

# Whangarei District Council Meeting Agenda

Date:	27 May, 2021
Time:	9:00 am
Location:	Council Chamber
	Forum North, Rust Avenue
	Whangarei
Elected Members:	Her Worship the Mayor Sheryl Mai (Chairperson)
	Cr Gavin Benney
	Cr Vince Cocurullo
	Cr Nicholas Connop
	Cr Ken Couper
	Cr Tricia Cutforth
	Cr Shelley Deeming
	Cr Jayne Golightly
	Cr Phil Halse
	Cr Greg Innes
	Cr Greg Martin
	Cr Anna Murphy
	Cr Carol Peters
	Cr Simon Reid

For any queries regarding this meeting please contact	t
the Whangarei District Council on (09) 430-4200.	

Pa	ae	es
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1. Karakia/Prayer
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	2.	Declarations	of	Interest
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8.2. Property Matter

Recommendations contained in the Council agenda may not be the final decision of Council.

Please refer to Council minutes for final resolution.





## 4.1 Public Forum

Meeting:	Whangarei District Council	
Date of meeting:	27 May 2021	
Reporting officer:	C Brindle (Senior Democracy Adviser)	

## 1 Purpose

To afford members of the community an opportunity to speak to Council and to report on matters raised at public forums where appropriate.

## 2 Summary

Standing Orders allow for a period of up to 30 minutes to be set aside for a public forum at the commencement of each monthly council meeting.

The time allowed for each speaker is 5 minutes.

Members of the public who wish to participate should send a written application, setting out the subject matter and the names of the speakers, to the Chief Executive at least 2 clear working days before the day of the meeting.

#### Speakers

Speaker	Subject
Felicity Christian	Almond Court Flats
Athol Lindsay Christensen	Flooding in July storm
Justine Rowe	Hikurangi Swamp Scheme
Brian May	Various

#### Report on actions taken or comment on matters raised

Where practicable actions taken on matters raised by previous speakers are reported back to public forum. There were no speakers at the 22 April Council meeting.





Item 5.1

Date: Time: Location:	Thursday, 22 April, 2021 9:00 a.m. Council Chamber Forum North, Rust Avenue Whangarei
In Attendance	Her Worship the Mayor Sheryl Mai (Chairperson) Cr Gavin Benney Cr Vince Cocurullo Cr Nicholas Connop Cr Ken Couper Cr Tricia Cutforth Cr Shelley Deeming Cr Jayne Golightly Cr Phil Halse Cr Greg Innes Cr Greg Innes Cr Greg Martin Cr Simon Reid Cr Anna Murphy Cr Carol Peters
Scribe	Danielle Garner (Trainee Democracy Adviser)

## 1. Karakia/Prayer

Cr Golightly opened the meeting with a karakia.

## 2. Declarations of Interest

Item 6.1 - Update on management of Northland Event Centre

## 3. Apologies

Crs Carol Peters and Anna Murphy.

Moved By Cr Tricia Cutforth Seconded By Cr Greg Innes

That the apologies be sustained.

## 4. Public Forum

There were no public forum speakers at this meeting.

# 5. Confirmation of Minutes of Previous Meeting of the Whangarei District Council

## 5.1 Minutes Whangarei District Council Meeting held 25 March 2021

Moved By Cr Gavin Benney Seconded By Cr Simon Reid

That the minutes of the Whangarei District Council meeting held on Thursday 25 March 2021, having been circulated, be taken as read and now confirmed and adopted as a true and correct record of proceedings of that meeting.

Carried

## 6. Decision Reports

## 6.1 Update on management of the Northland Events Centre

Moved By Her Worship the Mayor Seconded By Cr Jayne Golightly

That Council:

- Notes that the establishment of a new trust will be subject to consultation as part of the 2021 – 2031 Long Term Plan Consultation Document.
- 2. Approves the Trustee Recruitment Process for Expressions of Interest.
- 3. Appoints the Deputy Mayor to the selection panel.
- 4. Delegates General Manager Strategy and Democracy to make any changes required to the Trustee Recruitment Process prior to calling for Expressions of Interest.
- 5. Notes that if Council decides not to proceed Council with a new Trust following consultation Expressions of Interest could be used for upcoming appointments to the Northland Events Centre Trust, or the process abandoned.

## Carried

Cr's Cutforth and Cocurullo requested their vote against be recorded.

Declarations of Interest:

Cr's Halse and Benney declared their interests as Chairperson and Council appointed trustee of the Northland Event Centre Trust.

### 7. Information Reports

### 7.1 Financial Report for the 9 months ending 31 March 2021

Moved By Cr Shelley Deeming Seconded By Cr Greg Martin

That the Council notes the operating results for the nine months ending 31 March 2021.

Carried

#### 7.2 Capital Projects Report - March 2021

Moved By Cr Phil Halse Seconded By Cr Greg Innes That the Council notes the Capital Projects Report for the nine months ending 31 March 2021.

Carried

#### 8. Public Excluded Business

Moved By Cr Greg Martin Seconded By Cr Simon Reid

That the public be excluded from the following parts of proceedings of this meeting. The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

	ral subject of each er to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing this resolution
1.1	Bad Debts for write off	Good reason to withhold information exists under Section 7 Local Government Official Information and Meetings Act 1987	Section 48(1)(a)

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public,

are as follows:		
ltem	Grounds	Section
1.1	To protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied it or the subject of the information.	Section 7(2)(b)(ii)

## Carried

## 9. Closure of Meeting

The meeting concluded at 9:27am.

Confirmed this 27<sup>th</sup> day of May 2021.

Her Worship the Mayor Sheryl Mai (Chairperson)



Item 5.2

Date: Time: Location:	Tuesday, 13 April, 2021 9:00 a.m. Council Chamber Forum North, Rust Avenue Whangarei
In Attendance	Her Worship the Mayor Sheryl Mai (Chairperson) Cr Gavin Benney Cr Vince Cocurullo Cr Nicholas Connop Cr Tricia Cutforth Cr Shelley Deeming Cr Jayne Golightly Cr Phil Halse Cr Greg Innes Cr Greg Martin Cr Anna Murphy Cr Carol Peters Cr Simon Reid
Not in Attendance	Cr Ken Couper
Scribe	C Brindle (Senior Democracy Adviser)

#### Administrative matters

- Copies of all submissions provided to Councillors
- Supplementary report containing late/unaccounted for submissions circulated. Any further late submissions will be tabled
- Meeting being livestreamed
- Hearing procedure outlined.
- 1. Karakia/Prayer

## 2. Declarations of Interest

There were no declarations of interest made.

## 3. Apologies

Cr Ken Couper (apology for the duration of the meeting), Cr Simon Reid (early departure) and Cr Jayne Golightly (late arrival)

Moved By Cr Carol Peters Seconded By Cr Greg Martin

That the apologies be sustained.

## Procedural motion

Moved By Cr Greg Innes Seconded By Cr Carol Peters

That in accordance with Standing Order 4.2, the meeting continue beyond six hours.

### Carried

Carried

Cr Cutforth joined the meeting at 9.03am.

## 4. Decision Reports

# 4.1 Long Term Plan 2021-24 Public Submissions, Hearings and Associated Statements of Proposals

Moved By Cr Shelley Deeming Seconded By Cr Tricia Cutforth

That Council;

- Receive and hear the submissions relating to the Consultation Document for the 2021 -2031 Long Term Plan, consultations alongside the Long Term Plan and 2021-2022 Fees and Charges; and
- 2. That any submissions identified as being received after the close of the submission period (prior to the closure of this meeting), be accepted for consideration by Council.

## Carried

Cr Golightly joined the meeting at 9.06am.

Submitters who were heard are listed:

Jim Kilpatrick (Judi Gilbert, Adrian Gilbert, Sophie Edwards) – Ngunguru Sandspit Protection Society Inc – Tabled speaking notes plus further information in two Library reference folders, NR33.91 715 Ngunguru (tabled document)

Roger de Bray – Northland Emergency Trust helicopter – noise levels

Geoff Sharples – Individual – Key issues & Education for business owners

Mary Williams - Individual - Key issues & dog park for small dogs

Stephen Smith – NorthChamber – Key issues & Security in CBD, Support Northport expansion, District Air Hub, Support 4 Lane Highway, Support sealing rural roads 3

Jon Carapiet – Auckland GE Free Coalition – Support the Plan addressing risks of GE/GMO trials, Retain precautionary approach to GE/GMO's, request risky gene edited organisms & gene silencing pesticides be mentioned in plan

Judi Plain – Tabled speaking notes – management of lost, abandoned cats – mandatory de-sexing of cats (tabled document)

Stephen Smith – Individual – Key issues

Terry and Bev Heappey – Individual – Key issues – Tarsealing rural roads, in particular Snooks Road

David Badham - Onerahi Football Club - Upgrade playing field

Maggie Buxton – Individual – Key issues and stormwater in coastal areas

Andrew Garratt – Prosper Northland Trust – Key issues and support Oruku development, Hihiaua facility and theatre at Forum North

Pamela Stevens – Individual – Key issues and support improvements to shared paths/cycleways, infrastructure for bike parking

Francis Pou Maroroa – Manuel Pou Family Whanau Trust – Key issues, Treaty issues

Oliver Krollmann – Individual – Key issues and Infrastructure One Tree point, Recycling organic waste, Suspend work on new regional airport, Cat bylaw, positive leadership

Ange Tepania – Tai Tokerau Emergency Housing Charitable Trust – Affordable housing strategy

Grant McLeod – Hockey Northland – 4<sup>th</sup> Hockey field, artificial turf maintenance costs – funding requested

Lesley Marshall & Brady Kerewaro (Holly Nichol, Rhonda Padgett) – Maungatapere Village Inc – Cycle/walkways/riding trails and public space (including public toilets & playground) Maungatapere

Rhonda Padgett – Key issues and Public space, walking/cycle ways Maungatapere (tabled document)

Kim Robinson – Individual – Key issues and retrofit venues to be accessible by disabled

Andrew Tyler – Individual – Key issues

Julie Tattley – Individual – Key issues and improved amenities Whangarei Heads (dog park, toilets), waste water/drainage issues

Bruce Mauchline – Individual – Key issues and strategic approach to future Sportshub

Norma de Langen – Whangaruru South Residents & Ratepayers – continued support for wetlands project

Deborah Harding – Te Huinga – Request Okara Pa (Old Boys Rugby site) is set aside for Nga hapu o Whangarei (tabled document)

Merv Williams - Individual - Key issues and Pensioner housing

Hinurewa Te Hau – Creative Northland – Key issues and support for NECT Trust model, inclusion Arts & Cultural strategy for the district in plan, increased funding arts and culture, Maori representation on Creative Community Scheme Committee, stock take art groups receiving funding from WDC

Maria Hodgson-Williams – Key issues and funding currently allocated for Sand Bay seawall reallocated to other infrastructure such as improved toilets, surf club, space for freedom camping and additional carparks

Lodewijk Henneveld - Individual - Key issues

Cherry Hermon – The Forum North Trust – Key issues and WDC owned theatre on Forum North site - support the refurbishment of Forum North and Capitaine Bougainville theatre complex

Lachie McLean – The Forum North Trust – Key issue – spaces for gathering – support WDC owned theatre on Forum North site (Lyric theatre standard)

Phil Conroy (for Andrea Ross) – Individual – Key issue – spaces for gathering – support WDC owned theatre on Forum North site (Lyric theatre) (tabled document)

Ian Pritchard (for Rishi Iyer) & Rick Kennaway – Key issues and spaces for gathering support WDC owned theatre on Forum North site

Ian Reeves – Individual – Key issues and spaces for gathering – support WDC owned theatre on Forum North site (850 seat Lyric) (tabled document)

Grant Stevens - Individual - Key issues (tabled document)

John Foreman – Foreman & Company Ltd – Key issues (tabled document)

Matt Keene - OneOneSix Trust - Key issues

Sophia Xiao-Colley – Individual – Key issues and Transportation - train service Whangarei to Auckland, ferry between Whangarei Heads & One Tree Point

Ben Tomason – Northland Development Corporation – Key issues – in particular Oruku Landing (tabled document)

Ron Esveld – Individual – Key issues and Traffic calming King Street and Mains Ave, Feral cat management, support mandatory de-sexing of cats (tabled document)

Huhana Lyndon – Individual – Key issues and Resource for consenting responses, support WDC funding Hihiaua Cultural Centre, Policy and processes, Te Tiriti o Waitangi Audit, Hapu specific pathways – policy and planning, HR & Recruitment, return of reserve lands, Hapu Hub, Place names, coastal cultural heritage trail and Hikurangi swamp Amy Macdonald and Jack Craw – Northland Regional Council – various as per submission

Ben Woodgates – Youth Advisory Group – Key issues and outdoor gym equipment and improved youth engagement

Kelly Maxwell – Weed Action Native Habitat Restoration Fund – Key issue Climate Change include funding \$7.4m, pest and weed control initiatives – request support, funding & resources

Melissa Arsenault – Whangarei Heads Community Resource Recovery Charitable Trust – ongoing support for proposed Whangarei Heads Community Resource Recovery Centre

Jan Boyes – Whangarei Heads Citizens Association – Key issues – various as per submission & concerns that population growth in Whangarei Heads area is not being catered for.

A tea break was taken from 10.30am to 10.45am following the submission from Andrew Garratt.

Cr Halse did not rejoin the meeting immediately following the tea break. Cr Halse rejoined the meeting at 10.56am during the submission from Francis

A lunch break was taken from 1.13pm to 1.45pm following the submission from Hinurewa Te Hau.

Cr Reid did not re-join the meeting following the lunch break.

Procedural motion

Pou Maroroa.

Moved By Cr Greg Innes Seconded By Cr Nicholas Connop

That the meeting adjourn and reconvene at 9am on Wednesday 14 April in the Council Chambers.

## Carried

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The meeting adjourned at 4.18pm and reconvened at 9am on Wednesday 14 April in the Council Chambers, Forum North, Rust Avenue, Whangarei

Date: Time: Location:	Wednesday, 14 April, 2021 9:00 a.m. Council Chamber Forum North, Rust Avenue Whangarei
In Attendance	Her Worship the Mayor Sheryl Mai (Chairperson) Cr Gavin Benney Cr Vince Cocurullo Cr Nicholas Connop Cr Tricia Cutforth Cr Shelley Deeming Cr Jayne Golightly Cr Phil Halse Cr Greg Innes Cr Greg Martin Cr Anna Murphy Cr Carol Peters Cr Simon Reid
Not in Attendance	Cr Ken Couper
Scribe	C Brindle (Senior Democracy Adviser)

## **Reconvened Whangarei District Council Meeting Minutes**

#### Administrative matters

- Copies of all submissions have been provided to Councillors
- Meeting being livestreamed
- Hearing procedure outlined

## 1. Karakia

#### 2. Declarations of Interest

There were no interests declared.

#### 3. Apologies

Cr Ken Couper (absent) Cr Jayne Golightly (late arrival)

Moved By Cr Vince Cocorullo Seconded By Cr Carol Peters

That the apologies be sustained.

Cr Cutforth joined the meeting at 9.01am.

Submitters continued to address council with regard to their written submissions and answer questions from Councillors:

Richard Morris & Jules Flight – Ruakaka Residents and Ratepayers Association – Key issues & request funding for the Ruakaka Sports Complex and Multi-Purpose Facility be reinstated.

