

Whangarei District Council Meeting Agenda

Date: Tuesday, 11 September, 2018

Time: 10:30 am

Location: Council Chamber

Forum North, Rust Avenue

Whangarei

Elected Members: Her Worship the Mayor Sheryl Mai

(Chairperson)

Cr Stu Bell

Cr Gavin Benney
Cr Crichton Christie
Cr Vince Cocurullo
Cr Tricia Cutforth
Cr Shelley Deeming

Cr Sue Glen Cr Phil Halse

Cr Cherry Hermon Cr Greg Innes Cr Greg Martin Cr Sharon Morgan

Cr Anna Murphy

For any queries regarding this meeting please contact the Whangarei District Council on (09) 430-4200.

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- 1. Karakia/Prayer
- 2. Declarations of Interest
- 3. Apologies
- 4. Decision Reports
 - 4.1 Representation Review 2018 Deliberations

- 5. Public Excluded Business
- 6. Closure of Meeting



4.1 Representation Arrangements Review 2018 - Deliberations

Meeting: Whangarei District Council

Date of meeting: Tuesday 11 September 2018

Reporting officer: Kathryn Candy, Senior Legal Advisor

1 Purpose

The purpose of this meeting is to deliberate on the matters raised in submissions on the initial proposal for the representation arrangements review.

2 Recommendations

That Council;

- 1. Receives and considers submissions (Attachment 1).
- 2. Hear submitters that wish to speak to their submission.
- Approves the recommendations as contained in the Submissions Report (Attachment 2), including any changes made at this meeting, for development of the final proposal for the representation arrangements review.

3 Background

- 3.1 The Local Electoral Act 2001 (LEA) requires every local authority to undertake a review of their representation arrangements at least once every six years to determine the number of councillors to be elected, the basis of election for councillors and, if this includes wards, the boundaries and names of wards.
- 3.2 Reviews also include whether there are to be community boards and if so, arrangements for these boards.
- 3.3 Representation arrangements must provide fair and effective representation for individuals and communities.
- 3.4 Council last reviewed its representation arrangements before the 2013 triennial elections, and is therefore required to undertake a review before the 2019 triennial elections.
- 3.5 Current representation arrangements are the mayor elected at large and 13 councillors elected from six wards:

| Ward | Councillors |
|-----------|-------------|
| Bream Bay | 2 |

| Denby | 3 |
|-------------------------|---|
| Hikurangi-Coastal | 2 |
| Mangakahia-Maungatapere | 1 |
| Okara | 4 |
| Whangarei Heads | 1 |

- 3.6 On 26 July 2018 Council considered options for representation of the Whangarei District and resolved to adopt the following initial proposal:
 - Retain 13 Councillors elected from six wards with no community boards.
 - The Mayor to be elected at large.
 - Change the following ward boundaries to better reflect communities of interest:
 - a. move the Bream Bay/Okara Ward boundary so that the area around Smeaton Drive, Acacia Drive and Wattle Lane move from being in the Bream Bay Ward to being in the Okara Ward.
 - b. move the Denby/Hikurangi-Coastal Ward boundary so that the area around Dip Road, Georgia Lane, Waipanga Road and Springs Flat Road move from being in the Hikurangi-Coastal Ward to being in the Denby Ward.
- 3.7 Notice of the initial proposal was published on 1 August 2018 advising of the initial proposal and inviting public submissions. The submission period was from 1 to 31 August 2018.
- 3.8 In addition to the public notice staff also:
 - Published on Council's website a consultation paper detailing the initial proposal and a considerations paper which covered all the options that Council considered during the review
 - Engaged with Te Huinga and Te Karearea
 - Engaged with the Positive Ageing Advisory Group and the Youth Advisory Group
 - Extended an opportunity to all resident and ratepayers groups for staff to attend their meetings
 - Attended the Smeaton Drive Community Group meeting
 - Displayed information on the representation review at the central library
 - Posted on Council's Facebook page
 - Published an article in the Whangarei Leader
 - Undertook a targeted flyer drop to all letterboxes in those areas where the ward boundary is proposed to change
 - Held two public drop in sessions at the central library.