Rod Gates - Key issues as per submission

Lisa Clunie – Key issues – Climate change and sustainability – Hikurangi swamp, supporting heritage and culture, better communication WDC

Grant Faber – Key issues as per submission,

Jude Thompson (Peter Gubb & Hamish Haika) – Whangaruru North Residents and Ratepayers Association Inc – Community Centre – retain funding in Plan be brought forward, Roading (Punaruku remedial work, safety initiatives Old Russell Road), weed control, Tsunami sirens upgrade, Stock on road, Speed limits

Jude Thompson – Whangaruru Community Sports Association Inc (Whangaruru Coastal Community Group) – request budget for the development of theOakura field and hard court be brought forward, lighting Oakura fields

Marilyn Cox – Waipu Residents and Ratepayers Association – various as per submission & completion Waipu to Waipu cove cycleway,

Marilyn Cox – Waipu Cycle and Walkway Trust – prioritise completion cycle/walkway community project

Tricia Culina – Hihiaua Cultural Centre Trust – Key issues as per submission, in particular Hihiaua Cultural Centre

Victor Binkowski – Key issues as per submission

Alice Cove-Smith & Will Trusewich – Disability Advisory Group – Housing for disabled, public access, Civil Defence – understanding and impact on disabled community

David Lourie – Water management support status quo, GMO's - support retaining precautionary approach in LTP, Vehicles on Beaches bylaw – legislative requirements, environmental and biodiversity protection, climate change and natural hazards, Poroti Springs water supply upgrade

Karen Gilbert-Smith – Key issues – as per submission, Whangarei Boys High School & stormwater

Nora Shayeb – Various as per submission – Enhancing local democracy, Town & Urban planning, Environmental Engineering standards, Roadside spraying & toxic chemical pesticides, GE/GMO's, Pine forests, Public art

Juanita Hool – Takahiwai Rugby League Club – approve lights for the Takahiwai Sports Park

Gloria Bruni – Key Issues as per submission

Nora Shayeb – Northland Toxin Awareness Group – as per submission

Nick Chave, Dave Ermen & – Kauri Mountain Restoration Society – support for community led project

Janet Heteraka – Key Issues – as per submission in particular support for Hihiaua Cultural Centre

Bob Smith – Key issues as per submission, improvements/infrastructure Beach Road

Richard Gardner & Colin Hannah – Federated Farmers of New Zealand – various as per submissions, including Climate change – Local Government appropriate role, Rating Policy – support proposed Remission on Rates on Voluntarily Protected Land policy

Fred Tito – Key issue – support Option 2 Hihiaua Cultural Centre, support for more Art specifically Te Matua a Pohe Bridge, footpaths & city/urban walls

Brent Eastwood – Sport Northland – as per submission - Active Recreation and Sport Strategy implementation, funding and maintenance of facilities, future use public spaces, walkway/cycleway connectivity, purchase land for future sports hub site earlier than 2028

Annemarie Florian – Key issue – Spaces for gathering, support investment in Hihiaua Cultural Centre & redevelopment of Forum North

Arana Horncy & Hayley Clark – Key issues – as per submission, specifically support investment in Hihiaua Cultural Centre

Chris Leitch & Jan Kini – Grey Power Whangarei – Key issues, Rates options – rates increases should be reduced, Spaces for gathering – do not support conference centre

Lesley Adcock – Key issues – as per submission, specifically – climate change & sustainability, proposed Oruku development and housing

John Zohrab – Key issues – as per submission, climate change & sustainability, financial strategy

Nick Keene – Local Alcohol Policies, Rates, Oruku landing, Waste management & recycling, responsible camping, infrastructure funding, Tutukaka – car parking & refuse station opening hours

Chris Leitch – Social Credit – Key issues - as per submission, specifically rate increases, alternative funding mechanisms for infrastructure

Dr Christine Sumner – SPCA – funding for desexing & micro chipping of cats

Tony Davies-Colley – Port Nikau JV – Key issues – as per submission, specifically request that council do not alter the definition of Category 5 for commercial/industrial land

Paul McDonald and – Ruakaka Recreation Centre – Key issues – as per submission – support for new Multi Use Recreation Centre and Regional Volleyball Arena & public car park, support Northland Sports Coalition requests Justin Evert & Neil Martin – Ruakaka Recreation Centre – as per submission above

Shane Knowler & Linda Donaldson - Te Araroa Northland Trust – support & continued collaboraton towards development and enhancement of Te Araroa trail

Robin Lieffering – Key issues – as per submission, support for more pensioner housing, exempt minor dwellings/sleep outs from HUE's (tabled document)

Robin Lieffering - Positive Ageing Advisory Group – additional \$2m towards public private partnership housing for older people, invest in provision of activities and spaces for older people

Connor Pullman & Tia Lord -Key issues – as per submission, oppose Sandy Bay seawall

Mark Rasmussem – Key issues – as per submission

Justine Rowe & Phillip Bayley – Hikurangi Swamp Scheme

Alan Agnew – various as per submission

Alan Agnew – Revenue & Financing Policy, Rates, Development Contributions Policy

Jan Boyes – Key issues – as per submission, protect amenity values Whangarei Heads area, fix roundabout Pohe bridge, T3/Bus Lane & trial ParknRide, fund & delivery waste minimisation programme, clarity on proposed wastewater upgrade Whangarei Heads

Claire Drake – Key issues – as per submission & roading infrastructure

Ryan Welsh - Key issue - Spaces for gathering - support Hihiaua

Auriole Ruka & Jeremy Tauri – Key issues as per submission – Spaces for gathering – support Hihiaua

Margaret Hicks – various as per submission, including rates, fiscal restraint, infrastructure improvement, revised planning regulations, building/engineering regulations, protection of the environment, targeted rate for restoration vegetation, improved implementation bylaws, community funding

Calvin Green - Key issues - as per submission

Don McDonaldspice – Tikipunga Football Club – funding for works brought forward in Plan

Tim Howard – Northland Urban Rural Mission – Key issues - as per submission & prioritise housing (tabled document)

Arvay Armstrong-Read – Key issues – as per submission & greater equity and representation for Maori.

*Cr Jane Golightly joined the meeting at 9.05am during Richard Morris' submission.* 

A tea break was taken from 10.39am to 10.50am following Karen Gilbert-Smith's submission.

A lunch break was taken from 1.06pm – 1.35pm following the submission by Dr Christine Sumner.

Crs Benney & Martin left the meeting at 3.27pm following Auriole Ruka's submission.

### Procedural motion

Moved By Cr Carol Peters Seconded By Cr Vince Cocurullo

That the meeting adjourn and reconvene at 1pm on Thursday 15 April in the Council Chambers.

Carried

The meeting adjourned at 4.04pm on Wednesday 14 April 2021 to be reconvened at 1pm on Thursday 15 April 2021.

Date: Time: Location:	Thursday 15 April, 2021 1.00p.m. Council Chamber Forum North, Rust Avenue Whangarei
In Attendance	Her Worship the Mayor Sheryl Mai (Chairperson) Cr Gavin Benney Cr Vince Cocurullo Cr Nicholas Connop Cr Tricia Cutforth Cr Shelley Deeming Cr Jayne Golightly Cr Phil Halse Cr Greg Innes Cr Greg Martin Cr Anna Murphy Cr Simon Reid
Not in Attendance	Cr Ken Couper Cr Carol Peters
Scribe	C Brindle (Senior Democracy Adviser)

#### **Reconvened Whangarei District Council Meeting Minutes**

#### Administrative matters

- Copies of all submissions have been provided to Councillors
- Supplementary report containing further late/unaccounted for submissions from Michelle Eyre and Peter Cole were tabled
- Meeting being recorded
- Hearing procedure outlined

### 4. Karakia

#### 5. Declarations of Interest

There were no interests declared.

#### 6. Apology

Cr Ken Couper's apology for duration of meeting was noted.

Submitters continued to address council with regard to their written submissions and answer questions from Councillors:

Violet Nathan – Mahurangi Whangarei Delegate – Key issues – as per submission

Murray Read & Vaughan Cooper – Northland Inc – Key issues – as per submission & Economic/District development, destination & development

Michelle Eyre – Mill Road Vet Clinic – introduce bylaw for mandatory de-sexing, microchipping, registration of cats, funding for same

Jane Nichols – Mill Road Vet Clinic – introduce bylaw mandatory de-sexing & microchipping of cats

Kathleen Drumm – Hundertwasser – as per submission & request council sponsor local entry fees for first 3 years

Thomas Biss – Whangarei Art Museum - as per submission & request council fund replacement air conditioning, \$100k increase in annual grant

Kristi Henare – Puhipuhi Waiotu Maori Committee – as pe submission – water, Puhipuhi Mercury mine, air waves & air pollution, community civil defence plan, flooding Puhipuhi Road

Isabel Karatina – NZMC Ngararatunua Kamo Maori Committee – Key issues – as per submission & representation

Alex Smits – Friendship House Community Organisation

Claire Bleakley – GE Free New Zealand in Food and Environment

David Brown - Key issues - as per submission

Colin Twyman – as per submission, Kamo Road, Grant Street, Clark Road, playground upgrade

Dai Morgan – Key issue – rates, as per submission, increase funding to protect biodiversity

Hayden Tee - Key issues – as per submission, prioritise new theatre at Forum North.

## **Conclusion of the meeting**

The meeting concluded at 2.57pm

Confirmed this 27<sup>th</sup> day of May 2021

Her Worship the Mayor Sheryl Mai (Chairperson)



Item 5.3

Whangarei District (	<b>Council Meeting</b>	Minutes
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Date: Time: Location:	Wednesday, 12 May, 2021 9:00 a.m. Council Chamber Forum North, Rust Avenue
	Whangarei
In Attendance	Her Worship the Mayor Sheryl Mai (Chairperson) Cr Gavin Benney Cr Vince Cocurullo Cr Nicholas Connop Cr Ken Couper Cr Tricia Cutforth Cr Shelley Deeming Cr Jayne Golightly Cr Phil Halse Cr Greg Innes Cr Greg Martin Cr Anna Murphy Cr Carol Peters Cr Simon Reid

Scribe

C Brindle (Senior Democracy Adviser)

#### 1. Karakia/Prayer

Chief Executive Rob Forlong opened the meeting with a karakia.

- 2. Declarations of Interest Item 4.1 Long Term Plan 2021-2031 Deliberations
- **3. Apologies** There were no apologies.

### 4. Decision Reports

4.1 Long Term Plan 2021 - 2031 Deliberations

Moved By Cr Vince Cocurullo Seconded By Cr Nick Connop

#### Carried

Cr Cutforth joined the meeting at 9.06am following Item 4.1.

#### **Recommendations - Spaces for Gathering**

The recommendations were taken in parts.

### Moved By Cr Greg Innes Seconded By Cr Gavin Benney

3. In relation to Key Issue 1 of the consultation document, Spaces for Gathering, resolves to:

Oruku Landing Conference and Events Centre (Option 1a)

- a. Proceed with the Oruku Landing Conference and Events Centre subject to:
  - a \$14m contribution from Northland Regional Council (as consulted on); and
  - The outcomes of feasibility and due diligence investigations.

On the recommendation being put Cr Cutforth called for a division:

On the motion being put Her Worship the Mayor called for a division:

	For	Against	Abstain
Her Worship the Mayor	Х		
Cr Gavin Benney	Х		
Cr Vince Cocurullo	Х		
Cr Nicholas Connop	Х		
Cr Ken Couper	Х		
Cr Tricia Cutforth		Х	
Cr Shelley Deeming	Х		
Cr Phil Halse	Х		
Cr Jayne Golightly	Х		
Cr Greg Innes	Х		
Cr Greg Martin	Х		
Cr Anna Murphy	Х		
Cr Carol Peters	Х		

22

Cr Simon Reid

Results

The motion was Carried (13 to 1)

1

#### Hihiaua Cultural Centre (Option 1b)

- b. Provide a \$5m Hihiaua Cultural Centre Grant subject to an approved funding agreement.
- c. Adjust the timing of the Hihiaua Cultural Centre Grant to meet the needs of the project, while maintaining a Balanced Budget.

Х

13

d. Authorise staff to investigate capital projects that could provide further support to the Hihiaua Cultural Centre and report back to Council outside of the Long Term Plan process.

Carried

# Upgrade facilities at Forum North (Option 1c) and Theatre at Forum North (Option 3)

- e. Move \$2m of capex associated with the upgrade of existing facilities at Forum North into a new project line for a 800 1000 seat Council Theatre at Forum North (the 'Lyric Theatre'), starting in year 8 of the Long Term Plan.
- f. Include an additional \$3m of capex as seed funding for an 800 – 1000 seat Council Theatre at Forum North in year 10 of the Long Term Plan.
- g. Continue to work with the Forum North Trust on the timing of a Theatre at Forum North, and the implications for third party funding, with a view to maximising the funding from this project alongside funding upgrades to Council's existing Theatre facilities at Forum North (note, for the avoidance of doubt/confusion these will be kept as separate projects within the 2021 2031 Long Term Plan, with the timing to be reviewed through the next Long Term Plan).

Carried

#### Amendment

Moved By Cr Tricia Cutforth Seconded By Cr Anna Murphy

e. Move \$2m of capex associated with the upgrade of existing facilities at Forum North into a new project line for a 800 – 1000 seat Council Theatre at Forum North (the 'Lyric Theatre'), starting in year 2 of the Long Term Plan.

 Include an additional \$3m of capex as seed funding for an 800 – 1000 seat Council Theatre at Forum North in year 4 of the Long Term Plan.

#### The amendment was LOST

4

#### **Recommendations – capital expenditure**

Moved By Cr Ken Couper Seconded By Cr Phil Halse

- 4. Resolves to make the following changes to capital expenditure;
  - a. Include \$1m of funding for a programme of district wide bike security infrastructure within the Long Term Plan, (along with an ongoing operational cost of \$10k p.a.);
  - Include \$1m to construct a car park to serve the community led Ruakaka Recreation centre Wahitakaro & Northland Regional Volleyball Arena project and new sports fields;
  - Adjust the timing of sportsfields projects in accordance the attached report, with minor increases in total capex for some projects to reflect cost escalations/additions;
  - d. Shift \$1m from the Sportsfield Land Acquisition budget to a funding line for Neighbourhood Park Land Acquisitions;
  - e. Fund the cost of upgrading the Whangarei Art Museum air conditioning unit as a Council asset (estimated at \$365k).
  - f. Include an additional \$50k in capex in Year 3 for Raumanga playground development.

#### Carried

Declaration of Interest:

*Cr* Couper declared an interest as Council's appointed Trustee to *WAM*.

#### **Recommendations – operational expenditure**

The recommendations were taken in parts.

Cr Cocurullo requested divisions be taken on all recommendations.

**Moved By** Her Worship the Mayor **Seconded By** Cr Tricia Cutforth

- 5. Resolves to make the following changes to operational expenditure;
  - a. Increase the Te Karearea budget by \$70k per annum (inclusive of \$40k p.a. set aside for Hikurangi Repo, below) with the Committee having governance oversight of funding

for initiatives that fall within its Terms of Reference;

- b. Increase contestable funding for community waste minimisation projects and community clean ups to \$200k p.a. with a further review (and potential for a further increase) to be undertaken once operating expenses are known;
- c. Increase contestable grant funding by a further \$100k p.a.;
- Budget \$15k p.a. for the first three years of the LTP to subsidise cat de-sexing, microchipping and registering programmes;
- e. Allocate \$30k of new grant funding in year 2 of the LTP to a consent for the 'Gomez Park' proposal.
- Allocate \$30k of new grant funding in year 1 of the LTP to support the Oakura Wetland Project (in addition to the \$20,000 already provided).
- g. Allocate \$250k in year 1, \$150k in year 2 and \$50k in year 3 of the LTP to WAM for operational funding.
- h. Include new grant funding of \$50k p.a. for predator control for Parihaka Scenic Reserve.
- i. Allocate an additional \$200k p.a. to the waste minimisation budget.

#### Amendment

Moved By Cr Greg Martin Seconded By Cr Shelley Deeming

- 5. Resolves to make the following changes to operational expenditure;
  - a. Increase the Te Karearea budget by \$70k per annum (inclusive of \$40k p.a. set aside for Hikurangi Repo, below) with the Committee having governance oversight of funding for initiatives that fall within its Terms of Reference;
  - b. Increase contestable funding for community waste minimisation projects and community clean ups to \$200k p.a. with a further review (and potential for a further increase) to be undertaken once operating expenses are known;
  - c. Increase contestable grant funding by a further \$100k p.a.;

- Budget \$15k p.a. for the first three years of the LTP to subsidise cat de-sexing, microchipping and registering programmes;
- e. Allocate \$30k of new grant funding in year 2 of the LTP to a consent for the 'Gomez Park' proposal.

6

 f. Allocate \$30k of new grant funding in year 1 of the LTP to support the Oakura Wetland Project (in addition to the \$20,000 already provided).

On the amendment being put Cr Deeming called for a division:

	For	Against	Abstain
Her Worship the Mayor		Х	
Cr Gavin Benney		Х	
Cr Vince Cocurullo	Х		
Cr Nicholas Connop		Х	
Cr Ken Couper		Х	
Cr Tricia Cutforth		Х	
Cr Shelley Deeming	Х		
Cr Jayne Golightly		Х	
Cr Phil Halse		Х	
Cr Greg Innes		Х	
Cr Greg Martin	Х		
Cr Anna Murphy		Х	
Cr Carol Peters		Х	
Cr Simon Reid	Х		
Results	4	10	0

The amendment was Lost (4 to 10)

Further amendment

Moved By Cr Ken Couper Seconded By Cr Anna Murphy

g) Allocate \$200k in year 1, \$100k in year 2 and \$50k in year 3 of the LTP to WAM for operational funding.

The amendment was Carried

#### The motion as amended was voted on in parts:

a. Increase the Te Karearea budget by \$70k per annum (inclusive of \$40k p.a. set aside for Hikurangi Repo, below) with the Committee having governance oversight of funding for initiatives that fall within its Terms of Reference;

	For	Against	Abstain
Her Worship the Mayor	Х		
Cr Gavin Benney	Х		
Cr Vince Cocurullo		Х	
Cr Nicholas Connop	Х		
Cr Ken Couper	Х		
Cr Tricia Cutforth		Х	
Cr Shelley Deeming		Х	
Cr Phil Halse	Х		
Cr Jayne Golightly		Х	
Cr Greg Innes	Х		
Cr Greg Martin			Х
Cr Anna Murphy	Х		
Cr Carol Peters	Х		
Cr Simon Reid		Х	
Results	8	5	1

#### The motion was Carried (8 to 5)

b. Increase contestable funding for community waste minimisation projects and community clean ups to \$200k p.a. with a further review (and potential for a further increase) to be undertaken once operating expenses are known;

	For	Against	Abstain
Her Worship the Mayor	Х		
Cr Gavin Benney	Х		
Cr Vince Cocurullo		Х	
Cr Nicholas Connop	Х		
Cr Ken Couper	Х		

Cr Tricia Cutforth	Х	
Cr Shelley Deeming		Х
Cr Phil Halse	Х	
Cr Jayne Golightly		Х
Cr Greg Innes	Х	
Cr Greg Martin		Х
Cr Anna Murphy	Х	
Cr Carol Peters	Х	
Cr Simon Reid		Х
Results	9	5

## The motion was Carried (9 to 5)

8

c. Increase contestable grant funding by a further \$100k p.a.;

	For	Against	Abstain
Her Worship the Mayor	Х		
Cr Gavin Benney	Х		
Cr Vince Cocurullo	Х		
Cr Nicholas Connop	Х		
Cr Ken Couper	Х		
Cr Tricia Cutforth			Х
Cr Shelley Deeming	Х		
Cr Phil Halse	Х		
Cr Jayne Golightly	Х		
Cr Greg Innes	Х		
Cr Greg Martin	Х		
Cr Anna Murphy	Х		
Cr Carol Peters	Х		
Cr Simon Reid	Х		
Results	13	0	1

The motion was Carried (13 to 0)

d. Budget \$15k p.a. for the first three years of the LTP to subsidise cat de-sexing, microchipping and registering programmes;

#### The motion was Carried (14) Unanimous

e. Allocate \$30k of new grant funding in year 2 of the LTP to a consent for the 'Gomez Park' proposal.

#### The motion was Carried (14) Unanimous

f. Allocate \$30k of new grant funding in year 1 of the LTP to support the Oakura Wetland Project (in addition to the \$20,000 already provided).

## The motion was Carried (14) Unanimous

g. Allocate \$200k in year 1, \$100k in year 2 and \$50k in year 3 of the LTP to WAM for operational funding.

	For	Against	Abstain
Her Worship the Mayor	Х		
Cr Gavin Benney	Х		
Cr Vince Cocurullo		Х	
Cr Nicholas Connop	Х		
Cr Ken Couper	Х		
Cr Tricia Cutforth		Х	
Cr Shelley Deeming		Х	
Cr Phil Halse	Х		
Cr Jayne Golightly		Х	
Cr Greg Innes	Х		
Cr Greg Martin		Х	
Cr Anna Murphy	Х		
Cr Carol Peters	Х		
Cr Simon Reid		Х	
Results	8	6	

The motion was Carried (8 to 6)

h.	Include new grant funding of \$50k p.a. for predator control for
	Parihaka Reserve.

	For	Against	Abstain
Her Worship the Mayor	Х		
Cr Gavin Benney	Х		
Cr Vince Cocurullo		Х	
Cr Nicholas Connop	Х		
Cr Ken Couper	Х		
Cr Tricia Cutforth	Х		
Cr Shelley Deeming	Х		
Cr Phil Halse	Х		
Cr Jayne Golightly		Х	
Cr Greg Innes	Х		
Cr Greg Martin	Х		
Cr Anna Murphy	Х		
Cr Carol Peters	Х		
Cr Simon Reid		Х	
Results	11	3	

## The motion was Carried (11 to 3)

i. Allocate an additional \$200k p.a. to the waste minimisation budget.

For	Against	Abstain
		Х
Х		
	Х	
Х		
Х		
Х		
	Х	
Х		
	Х	
Х		
	X X X X	X X X X X X X X X X X

Cr Greg Martin		Х	
Cr Anna Murphy	Х		
Cr Carol Peters	Х		
Cr Simon Reid		Х	
Results	8	5	1

#### The motion was Carried (8 to 5)

11

#### Declarations of Interest

*Cr* Martin declared an interest in regards to Item 5.a. – Hikurangi Repo. *Cr* Couper declared an interest in regards to WAM, as council appointed Trustee.

The meeting adjourned for a break from 11.14am following the vote on the further amendment.

#### Recommendations – Hikurangi Swamp (Repo)

#### Moved By Cr Phil Halse Seconded By Cr Shelley Deeming

- 6. Resolves the following in relation to Hikurangi Swamp (Repo):
  - a. To establish a working group of Council, hapu and scheme holders:
  - b. To suspend any planned renewals of pumps and pump stations in the first 24 months of the LTP until a workable solution can be found, with any projects being shifted to later years;
  - c. To recognise the role of hapu as kaitiaki and provide an initial \$20k p.a. \$40k pa. increase (note, this amount will not cover the estimated costs of hapu) in funding as part of a \$50k p.a. \$70k p.a. increase to Te Karearea's budget (above).

#### Carried

Secretarial Note: Following the meeting resolution 6.c. was amended to: '\$40k p.a. increase to Te Karearea's budget'; this was a consequential change to reflect resolution 5.a. adopted earlier in the meeting.

#### Declarations of Interest:

*Cr* Martin declared an interest in regards to the Hikurangi Swamp. *Cr* Martin withdrew from the table, taking no part in discussions or voting on this item.

#### **Recommendations – Housing**

Moved By Cr Vince Cocurullo Seconded By Cr Shelley Deeming

Resolves in relation to Housing:

To continue our existing housing related workstream, working alongside Government agencies such as Kāinga Ora to develop strategies and deliver new public housing in the District.

#### <u>Amendment</u>

Moved By Cr Tricia Cutforth Seconded By Cr Nicholas Connop

- 7. Resolves the following in relation to Housing:
  - To allocate \$50k opex to a housing strategy in the first year of the LTP;
  - b. To allocate an additional \$2m of capex to new Council delivered senior/pensioner housing in the LTP (resulting in \$4m total capex).

On the motion being put Cr Cutforth called for a division:

	For	Against	Abstain
Her Worship the Mayor		х	
Cr Gavin Benney		х	
Cr Vince Cocurullo		Х	
Cr Nicholas Connop	Х		
Cr Ken Couper		Х	
Cr Tricia Cutforth	Х		
Cr Shelley Deeming		Х	
Cr Phil Halse		Х	
Cr Jayne Golightly	Х		
Cr Greg Innes		Х	
Cr Greg Martin		Х	
Cr Anna Murphy	Х		
Cr Carol Peters		Х	

Х

10

The amendment was Lost (10 to 4)

**Further Amendment** 

Moved By Cr Carol Peters Seconded By Cr Ken Couper

Resolves the following in relation to Housing:

- a. To allocate \$150k opex to a housing strategy in the first year of the LTP;
- b. To allocate an additional \$2m of capex to new Council delivered senior/pensioner housing in the LTP (resulting in \$4m total capex).

On the amendment being put Cr Martin called for a division:

	For	Against	Abstain
Her Worship the Mayor		Х	
Cr Gavin Benney	Х		
Cr Vince Cocurullo		Х	
Cr Nicholas Connop	Х		
Cr Ken Couper	Х		
Cr Tricia Cutforth	Х		
Cr Shelley Deeming		Х	
Cr Phil Halse	Х		
Cr Jayne Golightly	Х		
Cr Greg Innes	Х		
Cr Greg Martin		Х	
Cr Anna Murphy	Х		
Cr Carol Peters	Х		
Cr Simon Reid		Х	
Results	9	5	

The amendment was Carried (9 to 5) and subsequently Carried as the substantive Motion

Crs Cocurullo, Deeming, Reid and Martin requested their votes against be recorded. Cr Cutforth left the meeting at 12.30pm following the vote on housing.

### **Recommendations – Other**

The recommendations were taken in parts. Cr Couper called for a division on all recommendations.

#### Moved By Cr Ken Couper Seconded By Cr Jayne Golightly

- 8. Resolves to make the following changes as a result of new information available:
  - a. To include an additional \$5.9m for replacement of the Semenoff Stadium roof;

Carried Unanimous

b. To authorise staff to manage carryforwards (including bringing forward funding for the Waipu Skatepark) in order to maintain programmes while maximizing our ability to deliver;

Carried Unanimous

c. To include \$2.15m for strengthening/improvements to the Old Municipal Building alongside any insurance payout.

Carried Unanimous

9. Resolves to establish a new Trust/Council Controlled Organisation for the Northland Events Centre.

Carried Unanimous

10. Notes the potential for increased carryforwards as a result of an ambitious programme, particularly in Transportation.

Carried Unanimous

11. Notes that it is increasingly likely that decreases to Central Government Transport subsidy will require a review of revenue/rates and/or service delivery through a future Annual Plan or Long Term Plan Amendment process.

Carried Unanimous 12. Delegates the Chief Executive to make minor changes to meet the budget parameters as agreed in the Financial Strategy in order to accommodate the recommendations set out within this report.

#### Carried Unanimous

13. That a limit of \$4m be put on the building price of the animal shelter.

	For	Against	Abstain
Her Worship the Mayor		Х	
Cr Gavin Benney	Х		
Cr Vince Cocurullo	Х		
Cr Nicholas Connop	Х		
Cr Ken Couper	Х		
Cr Shelley Deeming		Х	
Cr Phil Halse	Х		
Cr Jayne Golightly	Х		
Cr Greg Innes	Х		
Cr Greg Martin	Х		
Cr Anna Murphy	Х		
Cr Carol Peters	Х		
Cr Simon Reid	Х		
Results	11	2	

#### The motion was Carried (11 to 2)

Cr Cutforth was absent.

#### Declarations of Interest:

*Cr* Halse in regards to recommendation 9. *Cr* Halse is a Trustee on the NECT. *Cr* Halse withdrew from discussions and voting for recommendation 9.

14. \$13m for the Inner City Revitalisation project be used to increase car parking in the CBD.

	For	Against	Abstain
Her Worship the Mayor		Х	
Cr Gavin Benney		Х	

Cr Vince Cocurullo	Х	
Cr Nicholas Connop		Х
Cr Ken Couper		Х
Cr Shelley Deeming		Х
Cr Phil Halse	Х	
Cr Jayne Golightly	Х	
Cr Greg Innes		Х
Cr Greg Martin	Х	
Cr Anna Murphy		Х
Cr Carol Peters		Х
Cr Simon Reid	Х	
Results	5	8

### The motion was Lost (8. To 5)

15. That Council review the Ruakaka library submission.

#### Carried Unanimous

#### Further motion

Moved By Her Worship the Mayor Seconded By Cr Anna Murphy

- 1. Confirms the non financial responses as recommended in the attached report, including changes in the timing of some projects and any further changes made as a result of deliberations.
- That the Council delegates the Chief Executive to make minor changes to relevant financial prudence benchmark parameters and financial objectives as set out in the draft Financial Strategy in order to accommodate the recommendations set out within this report, any further changes made as a result of deliberations and any subsequent resolutions prior to adoption.
- 3. Notes that any changes that cannot be made within allowable financial parameters and/or require further consultation will be brought back to Council via an extra ordinary meeting prior to adoption.

Carried

# 4.2 Long Term Plan 2021 - 2031 Concurrent Consultation Deliberations

Moved By Her Worship the Mayor Seconded By Cr Anna Murphy

## That Council

- Notes the total of 2886 formal submissions were received on the Long Term Plan 2021 – 2031; 10 of the total submissions directly related to the Concurrent Consultation and 7 of the total submissions directly related to the stand-alone Fees and Charges Consultation.
- 2. Confirms the responses as recommended in the attached report, including changes in the timing of some projects.

# **Recommendation – Revenue and Financing Policy**

3. Note the submissions received and confirms the Revenue and Financing Policy be amended to reflect the outcomes of LTP deliberations if necessary.

# Recommendation – Rates, Remissions and Postponement Policy and the Early Payment of Rates Policy

4. Notes that there is no requirement, following the public consultation, to amend, revise or change any part of either policy.

# **Recommendations – Development Contributions Policy**

- 5. Notes that the assessment criteria (Household unit Equivalent) HUE calculations and timing of payments will continue without any amendment to this.
- 6. Approves the amendment of the wording under Clause 4.2, as outlined in Section 12 of this report.

# **Recommendations – Fees and Charges**

- 7. Note the information and submission comments
- Approve that no changes be made to proposed fees as a result of submissions
- Approves the preparation of the final 2021-2022 Fees and Charges schedule and present to the June meeting of Council, for adoption; and

10. Note that individual submitters will be informed of the outcome of their submissions.

# Carried

# 5. Closure of Meeting

The meeting concluded at 1.13pm

Confirmed this 27th day of May 2021

Her Worship the Mayor Sheryl Mai (Chairperson)



# 6.1 Notice of motion – Councillor Ken Couper

Meeting:	Whangarei District Council
Date of meeting:	27 May 2021
Reporting officer:	Rob Forlong (Chief Executive)

# 1 Purpose

To consider a Notice of Motion received from Councillor Ken Couper.

# 2 Recommendations

That Council

- 1. Confirm it is the desire of Council to have the independent Chair operate the Risk and Audit Committee using all powers necessary as delegated in the Risk and Audit Committee Terms of Reference adopted by Council on the 27 November 2019, in particular to review and monitor Council critical risks.
- 2. Recognise that Councillors have the right to discuss confidential matters with the Chair of the Risk and Audit Committee as outlined in the opinion by Michael Heron QC.

# 3 Background

The Chief Executive has received a Notice of Motion, within the timeframe specified in Standing Orders, from Councillor Couper for inclusion on the agenda for the 27 May 2021 Council meeting.

Councillor Couper proposes to move the following motion:

"That Council

- 1. Confirm it is the desire of Council to have the independent Chair operate the Risk and Audit Committee using all powers necessary as delegated in the Risk and Audit Committee Terms of Reference adopted by Council on the 27 November 2019, in particular to review and monitor Council critical risks.
- 2. Recognise that Councillors have the right to discuss confidential matters with the Chair of the Risk and Audit Committee as outlined in the opinion by Michael Heron QC."

Cr Couper's signed Notice of Motion, along with supporting documents, is appended as Attachment 1.

# 4 Significance and engagement

The decisions or matters of this Agenda do not trigger the significance criteria outlined in Council's Significance and Engagement Policy, and the public will be informed via agenda publication on the website.

# **5** Attachments

- 1. Notice of Motion
- 2. Terms of Reference Risk and Audit Committee
- 3. Legal opinion Michael Heron QC
- 4. Correspondence Auditor General

#### **Notice of Motion**

I give notice that at the Whangarei District Council meeting on 27 May 2021, I intend to move the following motion:

That Council:

- 1. Confirm it is the desire of Council to have the independent Chair operate the Risk and Audit Committee using all powers necessary as delegated in the Risk and Audit Committee Terms of Reference adopted by Council on 27 November 2019, in particular to review and monitor Council critical risks.
- 2. Recognise that Councillors have the right to discuss confidential matters with the Chair of the Risk and Audit Committee as outlined in the opinion by Michael Heron QC.