4 Discussion

- 4.1 At the end of the submission period Council received six submissions on the initial proposal. Copies of all submissions are attached. Four of those submitters did not indicate whether they wanted to be heard on their submission.
- 4.2 Of those four, one of those submitters was anonymous, one has advised that they do not want to be heard, and two have not responded to staff queries as to whether they want to

- be heard. Should either of these submitters require to be heard, time will be allowed at this meeting for them to present to Council.
- 4.3 The attached table summarises the submissions and provides staff analysis and recommendations. Council must now deliberate on submissions received so that a recommendation can be made to the Council meeting on 27 September 2018 for the final proposal for representation arrangements for the Whangarei District.
- 4.4 Once Council has decided on the final proposal for representation arrangements, taking into consideration the submissions received, a further public notice will be published. That public notice will detail the submissions received, and the decisions made in relation to those submissions. Should the final proposal differ from the initial proposal, then reasons for any changes will also be given.
- 4.5 An objection period then begins on 3 October and runs until 2 November 2018. If the final proposal does not differ from the initial proposal, only those that made a submission may appeal Council's final proposal. Should the final proposal differ from the initial proposal, any person may object to the final proposal.
- 4.6 If an appeal or objection is received, all information regarding this process will be sent to the Local Government Commission for determination. That determination must be made by the Local Government Commission by 10 April 2019.

5 Significance and engagement

The decisions or matters of this Agenda do not trigger the significance criteria outlined in Council's Significance and Engagement Policy, and the public will be informed via Agenda publication on the website.

Attachments

- 1. Copies of all submissions
- 2. Submissions report



Representation Arrangements Review 2018 – Initial Proposal

Thank you for taking this opportunity to comment on the Initial Proposal for the Representation Arrangements Review - 2018. We welcome your feedback.

Points to remember when making a submission

- Please print clearly. The form should be easy to read and be understood, and may need to be photocopied.
- We will respond in writing to every submission received. Please ensure that you provide appropriate contact details so that our response gets back to you.
- · All submissions are considered public and may be published.
- Your submission will not be returned to you once it is lodged with Council. Please keep a copy for your reference.

How to get this form to us

Mail to: Representation Arrangements Review, Whangarei District Council, Private Bag 9023, WHANGAREI 0148

Fax to: 09 438 7632

Email to: mailroom@wdc.govt.nz

Your feedback should reach us by 4pm on Friday 31 August 2018

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| Organisation | | | | |
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| Do you agree | with the Initial Proposal? (| / box) | ☐ Yes | ⊠ No |
| Do you wish to | be heard in support of you | r submission? (✓ box) | ☐ Yes | □ No |
| Please write | e your comments be | elow | | |
| If you wish to | provide any specific comi | ments on the Initial I | Proposal, ple | ase provide them below. |
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Kathryn Candy

From:

cms@wdc.govt.nz

Sent:

Thursday, 23 August 2018 2:32 PM

To:

Mail Room

Subject:

Submission Form: Representation Arrangements Review 2018 - Initial Proposal -

Matthew Keene - 2018-08-23

[Submitted by Anonymous User]

Do not reply to this email - This mailbox is not monitored. This is a copy of information submitted for your records.

Please enter your details below

| Full Name: | Matthew Keene |
|---|---|
| Organisation Name: | Mahuta Digital |
| (Please provide an organisation name only if you are | making this submission on behalf of that organisation). |
| Postal Address: | 19 Waiatawa Road Whangarei |
| * Best Daytime Phone Number: (If you do not have a contact telephone number, ple | 021361123 ase type N/A in the above box). |
| Mobile Number: | |
| Email: | matt@pathinfoinks.nz |
| Do you agree with the Initial Proposal? | No |

Please write your comments below

Do you wish to be heard in support of your submission? No

If you wish to provide any specific comments in the Initial Proposal, please provide them below.

WDC needs vision to take advantage of opportunities afforded by factors such as population growth and the PGF. If we want visionary leaders we need to create conditions that are conducive to the election of well qualified and capable people experienced in governance, community engagement and strategic planning. The status quo will not create those conditions. Fewer Councillors (reduced from 13 to 9) would allow for better remuneration (and therefore more qualified candidates) and the opportunity to make decisions more quickly. This would need to happen in-conjunction with replacement of FPP with STV, limits on campaign spending to ensure an even playing field during election periods as well as the creation of Maori ward seats to ensure Maori representation in WDC governance.

(This box will automatically expand)

Please check that the details you have provided are correct before you submit the form – once you click the [Submit Form] button the form cannot be changed.

If you have supplied a valid email address, a copy of this completed form will be emailed to you. Otherwise please print a copy of it for your own records before you close this window. Submit Button - This button will become active when all mandatory fields are filled in (fields marked with *) and you click once on the button.

All submissions are considered official information under the Local Government Official Information and Meetings Act, and may be published and/or made available to elected members and the public.



2 3 AUG 2018

COUNCIL

Representation Arrangements Review 2018 – Initial Proposal

Thank you for taking this opportunity to comment on the Initial Proposal for the Representation Arrangements Review - 2018. We welcome your feedback.

Points to remember when making a submission

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We will respond in writing to every submission received. Please ensure that you provide appropriate 181 contact details so that our response gets back to you.

All submissions are considered public and may be published.

Your submission will not be returned to you once it is lodged with Council. Please keep a copy for VELLEVED reference. reference.

How to get this form to us

Representation Arrangements Review, Whangarei District Council, Private Bag 9023, WHANGAREI 0148

Fax to: 09 438 7632

Email to: mailroom@wdc.govt.nz

Your feedback should reach us by 4pm on Friday 31 August 2018

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Please write your comments below

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Forum North, Private Bag 9023 Whangare 0148, New Zealand Telephone: +64 9 430 4200 Facsimile, +64 9 438 7632 Email: mailroom@wdc.govt.nz. Website: www.wdc.govt.nz

Representation Review 2018

Under the Local Electoral Act 2001 all Councils must review their representation arrangements at least once every six years. As Whangarei District Council last reviewed its representation arrangements in 2012, this "representation review" must now be completed in time for the 2019 local body elections.

How to get this form to us:

If you are not completing this form online, you can:

Mail to:

Representation Review 2018

Whangarei District Council

Private Bag 9023

Whangarei 0148

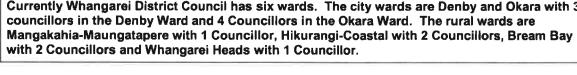
Email to:

mailroom@wdc.govt.nz

Survey Questions

1. Would you like to see a change to the current six ward structure.

Currently Whangarei District Council has six wards. The city wards are Denby and Okara with 3 councillors in the Denby Ward and 4 Councillors in the Okara Ward. The rural wards are Mangakahia-Maungatapere with 1 Councillor, Hikurangi-Coastal with 2 Councillors, Bream Bay



| res – wnat | changes would you like? |
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| | More wards |
| | Less wards |
| | No wards (this would be an election "at large" which means that the elected member is elected by anyone in the District rather than just from a particular ward) |
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| 2. How | many councillors do you think the Whangarei District Council should have? |
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| • | phic features and the roading network can affect the sense of belonging to an area. The |
| commu | nity of interest can often be identified by access to the goods and services needed for y everyday existence. Another community of interest factor can be the rohe or takiwa tangata whenua. |
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WHANGAREI DISTRICT COUNCIL

Representation Review 2018

Ko Tunuiarangi te waka. Ko Ngai Tahuhu Te lwi Tupuna; Ko Ngati Whatua me Ngapuhi nga lwi.

Ko Ngati Tu me Ngati Rangi; Ko Te Patuharakeke me Te Parawhau nga Hapu.