#### Attached supporting information:

- 1. Terms of Reference Risk and Audit Committee
- 2. Legal opinion Michael Heron QC
- 3. Correspondence Auditor General

Signed:

Cr Ken Couper

18 May 2021

Date





# **Risk and Audit Committee – Terms of Reference**

Membership	
Chairperson	Independent Chair - John Isles
Members	Her Worship the Mayor Sheryl Mai
	Councillors Gavin Benney, Vince Cocurullo, Nicholas Connop, Ken Couper, Tricia Cutforth, Shelley Deeming, Jayne Golightly, Phil Halse, Greg Innes, Greg Martin, Anna Murphy, Carol Peters, Simon Reid
Meetings	Quarterly
Quorum	7

## Purpose

To provide assurance to Council that robust, independent and operationally effective controls around operational and financial management practices are in place.

To provide oversight of the risk management of internal controls including but not limited to:

- Risk management framework
- Operational risk management
- Financial risk management
- Health and safety risk management
- Compliance with legislation

#### **Key responsibilities**

- Risk
  - Approve and review Councils risk management framework
  - Review and monitor Council critical risks
  - Receive and review Health and Safety reports
  - o Oversight of the processes used to manage project risks
- Internal audit
  - Approve and review the internal audit programme
  - Receive and review the internal audit reports as they become available.
- External audit
  - Receive and consider audit management reports, monitor that appropriate action is being taken
  - Hold a confidential meeting with the external auditors at least once every year.
- Financial planning and control
  - Treasury debt and interest risk management



- Procurement major risks associated with procurement
- Overseeing and making decisions relating to an ongoing programme of service delivery reviews as required under section 17A of the Local Government Act 2002.
- Other assurance activities:
  - o Receive and monitor Councils policy review program.
  - Receive and monitor Councils legislative compliance attestations
  - Receive renewal information to provide assurance that Council's assets are insured appropriately.

#### Delegations

- (i) All powers necessary to perform the committee's responsibilities, including:
  - (a) establishment of working parties or steering groups.

# MHQC Michael Heron QC | Barrister

4 May 2021

Mr Ken Couper By email only: becken@xtra.co.nz

Dear Ken,

# Rights to council information – independent chair of the Risk and Audit Committee

- 1. The Whangarei District Council's (the **Council**) Risk and Audit Committee (the **RAC**) has an independent chair (the **Chair**). Because the Chair is not a Councillor (or otherwise a member of staff or an officer of the Council), the question has arisen as to whether the Chair can or should be able to access Council information, including that which is confidential to the Council. You have asked us to address this question, and the related question of whether the disclosure by a Councillor (or staff member) of confidential Council information to the Chair would be a breach of confidence.
- 2. In my view, the answer to that question is that the RAC Chair needs to be able to access, without impediment or delay, any information that is or may be relevant to his office or the RAC. The need for the RAC to consider (in particular) risks and potential risks proactively and on a frank and open basis must, in my view, be essential to the proper performance of the RAC's function. I have no doubt that an inability of a Chair to access or receive relevant information could impede the function of the RAC and could compromise the integrity of the both the Committee and the Council.
- 3. In my view, it is not enough for the RAC to respond to risk and audit issues only when those issues have made their way onto a formal agenda for a meeting; risks need to be able to be raised and escalated, as and when they arise, to the Committee and therefore the Chair. Given that all other members of the RAC are Councillors with broad access rights to Council information, it is incongruous for the Chair not to have access to that same information (unless there are very good reasons for excluding him, for instance, in the case of a conflict of interest). The Chair was, presumably, selected for his expertise in the audit and risk area. It is my view, therefore, that he should be able to receive all information that he identifies as potentially relevant to his role, and all information that Councillors might wish to get his views on or have considered by the Committee as a whole.
- 4. In summary, under the Terms of Reference currently in force:
  - a) the Chair of the RAC ought to be able to receive any material that he identifies may be relevant to the RAC, and any material that the Mayor or a Councillor wishes to put to him or to the Committee as a whole for consideration from an audit/risk perspective without delay and without the need for the Councillor/staff to seek prior approval to disclose that material to the Chair;

#### b) the Chair is, presumably, an independent expert bound by confidentiality obligations and required to operate with integrity, skill and care. Against that background, I see no reason to restrict the Chair's ability to receive information that might reasonably be relevant to his position or which is before the Councillors of the Committee (unless there is a very compelling reason, or the Terms of Reference expressly prohibit his accessing that information);

- c) it is unlikely that the disclosure of Council information by a Councillor to the Chair of the RAC would be an unauthorised use of information capable of constituting a breach of confidence. It must be within the scope of a Councillor's role to disclose perceived risk and associated materials to the RAC Chair; and
- d) the exception to that is that a breach of confidence may arise if a Councillor disclosed information to the Chair after the Councillor was expressly forbidden to do so. However, in my view, placing such a prohibition on a Councillor (or staff member) could stand to frustrate both the Councillor's ability to perform their statutory role, and the ability of the RAC Chair to oversee risk management and audit appropriately, such that it would be inconsistent with the imperatives of local government.
- 5. I set out further analysis in Appendix 1.
- 6. I would be happy to discuss this opinion with you further if that would assist.

2

Yours faithfully,

MHQC

Michael Heron QC



# MHQC

#### Appendix 1

- 7. Under the Local Government Ac 2002 (the Act), the purpose of local government is:<sup>1</sup>
  - a) to enable democratic local decision-making and action by, and on behalf of, communities; and
  - b) to meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses.
- 8. In this context, "good quality" local infrastructure, local public services, and performance of regulatory functions means infrastructure, services, and performance that are "efficient, effective, and appropriate to present and anticipated future circumstances."<sup>2</sup>
- 9. The Purpose of that Act is to "provide for democratic and effective local government that recognises the diversity of New Zealand communities".<sup>3</sup> Against that background, the Act:<sup>4</sup>
  - a) states the purpose of local government;
  - b) provides a framework and powers for local authorities to decide which activities they undertake and the manner in which they will undertake them;
  - c) promotes the accountability of local authorities to their communities; and
  - d) provides for local authorities to play a broad role in meeting the current and future needs of their communities for good-quality local infrastructure, local public services, and performance of regulatory functions.
- 10. Section 39 of the Act provides "governance principles" for local authorities, which includes the Council.<sup>5</sup> Section 39 says that:

(1) A local authority must act in accordance with the following principles in relation to its governance:

- a local authority should ensure that the role of democratic governance of the community, and the expected conduct of elected members, is clear and understood by elected members and the community;
- b) a local authority should ensure that the governance structures and processes are effective, open, and transparent;

3



<sup>&</sup>lt;sup>1</sup> Section 10(1).

<sup>&</sup>lt;sup>2</sup> Section 10(2).

<sup>&</sup>lt;sup>3</sup> Section 3.

<sup>&</sup>lt;sup>4</sup> Section 3.

<sup>&</sup>lt;sup>5</sup> Per 3, s 21, and Schedule 2, Part 2 of the Act.

# MHQC

- c) a local authority should ensure that, so far as is practicable, responsibility and processes for decision-making in relation to regulatory responsibilities is separated from responsibility and processes for decision-making for non-regulatory responsibilities;
- d) a local authority should be a good employer; and
- e) a local authority should ensure that the relationship between elected members and management of the local authority is effective and understood.
- 11. The operation of the Council is therefore governed by the Act, as well as by the Council's own internal procedures and policies which include, I understand, its Standing Orders (**SOs**) and the Terms of Reference (**ToR**) for each of its Committees.<sup>6</sup>
- 12. Both the Mayor and the Council have the ability to establish committees. The Mayor has exercised her power to establish Council Committees and appoint the Chair as the chair of the RAC.<sup>7</sup>
- 13. Schedule 7 to the Act sets out rules that apply to local authorities, local boards, community boards, and their members.<sup>8</sup> Under cl 31(3) of that Schedule, "a local authority or committee may appoint to a committee... a person who is not a member of the local authority or committee if, in the opinion of the local authority, that person has the skills, attributes, or knowledge that will assist the work of the committee or subcommittee." Clause 32(1) gives the local authority broad power to delegate duties, responsibilities and powers to committees (subject to specified exceptions).
- 14. The ToR for the RAC state that it has "all powers necessary to perform the committee's responsibilities". Therefore, the RAC derives its power under a delegation from the Mayor or the Council and the scope of the RAC's power is defined by them.
- 15. The RAC's stated purpose, per its ToR, is "to provide assurance to Council that robust, independent and operationally effective controls around operational and financial management practices are in place" and to provide oversight in relation to the risk management framework, risk management of certain areas, and legislative compliance.
- 16. Against that background, the underlying question is whether it is necessary for the performance of the RAC's function that the independent Chair can receive any information on any subject concerned with the business of the council that might be relevant to his role or which Councillors or others might seek to put to him as Chair of the RAC.
- 17. In my view, the Chair can only perform his function of chairing the RAC if he is also empowered to receive any and all Council information that is or might be relevant to the performance of that Committee's functions. In particular, the RAC is obligated by its ToR to "review and monitor Council critical risks" and to receive certain reports and to adopt oversight of the processes used to manage project risks. "Risk" must, logically and on account of the requirement to provide "good"

<sup>&</sup>lt;sup>8</sup> Note for completeness that the Schedule requires the Council to have a Code of Conduct that deals, amongst other things, with the rules around disclosure of Council information.



<sup>&</sup>lt;sup>6</sup> Clause 27(1) of the Act provides that "A local authority must adopt a set of standing orders for the conduct of its meetings and those of its committees." Those SOs cannot contravene any Act.

<sup>&</sup>lt;sup>7</sup> The Mayor's powers can be sourced from s 41A(3)(b) - (c) of the Act, SO 7.14 and Appendix 9 to the SOs. The Local Authority itself is empowered to establish committees per Schedule 7, cl 30.

quality" services for present and anticipated future circumstances, include risks that could arise in future. In my view, neither the Chair nor the Committee can effectively carry out their functions if the Chair is not or cannot be privy to all information that might be relevant to potential risks. Assessing risk requires pre-emptive and anticipatory analysis; for that reason, performance of the RAC's function requires greater access to information than might be required in other areas (such as project management, for example).

- 18. For completeness, a committee Chair has (under SO 14.4) authority to answer questions put to them not otherwise covered by the SOs.<sup>9</sup> The question therefore arises as to whether the Chair could have the power to determine his own rights to access information. Given the Chair's power is derived from power belonging to the Mayor and that the Mayor has delegated to the RAC "all powers" necessary for the performance of the RAC's responsibilities, it is arguable that in the absence of a clear indication otherwise the power given to the Chair included the power to determine for himself the power he has to receive information. However, in my view, it would be unusual for a recipient of confidential information (even someone in a position of trust of confidence, like the Chair) to be able to waive the rights of others (such as the Mayor or the Council) to keep their own information confidential. Further, it seems to me that given the issues that have arisen as to the Chair's access to information, the Mayor may have by now expressly revoked any power that the Chair might have had to determine his own rights to information.
- 19. In any event, the Chair must be able to access any Council information that could be relevant to the Council's risk assessment or audit function. The Chair should have that access generally and ought not have to ask permission to receive or access information that Councillors or staff seek to put before the Chair or the RAC for consideration. It is in the nature of a risk and audit committee that it must be able to quickly and proactively consider any risks as they arise; for that reason alone, the Chair (who in some sense, embodies the Committee) must be free to receive information and respond accordingly. My view is that this is what good and efficient government (and therefore, the Act) requires.
- 20. Accordingly, I do not consider it tenable to suggest that Councillors who disclose confidential information to the Chair have committed a breach of confidence. The idea that a Councillor who discloses confidential information to the Chair that might (viewed reasonably) present a risk or be relevant to an audit function makes an unauthorised disclosure (which is required for an action in breach of confidence) is contrary to the purpose of an audit and risk committee and the mandate of a Councillor. A Councillor must, in the performance of their function, be able to share information (even confidential information) with the Committee and Chair responsible for spotting and addressing risks. Restraining Councillors from disclosing that information and voicing legitimate concerns is antithetical to the role of the Councillor and the RAC.

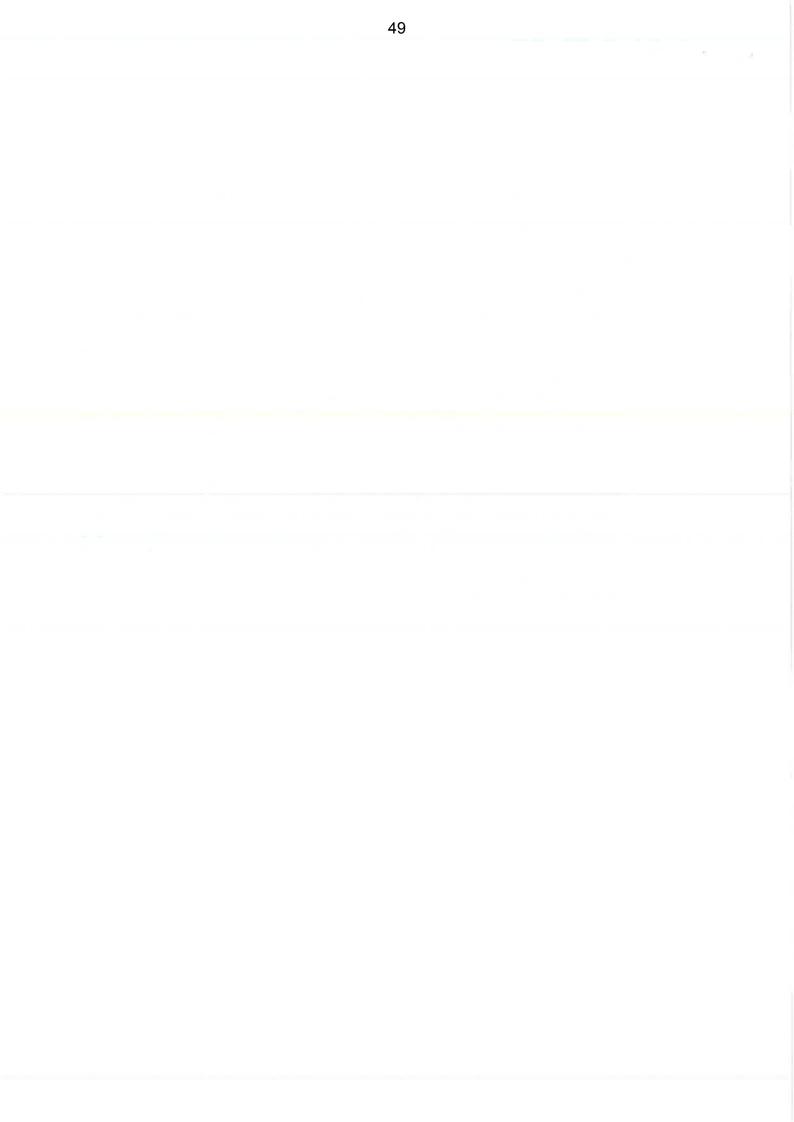
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<sup>&</sup>lt;sup>9</sup> See also Appendix 8.



# From: enquiry enquiry@oag.parliament.nz Subject: RE: Clarifications/concerns with the Risk and Audit committee. Date: 7/12/2020 at 8:38:59 AM

To: Ken Couper becken@xtra.co.nz

## Tēnā koe Councillor Couper

Thank you for your e-mail dated 29 October 2020 and for our telephone conversation on 25 November 2020. We have carefully considered your questions and, on an anonymous basis, liaised with Local Government New Zealand (LGNZ) to assist us in compiling our responses to you. One of LGNZ's roles is to provide support for, and services to, local authorities to improve local governance.

There are no specific laws or regulations which govern how an audit and risk committee (ARC) should operate, or which set out what the powers of the ARC and/or the chair should be. We provide good practice guidance for audit committees on our website: <u>https://oag.parliament.nz/good-practice/audit-committees</u>, which we will be updating in the near future. Our Office's own ARC charter is also published on the website, should you wish to refer to this: <u>https://oag.parliament.nz/about-us/audit-risk-committee/charter</u>

In the absence of any laws and regulations, it is the council's own ARC terms of reference which should determine how the ARC operates. The terms of reference should be aligned with the council's code of conduct to cover matters such as confidentiality and the conduct of ARC meetings.