Ko Takahiwai te Kainga.

Ko Tiakiriri (Robt) Kepa Kukupa toku Papa. Ko Maraea Hana Te Pou toku Mama. Ko Corinthia Apikara Kepa taku teina. Ko Tangiwai Mary Appleton Kepa toku ingoa.

Name: (Dr) Mere Kepa

Address: 337 Takahiwai Road, RD1 Whangarei 0171

Email: tkep@gmail.com

Submission: Should the kainga (whakapapa or ancestral village) of Takahiwai that is located on the northern edge of Takahiwai Hills and Forest and the southern shore of Whangarei-Te Rerenga Paraoa, Whangarei harbour be taken as an example of Whangarei District Council's planning for the *Representation Review 2018* then there should be consideration that:

- 1. A community of interest is an area to which people not only "feel" a sense of belonging but that the residents and ratepayers *know* that we draw from ancient historical, cultural, social, service and economic support contributing to the shared enhancement and advancement of the people of Te Parawhau and Patuharakeke tribes at Takahiwai; as well as Te Parawhau at Mangapai, Raumanga, ToeToe, Otaika, Onemana [Portland], and Titahi [Oakleigh].
- 2. Importantly, a feature of the community of interest of Takahiwai can also be the migration of people from the Far North, Waikato, Rotorua, and Hauraki etcetera; the UK, Dalmatia, Australia, Auckland, Taranaki, Maungaturoto, among other places to engage in the: Ancient practice of taumau (arranged marriage); to garner seasonal food supplies; to recruit warriors; to conduct warfare and take slaves; to exploit the gum fields, forests, and fishing grounds; to spread Christianity and western education; to settle and cultivate the land; to settle and build businesses; to settle and grow old comfortably. In a sentence, Takahiwai, is a different place to a 1000 years ago, to 178 years ago, to 12 years ago, and to 6 years ago.
- 3. Another feature of this community is that there has not been a councillor who is Maori representing the Bream Bay Ward for three and more decades.

- 4. Throughout the short history of the misnamed Bream Bay Ward, the "feel" that is accentuated in point 1 has allowed individuals and businesses the luxury of choosing the kind of environment *they* preferred or that fit *their* essential needs. The accumulation of cultural, social, and economic powers in the same hands may justly be pronounced the very definition of tyranny.
- 5. Bream Bay Ward, in reality, is represented by people who do not reflect the diverse and growing population of neither Takahiwai nor the wider community of interest.
- 6. At the same time a deep desire to re-establish appropriate Te Parawhau and Patuharakeke representation into Whangarei District Council decision-making has been quietly simmering under the surface.
- 7. One of the most important ways that Te Parawhau and Patuharakeke can take part in the decisions that shape the Whangarei district is to recommend that the current Bream Bay Ward is renamed, the current boundary remains, and that the community of interest is represented by four (4) not two (2) councillors.
- 8. Through the rearrangement the cohorts of Maori people, youth, the ageing, and the most recent migrants are more likely to be represented than in the current arrangement.
- 9. In 2018, the *Representational Review* embodies the expectation and ambition of Te Parawhau and Patuharakeke to establish an enduring representation with Whangarei District Council which creates a future that benefits the community as a whole.
- 10. Finally, issues of cultural, social, and economic diversity in the review and the representation of Maori voices should be priority. Failure to prioritise the issues will simply maintain the existing unrepresentative state of affairs in the Ward.

Bibliography

Russell, Alexia. (2018, July 30). The drive to be Maori. Auckland: newsroom.

McKenzie, Peter. (2018, July 30). It's time to talk about NZ's racical wealth gap. Auckland: newsroom.

Kepa, M., McPherson, M., & Manu'atu, L. (2015). Editors & authors. Home: Here to stay. Nga Pae o te Maramatanga Edited Collection. Wellington: Huia Publishers. ISBN 978-1-77550-208-1.