In response to your specific questions we would note that, in principle, it makes sense that both independent and elected members of the ARC have access to the same information, confidential or otherwise. The terms of reference should enable this. You mention that the independent chair has signed a confidentiality agreement, and so it is not clear why they would be restricted from accessing confidential information. However, as we discussed, it is important to note that the information should be appropriate for them to see, in line with their mandate and the ARC terms of reference.

It is unrealistic and undesirable to expect an ARC to be responsible for assessing/ identifying all risks facing a council. Councils are large and complex, and officers and committees are all making decisions which involve some level of risk. The ARC's role is to ensure a council has the processes, capabilities and culture to assess its key strategic risks (the risks that would prevent the council from achieving its strategic objectives), rather than to be the source of all risk assessing expertise. The council should have clear systems and processes in place for identifying and assessing which items of business go to the ARC. This should include the process for sharing information with ARC members.

We hope our responses assist you in discussing these matters further with councillors and/or council management as appropriate.





# 6.2 Temporary Road Closure for Events Policy Review

Meeting:	Whangarei District Council
Date of meeting:	27 May 2021
Reporting officer:	Carina de Graaf, Venues and Events Manager

# 1 Purpose

To approve the revised Temporary Road Closure for Events Policy (Policy 0124, formerly the Road Closure Policy for Motor Vehicle Events).

# 2 Recommendation

That Council approves and adopts the Temporary Road Closure for Events Policy.

# 3 Background

Council's Road Closure Policy for Motor Vehicle Events (Policy 0124) is required to be reviewed every three years and was due for review in 2019. Council staff have now reviewed the policy and have prepared a revised policy which is presented for consideration.

The current policy was intended to be a public document which can be used by Council staff and the community to provide clear direction on when a temporary road closure is required, how to apply and what are the requirements and obligations for temporary road closures for motor vehicles events. The revised policy for consideration is intended to be a public document which can be used by Council staff and the community to provide clear direction on when a temporary road closure for an event is required, how to apply and what are the requirements and obligations for all events.

It is not a statutory policy that does not require public consultation.

# 4 Discussion

#### 4.1 Consultation

Feedback was sought and incorporated from the following internal departments:

- Venues and Events
- Roading
- Democracy and Assurance
- Legal Counsel

#### 4.2 **Proposed Changes**

As summarised in Attachment 1 Table of proposed changes, the revised policy includes clear direction for all requests for temporary road closures for events. The previous policy only covered temporary road closures for motor vehicle events.

The revised policy is more robust and includes additional considerations such as the purpose, general, definitions, scope, relevant legislation and eligibility.

#### 4.3 Risks

Should Council choose not to adopt the revised policy there will be no clear direction for members of the community on when a temporary road closure for an event is required, how to apply and what are the requirements and obligations for events.

# 5 Significance and engagement

The decisions or matters of this Agenda do not trigger the significance criteria outlined in Council's Significance and Engagement Policy, and the public will be informed via agenda publication on the website and through engagement with community event organisers we already work with.

### 6 Attachments

- 1. Table of proposed changes
- 2. Revised Temporary Road Closure for Events Policy (POLICY 0124)
- 3. Current Road Closure for Motor Vehicle Events Policy (POLICY 0124)

Proposed changes to Temporary Road Closure for Events (POLICY 0124)		
Section	Proposed change	Why
Policy name	The revised policy is renamed <i>Temporary Road Closure for</i> <i>Events</i> , the current policy was named <i>Road Closure for Motor</i> <i>Vehicle Events</i> Policy.	The revised policy includes clear direction on when a temporary road closure is required, how to apply and what are the requirements and obligations for temporary road closures for all events.
		The previous policy only covered temporary road closures for motor vehicle events.
Purpose	The revised policy includes a purpose statement, the current policy does not.	To provide clear purpose for applicants and Council staff.
Definitions	The revised policy includes definitions for temporary road closure related activities, the current policy does not.	To provide clear definitions for temporary road closure related activities.
Scope	The revised policy includes scope, the current policy does not.	To clarify what is in scope within the revised policy and what is out of scope within the revised policy.
Relevant Legislation	The revised policy includes relevant legislation, the current policy does not.	To reference the relevant legislation used when temporarily closing a road for events, that have been reviewed and by Council's legal counsel.
Eligibility	The revised policy includes eligibility, the current policy does not.	The revised policy includes eligibility criteria, that have been reviewed by Council's legal counsel.
Terms and Conditions	The revised policy includes updated term conditions that align to the new application form.	The current policy does not have clear terms and conditions. The revised policy includes terms and conditions that have been reviewed and updated by Council's legal counsel.

Application,	The revised policy includes the updated application process.	The current policy did not include a clear process.
assessment and approval process		The revised policy includes an updated application process that aligns to the new application form.

Policy title			
Audience (Primary)	Internal	Business Owner (Dept)	Venues & Events Whangarei
Policy Author	Community Events Coordinator	Review Date	2024

# Whangarei District Council

Temporary Road Closure for Events Policy *Policy* #0124

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# 1. Purpose

The purpose of this policy is to provide the community with clear direction on:

- When a temporary road closure is required for an event
- How to gain approval for a temporary road closure
- The requirements and obligations when implementing a temporary road closure

This policy supersedes Council's former Road Closure Policy for Motor Vehicle Events.

# 2. General

#### 2.1 When is a temporary road closure required for an event ?

Temporary road closures and appropriate traffic management measures must be considered where an event will have more than a minor effect on the normal use of a road for road users e.g. a concert that has a large expected number of attendees, or a motor vehicle event where roads are closed as part of the event.

#### 2.2 How to gain approval for a temporary road closure ?

To gain approval to temporarily close a road for an event, an application must be made to Council at least three months prior to the event date.

Temporary road closures are made in accordance with the Transport (Vehicular Traffic Road Closure) Regulations 1965 and/or Schedule 10 of the Local Government Act 1974 where applicable.

Applications must be lodged using Council's *Application for a Temporary Road Closure form* and include supporting documentation as detailed in the application form. This form is located on the Whangarei District Council website https://www.wdc.govt.nz or on request from Customer Services via phone (09) 430 4200 or email: mailroom@wdc.govt.nz

Should an event require the use of Council owned land e.g. a park, the event organiser is also responsible for completing an *Events on Council Owned Land Application form*. This form is located on the Whangarei District Council website https://www.wdc.govt.nz or on request from Customer Services via phone (09) 430 4200 or email: mailroom@wdc.govt.nz

# 2.3 What are the requirements and obligations when implementing a temporary road closure?

Refer to Section 7 Terms and Conditions of this Policy.

# 3. Definitions

Events	An event or activity for a set duration i.e. 1 to 2 days or recurring. The event can be open to the public, private or commercial.
Minor effect on the normal use of a road and road users	Where there is minimal to no disruption to a road or road users caused by an event.
Effect on the normal use of a road and road users	Where there is disruption to a road or road users caused by an event.
Temporary Road Closure	To close a public road/s to ordinary traffic and/or pedestrians for a period of time.

Traffic Management Plan	A document describing the design, implementation, maintenance and removal of temporary traffic management (TTM) while an associated activity is being carried out within the road corridor.
Corridor Access request	An application to occupy and undertake an activity in the road corridor.

# 4. Scope

Temporary road closures for events only is the only activity within the scope of this policy.

The following activities are outside the scope of this policy:

- Traffic management applications
- Corridor access requests
- Temporary road closures for activities other than events e.g. maintenance work

# 5. Relevant Legislation

Temporary road closures are made in accordance with:

- Transport (Vehicular Traffic Road Closure) Regulations 1965; and/or
- Local Government Act 1974, Schedule 10 where applicable.

#### Delegations

The Chair of the Infrastructure Committee and General Manager Infrastructure have the power to:

- issue public notices for proposed temporary closures
- consider any objections; and to
- approve, cancel or amend any or all of the temporary road closures if applicable.

# 6. Eligibility

Any group, individual or organisation is eligible to apply for a temporary road closure for an event.

The following activities will generally not be eligible to be events with temporary road closures:

- Where the primary purpose is to promote religious or political objectives
- Events that involve denigrating, excluding or offending parts of the community including any events involving unlawful discrimination under the Human Rights Act 1993 or any other relevant laws
- Events that pose a significant risk to the safety of the public
- Events that involve the display of gang insignia.

# 7. Terms and Conditions

All temporary road closure applications for events are processed by the Venues and Events Department and are subject to the terms and conditions set out below. Further conditions may be included at the discretion of Council when processing the application.

#### **Council Process**

- Applications for proposed temporary road closures must be approved at a full meeting of the Whangarei District Council under the Transport (Vehicular Traffic Road Closure) Regulations 1965.
- Applications must be received at least 3 months in advance of an event to allow time for the required 42-day public notice period under the legislation.
- Council will place a public notice for a proposed road closure in an appropriate publication in accordance with the requirements of the legislation.
- Objections to an application for temporary road closure may be submitted to Council up to 28 days prior to the date of the proposed event.
- Any objections to temporary road closure will be considered by Council after the close of the objection period.
- Following a Council decision to approve a temporary road closure, a further public notice will be placed in an appropriate publication in accordance with the requirements of the legislation.
- At the discretion of Council, under special circumstances, some temporary road closure applications may be considered under Schedule 10 of the Local Government Act 1974.
- Council reserves the right to amend the conditions, withdraw permission for the temporary road closure to proceed or close any activity at any time where it becomes apparent:
  - o that there is or could be a threat to public safety or property Council assets
  - o that the activity would unreasonably impact road users.

#### Applicant's Responsibilities

- Applying for a temporary road closure using Council's *Application for a Temporary Road Closure* form.
- Notify in writing all owners or occupiers of property adjacent to the road, of the proposed temporary road closure and rights of objection during the public notification period.
- Ensuring the area used is left clean and tidy, all waste is removed from the area, and that no damage is caused to Council property. Any damage to the location due to the event will be repaired at the organisers expense.
- Ensuring advertising, signage or markings associated with the temporary road closure are not attached or marked upon any road signage or road furniture.
- Adhering to all directives of the Traffic Safety branch of the NZ Police.
- Ensuring that all emergency services have unrestricted right of way (Fire, Ambulance, Police, Water and sewerage maintenance).
- Nominating a key contact person who will be readily available on the day of the event to attend to any problems that may arise.
- Obtaining a Corridor Access Request and accompanying Traffic Management Plan approval from Councils Road Corridor Coordinator, within a minimum of 15 days prior to the day of the event. Early notification is recommended to ensure the space is available.
- Where the event requires the use of Council owned land, the applicant is also responsible for completing an *Events on Council Owned Land Application* form. This form is located on the Whangarei District Council website https://www.wdc.govt.nz or on request from Customer Services via phone (09) 430 4200 or email: mailroom@wdc.govt.nz
- If the event is a motorsport event, the applicant must have a Motorsport NZ permit or another relevant permit and confirm all participants are licensed with Motorsport NZ or another relevant association.

#### Costs

- A processing fee of \$300 plus GST will be invoiced for each temporary road closure application. This fee includes the costs of the 2 public notices that must be placed by Council associated and administration.
- All motorsport events must also either pay a bond of \$2000 (min) or provide a Motorsport NZ bond certificate of \$2000 (min).

#### Insurance

- The applicant must provide evidence of Public Liability Insurance up to a minimum value \$1,000,000.

# 8. Application, Assessment and Approval process

Applications forms can be sourced by:

- Email: mailroom@wdc.govt.nz
- Whangarei District Council website https://www.wdc.govt.nz
- Calling Customer Services (09) 430 4200

Applications must be delivered or emailed to: Attention: Community Events Coordinator Whangarei District Council Private Bag 9023 Whangarei Email: mailroom@wdc.govt.nz

#### Assessment

Applicants will be contacted with an update and or a request for further information within 4 weeks from receipt of a completed application form and required documentation.

#### Approval

Applicants will be advised in writing of Council's decision. If a temporary road closure has been approved the applicant will also be advised of the next steps and public notification dates.

# 9. Adopted

### **Policy Review**

This Policy was reviewed in 2021 and this revised Policy was updated as follows:

Date of meeting: DD-MM-YYYY

By: Whangarei District Council Meeting



# Whangarei District Council Policy

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# Road Closure Policy for Motor Vehicle Events

Policy 0124

Road Closure Policy for Motor Vehicle Events				
Audience (Primary)	Internal	Business Owner (Dept)	Venues & Events	
Policy Author		Review date	July 2016	

# Policy

# 1. General

Temporary Road Closures and the appropriate traffic management measures need to be considered where an event will have a more than minor effect on the normal use of a road for road users. .

To gain approval to temporarily close a road for a motor vehicle event, applications to Council must be made in accordance with the Local Government Act 1974, sections 11(a) 11(d) & 11(e) and the Local Government Act 2002, and/or the Transport Regulations 1965, where applicable.

For events on or near state highways, an additional application must be made through New Zealand Transport Authority (NZTA).

- 1.1. All applications are to be made, in writing, to Council, a minimum of 3 months prior to the event and must include:
  - a. all details of the event relative to the roads to be closed
  - b. safety provisions provided
  - c. provision for road clearance in an emergency
  - d. map of the proposed route/s and proof of public liability insurance.
  - e. A cash bond of \$2000 or a Motorsport New Zealand Bond Agreement no less than \$2000
- 1.2. A copy of the application is to be forwarded to the NZ Police (Traffic Safety Service) when lodging the application and this action shall be confirmed to Council.
- 1.3. No road closure will be approved, that may impede the general operations of the emergency services of Fire, Ambulance and Police.
- 1.4. The organisers must provide access to the area at all times for the above mentioned emergency services.

# 2. Supporting Information

Information to support the application must be supplied to Council no less than 2 months prior to the event.

- 2.1. To ensure the applicant meets legislative requirements and has the appropriate safety measures to provide a safe event, the following is Required:
  - a. Proof of public liability insurance, to a minimum value of \$1,000,000 for each event to be held. Any insurance should have no `excess' applicable
  - b. A Motorsport New Zealand Permit, if applicable.
  - c. A Traffic Management Plan.
    - i. A Traffic Management Plan (TMP), It shall be prepared by a qualified Site Traffic Management Supervisor (STMS) in accordance with the Code of Practice for Temporary Traffic Management (CoPTTM), and be submitted to the Roading Department.
    - ii. A Corridor Access Request Shall be submitted with the TMP to the Roading Department
  - d. Proof of occupier consent, showing the applicant has informed all residents or business occupiers directly affected by the closure, and that the occupier(s) has given his/her consent. Should occupiers not consent, alternative roads must be considered.
    - iii. The occupier's consent including conditions if any, or objections stating reasons, must be signed by an adult having legal rights to occupy the property (e.g. through ownership, lease or tenancy). Their full name and address of occupancy must also be clearly printed.
  - e. A Safety Plan.

Road Closure Policy for Motor Vehicle Events				
Audience (Primary)	Internal	Business Owner (Dept)	Venues & Events	
Policy Author		Review date	July 2016	

- i. Safety plans are to be aligned with the current requirements under the national governing body for motorsports i.e. Motorsport New Zealand or current legislation appropriate to the event i.e. FIA International Sporting Code and/or FIA Regional Rally Sporting Regulations
- 2.2. The organisers shall be responsible for the cost of Council inspection before and after the event and for repairing any damage to roads and clearing up all rubbish after the event.
- 2.3. A fee of \$300.00 plus GST shall be charged for administration of requests for temporary road closure. The costs of public notifications and any advertising requirements as laid out by Council to meet legislative requirements shall be met by event organisers.
- 2.4. The applicant must nominate an individual as event controller, who will be readily available on the day to attend to any problems which may arise.

# 3. Council approvals

3.1 Formal approval for the Road Closure by way of a Council resolution addressing the legislative requirements must be gained by the applicant

3.2 An approved Corridor Access Request and accompanying TMP approval must be gained from Council's Road Corridor Co-coordinator prior to physically occupying the road corridor for the event.

# 4. Right of Withdrawal

4.1. Notwithstanding any approvals given, Council reserves the right at any time to amend the conditions, withdraw permission for the road closure to proceed, or close down any activity where it becomes apparent that there is, or could be, a threat to public safety or property, or where the Council's property may be damaged.





# 6.3 Northland Events Centre

Meeting:	Whangarei District Council	
Date of meeting:	27 May 2021	
Reporting officer:	Dominic Kula – General Manager Strategy and Democracy	

## 1 Purpose

To seek endorsement of the timeline for establishment to a new Trust.

# 2 Recommendation

That Council endorses a 31 October 2021 (or sooner if possible) timeline for establishment of a new Trust.

# 3 Background

At its meeting of 23 July 2020 Council considered options for the governance and management of the Northland Events Centre going forward. At the meeting Council endorsed, a "*New Trust Full – a CCO which employs all managerial, operational staff and support staff*" (Option 1) as the preferred option.

The Agenda set out an indicative implementation pathway for a change management process to be undertaken 'over at least 12 months', noting that a more detailed implementation plan would be developed. It also noted that success would "*require Council and Northland Events Centre Trust (NECT) to work collaboratively to ensure collective skills and expertise are harnessed, particularly through the transition period*".

While it was recommended the process be supported by an additional/unbudgeted change management resource, key Council staff have worked alongside NECT trustees (the Transition Team) to develop a plan for the transition to a new trust, subject to the outcomes of consultation.

Regular update and decision making Agenda have been reported to Council, with the following tasks now complete:

- Trust Deed Reviewed
- Consultation Process in place (via the LTP)
- Event allocation undertaken
- Trust model/scale clarified
- Asset management/maintenance/ownership principles agreed
- Model for Event allocation, asset management/maintenance and collaboration agreed
- Funding confirmed (\$670k p.a. made up of \$305k 'BAU' plus \$365k additional funding provided for in LTP)

Underpinning this work are the 'expectations for the facility and guiding outcomes/principles for the transition' that Council adopted in February 2021 (Attachment 1).

Following direction provided at the April 2021 Council meeting staff have:

- Commenced a trustee recruitment process.
- Workshopped processes, policies and systems required by the new Trust to identify what must be in place for 'go live', and what can be implemented following establishment.

The above work, along with legal advice sought by both Council and NECT, has resulted in the parties proposing a go live date of 31 October 2021, or sooner if possible. This Agenda seeks formal endorsement of the proposed timeline.

# 4 Discussion

As previously reported to Council the timeframes for establishing a new trust are very tight, particularly given the requirement to consult through the Long Term Plan (LTP) process.

To ensure meaningful consultation staff advised NECT that from Council's perspective it is preferable for any resolution for wind up of NECT to be considered after deliberations on the LTP. To do so beforehand could be predetermining the decision.

Staff also outlined a number of key tasks that must occur before the wind up of NECT, including the establishment of a new charitable Trust for assets and liabilities to transfer to (registering for chartable purposes is likely to be a key timing constraint).

Alongside this NECT sought independent legal advice. At its 10 May 2021 meeting NECT proposed the following milestones:

- 1. WDC extend the current timeline to 31 October 2021 and provide revised milestones
- 2. Consult with NRC regarding decision to wind up existing trust and form new Trust
- 3. WDC to confirm LTP decision in support of winding up NECT and forming new Trust (due 24 June 2021)
- 4. WDC to provide NECT Trustees Indemnity prior to winding up existing Trust
- 5. WDC to extend current NECT Trusteeships for Cr Gavin Benney and Sandra Boardman to 31 October 2021
- 6. WDC to extend Management and Service Agreements to 31 October 2021
- 7. WDC to ensure new Trust objectives align to NECT objectives, NECT Trustees to approve new Trust objectives
- 8. WDC to form new Trust prior to winding up NECT
- 9. WDC to transfer asset realisation once new Trust has been formed.

On 12 May 2021, Council deliberated on LTP submissions received and resolved to establish a new Trust (milestone 3).

This Agenda seeks Council endorsement for establishment of a new Trust and wind up of NECT by '31 October 2021 or sooner if possible' (milestone 1).

#### 4.1 Next steps

Council's solicitor and the independent solicitor for NECT are currently working through proposed milestones and actions to ensure alignment. Subject to the outcomes of this staff propose to bring the following back to the June 2021 meeting of Council:

- The outcomes of any consultation undertaken with NRC, if required (milestone 2)
- An overview of any liabilities of, and indemnity for, NECT trustees (milestone 4)
- An extension of current Trustee appointments through to 31 October 2021 (milestone 5)
- An extension of the management and Service Agreements to 31 October 2021, if required (milestone 6)
- A Deed for the new Trust, inclusive of the Trust's objectives (milestone 7)

These steps must be completed prior to the formation of a new Trust and the transfer of assets/liabilities (milestones 8 and 9).

#### 4.2 Risks

As noted in February 2021 the timeline for a 01 July 2021 go live is tight and will be challenging to meet, particularly given the requirement for meaningful consideration of feedback received through consultation. This Agenda seeks to mitigate this risk.

While budget for a standalone Trust has been allocated through the LTP this was based on an estimate. Actual costs will not be known until the trust is established and operating, with the new trust having to secure external funding for service delivery beyond the current budget.

## 5 Significance

This matter relates to the mechanism for management of an existing facility. Having assessed Council's significance criteria the matter is not considered significant. However, consultation on the establishment of a new Council Controlled Organisation is required under the Local Government Act 2002. This was undertaken through the 2021 – 2031 Long Term Plan process

## 6 Attachment

Expectations for the facility and guiding outcomes/principles for the transition



### Expectations for the facility and guiding outcomes/principles for the transition

Performance Expectations for the Facility

- i. Operating as a multipurpose, community facility for the benefit of Northland
- ii. Delivering large events which raise the profile and contribute to the vibrancy of the District/Region
- iii. Being managed on a commercial basis according to industry best practice
- iv. Being financially successful based on contribution to the economic impact on local businesses, rather than by profit generated.
- v. Delivering the outcomes of the Whangarei District Council Events Strategy – building local confidence, local capability and local connection
- vi. Acting as a hub to support sporting codes in a post-COVID-19 environment
- vii. Attracting external funding to support facility development and event delivery.

#### Outcomes

- Achieve the best outcome for Community/Facility
- Have a standalone/successful Trust (i.e. with clear/transparent governance and funding arrangements)
- Look after our people

### Principles

- Establishing a new trust based on BAU, with ability to build capacity going forward
- The Trust and its staff will be responsible for events in accordance with Council's expectations and the event allocation, asset management/ownership and collaboration model
- WDC is responsible for events in accordance with the event allocation, asset management/ownership and collaboration model
- The new trust will be funded through a Council grant (\$305k BAU + \$365k additional funding in the LTP) and external commercial revenue streams
- Collaboration will be required on in areas where the responsibilities of each entity intersect





# 7.1 Financial Report for the 10 months ending 30 April 2021

Meeting:	Whangarei District Council
Date of meeting:	27 May 2021
Reporting officer:	Alan Adcock (General Manager – Corporate/CFO)

### 1 Purpose

To provide the operating result for the ten months ending 30 April 2021.

### 2 Recommendation

That the Council notes the operating results for the ten months ending 30 April 2021.

### 3 Background

#### 3.1 Operating Result

#### Year to date

The year to date position is a surplus of \$26.0 million, compared to a budgeted surplus of \$3.3 million, resulting in a favourable variance of \$22.7 million.

The year to date favourable variance is mainly attributable to higher than budgeted revenue, including Development Contributions, Fees and Charges, Subsidies and Grants, and other revenue. The year-to-date variance is also impacted by differences between the phasing of the budget and when costs are incurred.

#### Full year forecast

The forecast net surplus for the financial year ending 30 June 2021 is \$26.7 million compared to the budgeted surplus of \$3.1 million resulting in a favourable variance of \$23.6 million. These results are based on forecast figures provided by budget managers in March 2021 updated by a further \$2.5 million of vested assets income and \$0.4 million of roading expenditure. The forecast figures will be updated for May 2021 reporting to Council.

Flood damage has resulted in forecasted unbudgeted roading repairs expenditure of \$6.6 million. This has been partially offset by \$4.5 million of unbudgeted subsidies received to partially cover the repair cost.

The unbudgeted MBIE Te Tai Tokerau Worker Redeployment Package has provided grants revenue of \$12.8 million, with \$8.0 million being distributed to other parties to the contract (year to date). The full year revenue received under this agreement is forecast to be \$13.3 million, of which \$8.5 million will be distributed to the other parties. These transactions have been identified separately within the Income Statement.

The unbudgeted MBIE Te Tai Tokerau Worker Redeployment balance of \$4.8 million expenditure has been allocated to Roading \$4.0 million and Parks \$0.8 million.

Roading is also forecasting to receive \$2.5 million unbudgeted Crown Infrastructure Partners funding to be used for shovel ready projects re roading improvements, urban pathways and cycleways.

Other unbudgeted subsidies and grants revenue is forecasted from the following providers:

- \$6.0 million from the Department of Internal Affairs funding for 3 Waters projects.
- \$3.4 million MBIE funding for Bike Northland, storm damage repairs and COVID relief.
- \$0.9 million from Tourism Infrastructure Funding for the Abbey Caves Carpark and Restoring the Mauri of Matapouri.

The subsidies and grants forecasted revenue will be updated for May 2021 reporting to Council to align with changes in the timing of the Capital Works Programme.

Revenue		-		
Development contributions	Higher than budget	\$5.2m	Favourable	
Subsidies and grants	Higher than budget (includes unbudgeted subsidies for flood damage)	\$18.7m	Favourable	
Revenue	Other revenue, fees and charges	\$3.6	Favourable	
MBIE agreement	WDC Share	\$4.8	Favourable	
Expenses				
RMA	Sustainable solvents	(\$1.5m)	Unfavourable	
Support Services	Net Interest expense	\$2.9m	Favourable	
Transportation	Offset by subsidies and MBIE grants revenue	(\$12.1)	Unfavourable	
Personnel costs	Lower than budget	\$1.3m	Favourable	

#### Key full year forecast variances include:

#### 3.2 External Net Debt and Treasury

Total net external debt at the end of April 2021 was \$135.4 million compared to year to date budgeted net debt of \$149.6 million, resulting in net debt being \$14.2 million under budget.

This favourable variance is due to assumptions made regarding the opening net debt balance of the 2020-21 Annual Plan (opening balance was \$5m less than budgeted), higher than budgeted rates instalments received, central government funding received and the year to date favourable operating surplus.

As at 30 April 2021 cash and term deposits held of \$39.6 million was comprised of:

- \$23.0 million of term deposits relating to prefunding undertaken.
- \$5.0 million of term deposits relating to short term borrowings not yet required.
- \$11.6 million of cash on hand.

#### **Economic Outlook**

The commentary in italics below was taken from the Interest Rate Report provided by PWC Treasury Advisory, dated May 2021.

November 2022 remains our expected target for the Reserve Bank of New Zealand (RBNZ) to begin tightening the cash rate reigns, though we note that the risks of a slightly later tightening point are slowing (very slowly) beginning to build.

The RBNZ have repeatedly expressed (most recently in the April Monetary Policy Review) that current monetary settings will be maintained until they are confident that the Consumer Price Index (CPI) can be sustained at the 2% inflation target mid-point.

The RBNZ are looking to maintain a low and stable interest rate environment. They want businesses to have sufficient confidence in their future interest expense profile that they are comfortable borrowing to invest, which will lead to enhanced employment and (hopefully) long run inflation at or near 2%.

Borrower Recommendations: Maintain term interest rate risk positions at policy minimums in the 0-3 year brackets. Gradually lift hedging from 4+ years to between minimums and midpoints of policy when pricing is appropriate, particularly where debt forecasts are increasing.

### 4 Accounts Receivable and Arrears

Total arrears as at 30 April 2021 was \$4.2 million, compared to \$4.8 million in the previous year. This is mainly due to sundry arrears being \$0.4 million lower than last year.

### 5 Significance and engagement

The decisions or matters of this agenda do not trigger the significance criteria outlined in Council's Significance and Engagement Policy, and the public will be informed via agenda publication on the website.

### 6 Attachments

- 1. Monthly key indicators
- 2. Monthly activity summary
- 3. Monthly income statement
- 4. Treasury report

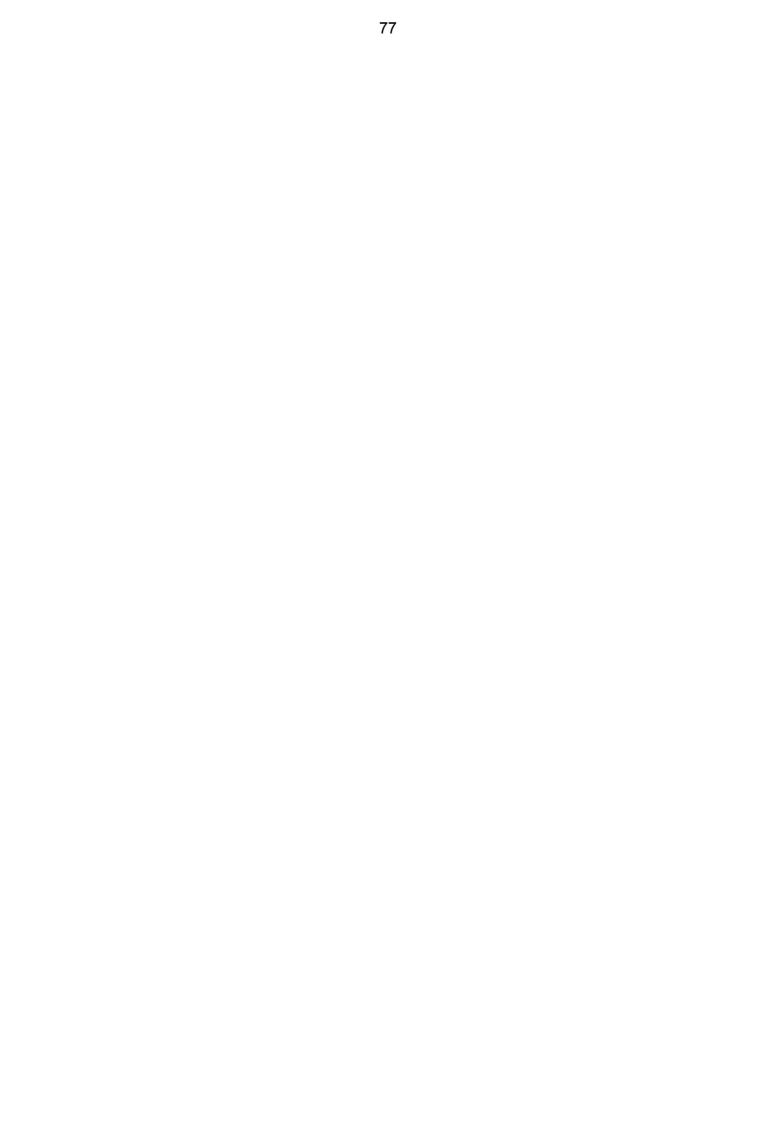


#### MONTHLY KEY INDICATORS APRIL 2021



											District Council
		YTD to Ap	oril 2021				Full Year	Forecast			
	Actual	Revised Budget	Variance	YTD	YTD Trend	Full Year Forecast		Variance	YTD		
	YTD \$ m	YTD \$ m	YTD \$ m	Indicator	Current / previous month	2020-21 \$ m	2020-21 \$ m	2020-21 \$ m	Indicator		
OPERATING										Γ	KEY
Total Rates	84.9	86.1	(1.2)			103.2	103.8	(0.6)			Favourable to budget
Development Contributions	7.6	3.0	4.6			8.2	3.0	5.2		•	Unfavourable, but within 5% of budget
Subsidies and Grants	24.6	17.0	7.6			40.5	21.7	18.8			Unfavourable, over 5% of budget
User Fees	13.4	11.0	2.4			15.0	13.0	2.0		1	Favourable to previous month
Total Operating Income	138.9	123.3	15.6		V	177.0	149.8	27.2		₩	Unfavourable to previous month
Personnel Costs	23.5	25.0	1.5			28.2	29.4	1.2			
Other Operating Expenditure	55.3	51.8	(3.5)			79.2	64.5	(14.7)			
Total Operating Expenditure	120.1	121.9	1.8			157.5	148.2	(9.3)	•		
Surplus/(Deficit) from Operations	23.4	1.4	22.0		¥	24.2	1.6	22.6			
Total Surplus/(Deficit)	26.0	3.3	22.7		1	26.7	3.1	23.6			
EXTERNAL DEBT FUNDING											
External Net Debt	135.4	149.6	14.2								
Net Interest on debt	3.6	6.1	2.5			4.4	7.3	2.9			

Note: The above information includes excerpts taken from the Monthly Income Statement. The shaded lines above represent key totals from the Monthly Income Statement but are not totals of the lines above.