Te Puni Kokiri Ministry of Maori Development. (2012, November). Ko te tatau i ngai Maori. Every Maori counts. Parongo Fact Sheet:021-2012.

Kepa, M. (2007). Turangawaewae: A place to stand. A discourse of cultural awareness. *MAI Review*, 2, Article 1.

Mere Kepa, Takahiwai.

1 August 2018



Representation Arrangements Review 2018 – Initial Proposal

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Points to remember when making a submission

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9023, WHANGAREI 0148

Please enter your details below

Fax to: 09 438 7632

Email to: mailroom@wdc.govt.nz

Your feedback should reach us by 4pm on Friday 31 August 2018

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Representation Review 2018 Issues raised from submissions

Rename the Bream Bay Ward

Staff analysis:

As part of the representation review Council must consider whether the names of the wards are appropriate. Council resolved on 26 July 2018 to keep the Bream Bay ward name. The submitter has not proposed any alternative name.

Staff recommendation:

That the ward name remains as the Bream Bay Ward and the initial proposal is not changed.

Keep the current boundary for the Bream Bay Ward

Staff analysis:

The submission on this point appears to be focused on the Takahiwai area and not the area that is proposed to be moved from the Bream Bay Ward into the Okara Ward. The initial proposal does not move the Bream Bay Ward boundary at any other point.

Staff recommendation:

That due to the identification of the Smeaton Drive area as being more connected to the urban ward of Okara than to the rural ward of Bream Bay, it is recommended that this boundary change remain and the initial proposal is not changed.

Increase the number of councillors for the Bream Bay Ward from two to four

Staff analysis:

A review of the representation arrangements of Council must consider whether there is fair representation of the citizens of the District. That requires that each councillor represents about the same number of people, within a plus or minus ten percent range.

The population of the Bream Bay Ward (whether including the proposed change to the ward boundary or not) does not support an increase in the number of councillors from two to four. If four councillors were to represent that ward the variation from the average number of councillors would be in a range of between -51.09 and -54.09.

Council can go outside this plus/minus ten percent range, but if so the final proposal would be referred to the Local Government Commission to determine whether the proposal is appropriate. Due to the substantial variance, it is unlikely that the Commission would agree to such a proposal without considerable evidence of the benefit of such a variance.

Staff recommendation:

Introduce Maori Wards

Staff analysis:

The issue of whether Maori Wards should be introduced does not form part of this representation arrangements review. Council resolved on 26 October 2017 to retain the status quo of no Maori Wards for the 2019 election.

Council can, however, resolve at any time to introduce Maori Wards or hold a poll to determine the issue. Electors can also demand a poll. If Maori Wards were to be introduced for the 2019 election, Council would have had to have resolved to do so by 23 November 2017. For the results of a poll on this issue to take effect for the 2019 election, a demand for a poll by electors, or a resolution by Council to hold a poll must have been made by 21 February 2018.

If a resolution to introduce Maori Wards or a demand for a poll/resolution to hold a poll occurs after these dates, the effect of that decision or poll will apply to subsequent elections (i.e. the 2022 and 2025 elections).

Any introduction of Maori Wards will trigger a further representation arrangements review.

Staff recommendation:

As Maori Wards are out of the scope of this representation arrangements review, staff recommend that the initial proposal is not changed.

Recognise the Whangarei central business district as a separate community of interest – the current proposal does not comply with the requirement for fair representation

Staff analysis:

Currently the central business district is located in the Okara Ward which is represented by four councillors. The requirements for fair representation are that each councillor represents about the same number of people, within a plus or minus ten percent range. The current proposal meets this fair representation requirement.

Staff recommendation:

No community boards

Staff analysis:

The initial proposal does not introduce community boards, therefore there is no need to change the initial proposal based on this submission.

Staff recommendation:

No change to the initial proposal.

Other cities and communities in New Zealand produce good results with one councillor per 15000 population. Why are we so different?