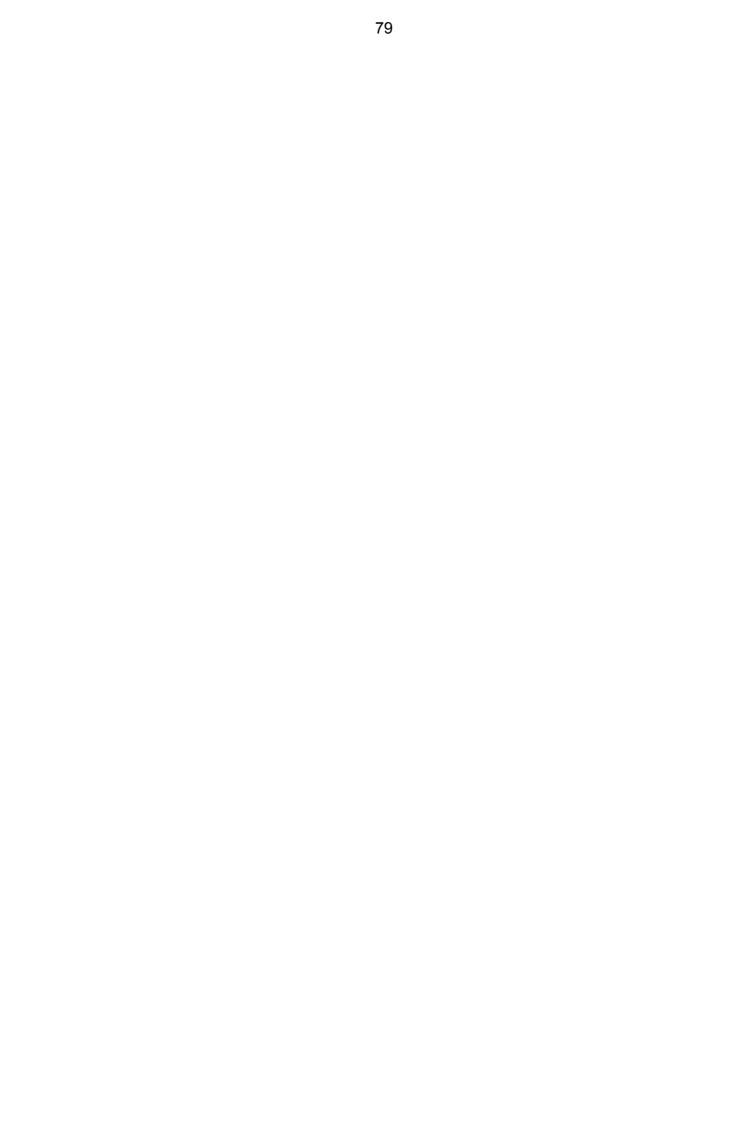


#### MONTHLY ACTIVITY SUMMARY APRIL 2021



	YTD	to April 2	021			Full	rear Forec	ast	
	Actual Surplus/ (Deficit) \$m	Revised Budget Surplus/ (Deficit) \$m	•	YTD Indicator	YTD Trend Current / previous month	Full Year Forecast Surplus/ (Deficit) \$m	Revised Budget Surplus/ (Deficit) \$m		Full Year Indicator
Surplus/(deficit) from operations	23.4	1.4	22.0		•	24.2	1.6	22.6	
Transportation	(7.7)	(11.9)	4.2		¥	(14.5)	(18.3)	3.8	
Water	4.3	3.3	1.0		1	3.2	1.4	1.8	
Solid Waste	2.7	2.6	0.1		1	2.3	2.1	0.2	
Waste Water	10.3	7.9	2.4		1	10.3	8.1	2.2	
Storm Water	(3.1)	(3.3)	0.2		1	(4.7)	(4.9)	0.2	
Flood Protection	0.5	0.3	0.2		1	0.2	0.3	(0.1)	•
Community Facilities	(16.2)	(22.3)	6.1		1	(31.8)	(37.4)	5.6	
Governance & Strategy	1.6	(2.3)	3.9		1	3.3	(3.6)	6.9	
Planning & Regulatory	(0.9)	(2.3)	1.4		¥	(10.0)	(9.1)	(0.9)	•
Support Services	31.9	29.5	2.4		♦	65.9	62.9	3.0	
KEY: Favourable to budget			Unfavourab budget	le, but with	in 5% of	(	<b>O</b> Unfavourat	ble, over 5%	of budget
♠ Favourable to previou	s month		<b>↓</b> Unfavourat	le to previo	ous month		<b>-</b> No change	to previous	month

Note: The above information is at Council Operations level and excludes non-cash adjustments





#### MONTHLY INCOME STATEMENT 30 APRIL 2021

-		Revised		Revised	
	Actual	Budget	Forecast	Budget	Variance*
Council Summary					
	YTD \$000	YTD \$000	2020-21 \$000	2020-21 \$000	2020-21 \$000
	\$000	\$000	\$000	\$000	\$000
Operating income					
Rates	84,880	86,061	103,154	103,784	(631)
Development and other contributions	7,550	2,990	8,218	2,990	5,228
Subsidies and grants	24,579	17,040	40,468	21,732	18,736
Fees and charges	13,372	10,983	15,018	12,953	2,066
Interest revenue	475	302	601	381	220
Other revenue	8,043	5,973	9,522	7,960	1,562
Total operating income	138,898	123,348	176,981	149,800	27,180
Operating expenditure					
Other expenditure	55.315	51,753	79,192	64,531	(14,661)
Depreciation and amortisation	37,188	38,803	45,129	46,564	1,435
Finance costs	4,124	6,399	5,014	7,687	2,674
Personnel costs	23,516	24,976	28,180	29,437	1,257
Total operating expenditure	120,143	121,932	157,514	148,218	(9,296)
			,	,	
Plus MBIE Te Tai Tokerau agreement					
Grants received	12,771	-	13,320	-	13,320
Grants paid	(8,090)	-	(8,539)	-	(8,539)
Total MBIE Te Tai Tokerau agreement	4,681	-	4,781	-	4,781
Surplus/(deficit) from operations	23,436	1,417	24,248	1,582	22,665
Plus non-cash income adjustments					
Vested assets income	6,219	3,066	6,243	3,066	3,177
Gain on disposal of assets	-	-	-	-	-
Total non-cash income adjustments	6,219	3,066	6,243	3,066	3,177
Less non-cash expenditure adjustments					
OPEX on capital projects**	3,091	1,185	3,141	1,510	(1,631)
Loss on disposal of assets	544	-	595	-	(595)
Total non-cash expenditure adjustments	3,635	1,185	3,736	1,510	(2,226)
Total nan asah adjustment	2 50 4	4 004	2.507	4 660	054
Total non-cash adjustment	2,584	1,881	2,507	1,556	951
Total surplus/(deficit)	26,020	3,297	26,755	3,138	23,616

\* Favourable variances are recorded as positive amounts (unfavourable variances as negative amounts) \*\* This expenditure is included within the Capital Projects Report



#### TREASURY REPORT 30 APRIL 2021



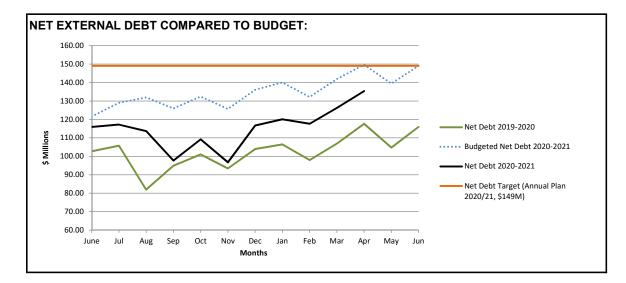
Outlook: Stable

AA +

#### STANDARD AND POORS CREDIT RATING:

### DEBT SUMMARY:

DEBT SUMMARY:		
As at 30 April 2021		
External Debt		
Opening public debt as at 1 April 2021		175,000,000
Plus loans raised during month	5,000,000	
Less loan repayments made during month (Note: Facility movement has been netted)	(5,000,000)	
Net movement in external debt		-
Total External Debt		175,000,000
Less: Cash balances (excluding funds held on behalf)	11,632,646	
Term deposits (Funds held on deposit until required for project funding)	28,000,000	
Total cash and term deposits		39,632,646
Total Net External Debt		135,367,354
Note: Council also holds \$2.8m of LGFA borrower notes. These are not included in net external de Management Policy.	ebt as per Council's	Treasury Risk
External debt is represented by:		
Less than 1 Year		53,000,000
1-3 Years		10,000,000
3-5 Years		33,000,000
Greater than 5 Years		79,000,000
Total		175,000,000



Internal Funding*		
Community Development Funds		10,702,178
Property Reinvestment Reserve - Committed	9,783,000	
Property Reinvestment Reserve - Available for Investment	16,839,516	
		26,622,516
Water Reserve		21,593,354
Total		58,918,049

Note: Reserves Funding is disclosed to ensure transparency of Council's use of cashflow management to fund capital works.

Where funds are raised through property sales or targeted rates for Water, but they are not required for immediate investment in that asset category, Council's Revenue and Financing policy allows them to be used for other purposes, rather than being held on deposit.

To ensure total transparency of this we create Reserve Accounts so that the appropriate funding can be made available and transferred back when it is required. The timing of projects requiring these funds is set out in our Long Term Plan (LTP) and/or Annual Plan (AP). These Reserves are not a liability to an external party, and are not part of Council's debt obligations.

The Property Reinvestment Reserve is split to record funds that have been committed to the future purchase of land for the proposed airport site; and the remaining uncomitted balance that is available for other future investment purchases.

The only situation where our Net Debt would increase as a result of these Reserves is if major expenditure on Water Assets or property purchases is brought forward from the dates set out in the LTP/AP.





## 7.2 Capital Projects Report - April 2021

Meeting:	Whangarei District Council
Date of meeting:	27 May 2021
Reporting officer:	Alan Adcock (General Manager – Corporate / CFO)

### 1 Purpose

To provide the Capital Projects Report for the ten months ending 30 April 2021.

### 2 Recommendation

That the Council notes the Capital Projects Report for the ten months ending 30 April 2021.

### 3 Background

This report provides an update on the Capital Projects expenditure to date compared with budget, as well as the forecast spend for the year and carry forwards against budget.

### 4 Discussion

The Capital Projects expenditure as at 30 April 2021 is \$73.6m exclusive of strategic land purchases. This compares favourably to YTD expenditure of \$48.4m and total expenditure of \$67.6m last financial year.

Based on April forecasting Council has revised downwards the overall capital projects expenditure to \$94.3m for 2021 (March forecast \$101.4m). The business has realigned the timing of the 3 Waters Stimulus package to recognize \$2.2m of work that was to be undertaken this financial year now being scheduled for the 21/22 financial year. Significant carryforwards to 21/22 are:

Civic Centre	\$2.9m
Parihaka Transmission Mast Upgrade	\$0.9m
Pohe Island Development	\$0.7m
Town Basin Carpark to Park	\$0.7m
Seal Extensions – Unsubsidised	\$0.6m
Asset Management Software Upgrade	\$0.6m

Year One of the Long Term Plan will be updated to reflect the forecast carry forwards of \$15.0m. Any changes between this forecast and the final year end position will be reflected in a revised budget for 2021/22.

### 5 Significance and engagement

The decisions or matters of this Agenda do not trigger the significance criteria outlined in Council's Significance and Engagement Policy, and the public will be informed via Agenda publication on the website.

### 6 Attachments

- 1. Capital Project Report April 2021
- 2. Capital Project Graphs April 2021

#### CAPITAL PROJECTS REPORT

AS AT 30 April 2021 (Project figures include both Operating and Capital Expenditure)

	Actual YTD \$000	Revised Budget YTD \$000	Variance YTD \$000	Full Year Forecast Expenditure \$000	Full Year Revised Budget \$000	Full Year Forecast (adjusted for unbudgeted external income) \$000	Net Carried Forwards \$000	Total Underspent/ (Overspent) \$000
Transportation								
Amenity Lighting	0	73	73	24	97	24	0	73
Bus Shelters	123	140	17	167	166	167	0	(1)
Bus Terminal Development/Relocation	93	0	(93)	93	0	93	0	(93)
Coastal Protection Structures - Roading	1	65	64	22	86	22	0	64
Community Led Development	16	447	432	25	596	25	547	24
Cycleways - Additional government fundin Cycleways - Subsidised	1 429	0 368	(1) (62)	1 552	0 390	1 552	0	(1) (162)
Cycleways - Unsubsidised Programmed Work	429	308	(02)	8	390	8	0	(102)
Drainage Renewals	849	1,135	286	979	1,406	979	0 0	427
Footpaths Renewals	197	322	126	294	390	294	0	96
Land for Roads	732	0	(732)	732	0	732	0	(732)
LCLR Minor Improvement Projects	5,359	7,312	1,953	6,834	7,780	6,834	0	946
LCLR New Footpaths	110	395	284	143	526	143	0	383
LED Streetlight Upgrades	495	535	40	593	535	593	0	(58)
MBIE Projects Mill Rd/Nixon St/Kamo Rd - Roading	736	0 0	(736) 14	1,711	0	(0)	0	(1,711)
Parking Renewals	(14) 115	237	14	(14) 208	237	(14) 208	0	14 29
Seal Extensions - House Frontage Sealing	39	237	(39)	33	237	208	0	(33)
Seal Extensions - Unsubsidised	2,589	3,528	939	2,728	3,898	2,728	600	570
Seal Extensions - Wright/McCardle	317	0	(317)	406	0	406	0	(406)
Sealed Road Pavement Rehabilitation	4,481	5,566	1,085	5,889	6,660	5,889	0	771
Sealed Road Resurfacing	5,819	4,999	(821)	7,193	5,016	7,193	0	(2,177)
Structures Component Replacement	1,191	1,194	3	1,379	1,276	1,379	0	(103)
Subdivision Works Contribution	26	40	14	38	53	38	0	15
Traffic Sign & Signal Renewals	284 0	946	661	408 3	1,195 213	408 3	0	787
Transport Planning Studies & Strategies Unsealed Road Metalling	1,085	160 663	160 (422)	3 1,315	213	3 1,315	0	210 (451)
Urban Intersection Upgrades	467	619	(422)	815	619	815	0	(196)
Transportion Total	25,540	28,774	3,233	32,578	32,034	30,863	1,147	(1,691)
Water Accelerated Renewals (3 Waters)	1,448	0	(1,448)	2,007	0	0	0	(2,007)
Asset Condition Assessments (3 Waters)	0	0	0	20	0	0	0	(20)
Capital Projects (3 Waters)	334 179	0 0	(334) (179)	1,323 99	0	0	0	(1,323) (99)
Data and Technology Systems (3 Waters) Fairway Drive Pump Station Upgrade	10	143	(179)	99 71	533	71	461	(99)
Kamo Reservoir Additional Capacity	0	100	100	25	113	25	88	0
Leak Management (3 Waters)	94	0	(94)	44	0	0	0	(44)
Minor Projects - Emergency Works	172	270	98	381	320	381	0	(62)
Preparation for Reform (3 Waters)	34	0	(34)	43	0	0	0	(43)
Programme Delivery (3 Waters)	84	0	(84)	176	0	0	0	(176)
Reservoir Rehabilitation - Programmed Work	90	84	(6)	134	107	134	0	(28)
Reticulation - Programmed Work	1,350	1,172	(179)	1,776	1,233	1,776	0	(544)
SCADA Upgrade	467	410	(57)	570	679	570	153	(45)
Three Mile Bush Reservoir Additional Capacity Treatment Plant Renewals	2 115	52 0	50 (115)	25 115	69 0	25 115	44 0	0 (115)
Treatment Plant Upgrades	59	221	162	189	291	189	0	102
Water Meter Renewals	51	373	322	254	373	254	100	19
Water Treatment Plant & Equipment Replacement	716	403	(313)	803	533	803	0	(271)
Whau Valley New Water Treatment Plant	9,524	9,520	(5)	9,524	10,916	9,524	0	1,392
	14,729	12,747	(1,982)	17,580	15,166	13,869	846	(3,260)
Solid Waste								
Transfer Station Upgrades	11	0	(11)		0	11	0	(11)
Solid Waste Total	11	0	(11)	11	0	11	0	(11)
Westsweter								
Wastewater Laboratory Equipment Renewals & Upgrades	29	36	7	29	36	29	0	7
Sewer Network Renewal	29 1,702	30 1,276	(425)	29 2,613	1,854	2,534	(1,237)	478
Sewer Network Upgrades	362	851	(423) 489	372	976	372	438	166
Wastewater Assessment	46	34	(13)	163	45	163	0	(118)
Wastewater Projects	0	0	()	0	0	0	0 0	(1.0)
Wastewater Pump Station Renewals	264	268	4	351	357	351	0	6
Wastewater Reticulation Upgrade	313	59	(254)	373	125	373	(300)	52
Wastewater Treatment Plant Biogas Generator	3	0	(3)	9	0	9	0	(9)
Wastewater Treatment Plant Renewals	445	560	115	570	721	570	0	152
Wastewater Treatment Plant Upgrades Wastewater Total	236	560	324	556	770	556	0	214
	3,400	3,643	244	5,035	4,884	4,957	(1,099)	947