Staff analysis:

Council must choose between 5 and 29 councillors for the Whangarei District. When deciding on how many councillors there should be, Council must consider the size, nature and diversity of the District. Through the review process Council considered fewer councillors. Having considered the size, nature and diversity of the District, Council resolved through the initial proposal to retain 13 councillors.

Staff recommendation:

No change to the initial proposal.

Reduce the number of councillors

Six "at large" elected councillors plus the Mayor elected "at large"

Staff analysis:

Through the review process Council did consider having fewer councillors. Having considered the size, nature and diversity of the District, Council resolved through the initial proposal to retain 13 councillors.

Staff recommendation:

Abolish the ward system Adopt an "at large" system

Staff analysis:

As part of this representation review Council did consider abolishing the wards and having an "at large" system. Council resolved to retain the ward system, noting that an "at large" system may result in councillors coming from one area of the District and that an at large system could be difficult in regard to travelling around the community as the distances would be great.

Staff recommendation:

No change to the initial proposal.

Reduce the number of councillors from 13 to nine to allow for better remuneration (and therefore more qualified candidates) and the opportunity to make decisions more quickly

Staff analysis:

The remuneration of councillors is set by the Remuneration Authority. The Authority takes into consideration the following factors when setting remuneration.

- the fair relativity with comparable positions,
- the need to be fair to both the councillors and the ratepayer,
- the requirements of the job,
- the need to recruit and retain competent individuals; and
- any prevailing adverse economic conditions.

Through the review process Council considered fewer councillors. Having considered the size, nature and diversity of the District, Council resolved through the initial proposal to retain 13 councillors.

Staff recommendation:

No change to the initial proposal.

Replace the electoral system from first past the post to single transferable vote

Staff analysis:

As the decision about which electoral system to use for the next election has already been made, Council is not now able to consider this issue.

Staff recommendation:

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Staff analysis:

The limits on electoral expenses are set by the Local Electoral Act 2001 and depend on the population of the district. Council is not able to consider this issue within this representation review process.

Staff recommendation:

No change to the initial proposal.

The ward system does not act fairly to the central business district – has failed to review the SUIPs rating system

Staff analysis:

The ward system is not connected to the setting of rates, therefore Council is not able to consider this issue within this representation review process.

Staff recommendation:

No change to the initial proposal.

Wards promote parochial decision making instead of acting in the best interests of the whole district.

Staff analysis:

Councillors are required to act in the best interests of the Whangarei district as a whole. This requirement is captured in the oath that each elected member takes when coming into office.

Staff recommendation:

RESOLUTION TO EXCLUDE THE PUBLIC

That the public be excluded from the following parts of proceedings of this meeting.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

The making available of information would be likely to unreasonably prejudice the 1. commercial position of persons who are the subject of the information. {Section 7(2)(c)} To enable the council (the committee) to carry on without prejudice or disadvantage 2, commercial negotiations. {(Section 7(2)(i)}. 3. To protect the privacy of natural persons. {Section 7(2)(a)}. 4. Publicity prior to successful prosecution of the individuals named would be contrary to the laws of natural justice and may constitute contempt of court. {Section 48(1)(b)}. To protect information which is the subject to an obligation of confidence, the publication of 5. such information would be likely to prejudice the supply of information from the same source and it is in the public interest that such information should continue to be supplied. {Section7(2)(c)(i)}. In order to maintain legal professional privilege. {Section 2(g)}. 6. 7. To enable the council to carry on without prejudice or disadvantage, negotiations {Section 7(2)(i).

Resolution to allow members of the public to remain

| If the council/committee wishes members of the public to remain during discussion of confidential items the following additional recommendation will need to be passed: |
|---|
| Move/Second |
| "Thatbe permitted to remain at this meeting, after the public has been excluded, because of his/her/their knowledge of Item . |
| This knowledge, which will be of assistance in relation to the matter to be discussed, is relevant to that matter because |

Note:

Every resolution to exclude the public shall be put at a time when the meeting is open to the public.