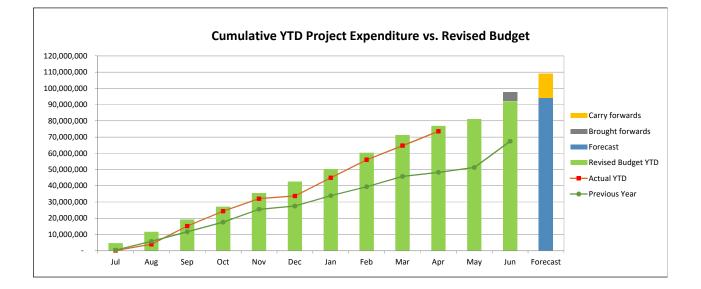
	Actual YTD \$000	Revised Budget YTD \$000	Variance YTD \$000	Full Year Forecast Expenditure \$000	Full Year Revised Budget \$000	Full Year Forecast (adjusted for unbudgeted external income) \$000	Net Carried Forwards \$000	Total Underspent/ (Overspent) \$000
Stormwater Blue/Green Network	92	85	(7)	92	160	92	81	(13)
Stormwater Catchment Management Plans & Assessme	307	0	(307)	368	0	368	0	(368)
Stormwater Renewals	367	1,019	652	727	1,117	628	0	`390 <sup>´</sup>
Stormwater Upgrades	3	51	48	23	61	23	0	37
Stormwater Total	769	1,155	386	1,210	1,338	1,111	81	47
Community Facilities & Services								
Business Support								
Forum North Venue Renewals	1	250	249	5	250	5	0	245
Business Support Total	1	250	249	5	250	5	0	245
Civil Defence								
Civil Defence Emergency Management Equipment Ren	0	0	0	41	41	41	0	0
Civil Defence Emergency Management New Equipment	0	0	0	5	5	5	0	0
Tsunami Signage	0 0	0	0	52	52	52	0	0
Tsunami Sirens New Tsunami Sirens Renewals	0	0	0	59 18	59 18	59 18	0	0 0
Civil Defence Total	0	0	0	175	175	175	0	0
	v	J	J		115	1/5		v
Community Development								
CCTV Upgrades & Improvements	114	138	25	184	184	184	0	(0)
Community Buildings Renewals & Improvements Pensioner Housing Renewals & Improvements	30 398	222 558	192 160	310 730	296 744	310 730	0	(14) 14
Community Development Total	542	918	376	1,225	1,224	1,225	0	(1)
community Development Total	042	510	0/0	1,220	1,224	1,220	v	(1)
District Development								
Walkway & Track Renewals	8	0	(8)	8	0	8	0	(8)
District Development Total	8	0	(8)	8	0	8	0	(8)
Infrastructure Planning & Capital Works								
Whangarei City Centre Plan Implementation	39	0	(39)	88	0	88	0	(88)
Infrastructure Planning & Capital Works Total	39	0	(39)	88	0	88	0	(88)
			( )					. ,
Libraries	457		00	504	070	504	00	47
Book Purchases Library Improvements	457 0	555 0	98 0	561 22	676 0	561 22	98 0	17 (22)
Library IT Equipment	34	237	202	237	237	237	0	(1)
Library Renewals	5	5	1	5	5	5	0	1
Mobile Bus Replacement	0	3	3	3	4	3	0	1
Libraries Total	496	800	304	828	922	828	98	(4)
Parks & Recreation								
Cemeteries Level of Service	0	0	0	0	0	0	0	0
Cemeteries Renewals	102	428	325	195	484	195	287	2
Cemetery Land Purchases	6 37	0 58	(6) 21	7	0 63	7 36	(6) 0	(1) 27
Coastal Structures Level of Service Coastal Structures Renewal	281	583	303	36 935	596	935	(981)	642
COVID 19 (MBIE)	921	0	(921)	1,021	0	366	(001)	(1,021)
Emerald Necklace - Sense of Place	89	0	(89)	89	0	89	(89)	0
Neighbourhood & Public Gardens Level of Service	539	0	(539)	801	0	601	0	(801)
Neighbourhood & Public Gardens Renewals Playgrounds & Skateparks Level of Service	435 21	1,295 0	860 (21)	935 21	1,472 0	935 21	510 30	28 (51)
Playgrounds & Skateparks Renewals	1,379	443	(936)	1,409	443	1,409	0	(966)
Pohe Island Development	4,194	3,742	(452)	5,633	4,316	3,633	722	(2,038)
Public Art	20	72	51	60	77	60	0	16
Seawalls Renewal	27	0 368	(27)	17 619	0 368	17 619	0	(17)
Sport & Recreation Growth Sport & Recreation Level of Service	619 996	788	(251) (208)	1,141	788	1,141	0	(251) (353)
Sport & Recreation Renewals	458	57	(401)	446	57	446	(57)	(332)
Sportsfields Land Purchases	286	0	(286)	286	0	286	(2)	(284)
Tikipunga Soccer Hub	8 1.015	0 1 5 2 2	(8)	8 2.460	0	8 2.460	(8)	0
Town Basin - Conversion of Carpark to Park Visitor Destination Upgrades	1,915 107	1,523 0	(392) (107)	2,469 153	2,243 0	2,469 153	721 0	(947) (153)
Walkway & Track Level of Service	26	0	(107)	0	0	0	0	(133)
Walkway & Track Renewals	938	243	(696)	1,165	428	(317)	180	(917)
Waterfront Programme	88	83	(5)	134	99	134	80	(115)
Parks & Recreation Total	13,495	9,683	(3,812)	17,582	11,436	13,245	1,388	(7,534)
Roading								
COVID 19 (MBIE)	615	0	(615)	877	0	877	0	(877)
Roading Total	615	0	(615)	877	0	877	0	(877)
Vanua and Evants Whansarai								
Venue and Events Whangarei Forum North Venue Renewals	180	114	(66)	276	214	276	0	(61)
	100	114	(00)	210	214	210	0	(01)

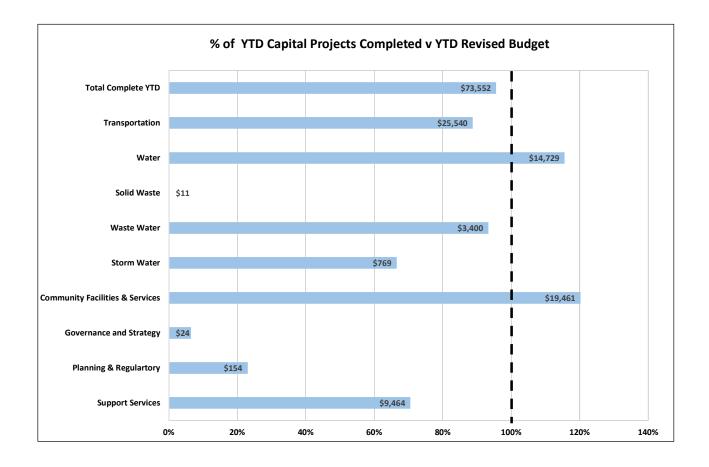
	Actual YTD	Revised Budget YTD	Variance YTD	Full Year Forecast Expenditure	Full Year Revised Budget	Full Year Forecast (adjusted for unbudgeted external income)	Net Carried Forwards	Total Underspent/ (Overspent)
Forum North Vanue Lingrados	\$000	\$000	\$000	\$000	\$000	\$000 43	\$000 0	\$000
Forum North Venue Upgrades NEC - Exterior General Renewals	10 262	105 100	95 (162)	43 540	105 580	43 540	0	61 40
NEC Building Renewals	265	381	(102)	381	381	381	0	40
NEC Field Renewals	13	66	52	300	326	300	0	26
NEC Light Tower Renewals	3,292	3,261	(31)	3,292	3,261	3,292	0	(31)
Sport & Recreation Renewals	230	165	(65)	230	165	230	0	(65)
Venue and Events Whangarei Total	4,252	4,192	(59)	5,063	5,033	5,063	0	(30)
Wastes and Drainage								
Public Toilets	13	345	332	303	345	303	50	(8)
Wastes and Drainage Total	13	345	332	303	345	303	50	(8)
Community Facilities & Services Total	19,461	16,188	(3,273)	26,154	19,384	21,817	1,536	(8,306)
Governance and Strategy	7	404	407	7	204	7	101	(0)
Central City Carpark Upgrades & Improvements New Airport Evaluation	7 13	134 185	127 172	7 18	201 370	7 18	194 352	(0) 0
Parihaka Transmission Mast Upgrade	0	50	50	0	913	0	913	0
Property Purchases	4	0	(4)	4	913	4	913	(4)
Governance and Strategy Total	24	369	345	29	1,485	29	1,460	(4)
Planning & Regulatory								
Dog Pound Renewals	154	668	513	154	668	154	34	479
Planning & Regulatory Total	154	668	513	154	668	154	34	479
Support Services								
Business Support		10.171	0.407		40.000			
Civic Centre	8,034	10,171	2,137	9,289	12,206	9,288	2,920	(4)
Council Vehicle Replacements Furniture Renewals	51 56	246 27	194 (29)	203 56	295 32	203 56	76 0	16
Information Centre Upgrade	0	126	(29)	0	126	0	0	(24) 126
Water Services Building Renewals	0	0	0	0	0	0	0	0
Business Support Total	8,141	10,569	2,428	9,549	12,658	9,548	2,996	113
District Development								
Commercial Property Renewals & Improvements	4	0	(4)	4	0	4	0	(4)
District Development Total	4	0	(4)	4	0	4	0	(4)
ICT								
Asset Management Mobility	0 319	0 635	0 316	0 446	0 996	0 446	0 550	0 0
Asset Management Software Upgrade Business Improvement Projects	0	102	102	90	102	440 90	0	12
CiA Upgrade	175	501	327	237	955	237	476	243
Computer Tech for Building, Animal Control & Parking	0	0	(0)	98	0	98	145	(243)
Corporate Performance Management	0	180	180	0	322	0	322	()
Customer Access - Online Services	0	50	50	50	50	50	0	0
Digital District Plan and Policies Online	0	0	0	0	51	0	51	0
Digital Platform	155	327	172	189	384	189	195	0
Digitisation of Records	307	234	(73)	330	288	330	0	(42)
IT Equipment New	24	53	30	36	53	36	0	17
IT Equipment Replacement	242	300	57	317	339	317	0	22
IT Network Upgrades Minor ICT Projects	0 17	0 83	0 66	0 31	0 83	0 31	0 52	0
Mobility Technology - Building	3	83	00	31	117	31	52 113	(0) 0
Platform as a Service	70	88	18	107	428	107	322	(0)
Software Application Integration	0	0	0	0	0	0	0	(0)
Upgrade Kete SharePoint	0	261	261	0	261	0	261	0
ICT Total	1,312	2,817	1,505	1,934	4,430	1,934	2,486	9
People & Capability	_		-					
Office Furniture People & Capability Total	7	30 <b>30</b>	24 24	34 <b>34</b>	40 <b>40</b>	34 34	0	6 6
Support Services Total	9,464	13,417	3,953	11,521	17,128	11,520	5,483	124
Total _	73,552	76,960	3,408	94,272	92,085	84,330	9,488	(11,675)





#### CAPITAL PROJECT EXPENDITURE AS AT 30 APRIL 2021









## 7.3 Building Consent – Additional Fee

Meeting:	Whangarei District Council	
Date of meeting:	27 May 2021	
Reporting officer:	Alan Adcock (General Manager - Corporate/CFO)	

### 1 Purpose

To inform Council of the additional fee that will be on-charged to customers as a result of the implementation of the new Building Consent system.

### 2 Recommendation

That the Council notes the addition of a new fee to the 2021-22 Fees and Charges Schedule following the introduction of the Building Consent management system.

### 3 Background

The current system used by Whangarei District Council for managing Building Consents and other related applications within our enterprise solution (TechnologyOne) has not kept pace with customer and industry expectations.

To address many of the issues that this system imposes we will implement an industrystandard solution providing an intuitive building application system with a self-service customer-facing portal. This will enable all customers and their agents to apply for and manage their building consents and related applications online.

The portal is easy to use for customers and will provide improved transparency throughout the application process including the ability for customers to easily provide further information and to track progress daily. It also provides further improvements such as the ability for customers to withdraw applications and to save partially completed applications.

The system being implemented is already in use by 16 councils (e.g. Tauranga City Council, Kaipara District Council) in New Zealand. Using a system that is consistent with other councils means that customers (and more particularly their agents, such as group housing companies) will be more familiar with the system and have a greater understanding of how it works. It has a proven positive track record with existing customers. Given it is well standardised across councils, any product improvements or legislative changes are changed in the centralised system and made available to all councils.

The system aligns with our principles of:

- Cloud First utilising Cloud-based applications to reduce local infrastructure overhead / risk and ensure centralised management and development of systems to provide consistency and economy of scale.
- Adopt, not Adapt taking 'out of the box' standardised software to ensure consistency with other councils and minimise WDC-specific maintenance requirements.

- Digital at Source ensuring that our systems use electronic documents from the start to the end of the process thereby minimising the use of paper and the need to scan documents, reducing risks associated with retention of paper documents and double data entry.
- User Pays the ongoing cost of the system will be paid by those customers using the system.

### 4 Costs

The new fee is based on the pricing model the vendor uses; where Council is charged a fee for each application, rather than a single license fee to use the software. This fee will be passed on directly to each customer using the system.

#### **Customer Charging process**

From the time of introduction, estimated as 30 August 2021, the direct operational cost of the system, as charged by the Vendor, will be on-charged to the customer. This is consistent with the Revenue & Financing Policy 60-80% User-Pays requirement for Building Consent activity.

On consent lodgment a WDC invoice will be issued to the customer along with the other Consent fees applicable), with standard payment terms applying. Charges are calculated on the value of building project, as estimated by the applicant on submission of their consent, based on the standard pricing model applicable as follows:

A fixed fee of \$75.00 + GST will be charged for projects that have an estimated value of work between \$1 - \$125,000 (including GST). For projects where the estimated value of work exceeds \$125,000 the charge is a fee of 0.065% of the estimated value of work. The estimated value of work is capped at \$2.5M.

Property Value	Cost (exl gst)
5,000	75.00
10,000	75.00
50,000	75.00
100,000	75.00
125,000	75.00
250,000	162.50
500,000	325.00
900,000	585.00
1,000,000	650.00
2,500,000+	1,625.00

Example project values and fees:

#### Vendor Charging process

Charging by the vendor to WDC is calculated based on the Building Consent being granted. Again, standard payment terms – being 20<sup>th</sup> of month following – will apply. Any applications withdrawn prior to granting are not charged for, so would be refunded in the same process that is currently utilised.

While the annual cost (using as a basis project values of applications received in the last 12 month period) is anticipated to be in the region of \$320k p.a., the direct on-charge process will result in a net effect (no increase of cost) to WDC.

With the introduction of this system we expect to see efficiencies in the end to end building consent process (particularly at the application stage). This will see reductions in the costs required to process applications, which would result in other fees reducing. While we will not see the impact of this immediately, the overall cost to our customers could potentially reduce.

The local building community has had visibility of the new software implementation via regular meetings with Council staff and are supportive of the initiative.

### 5 Significance and engagement

The decisions or matters of this report do not trigger the significance criteria outlined in Council's Significance and Engagement Policy, and the public will be informed via publication on the website, and advice to the Building Industry.



### **RESOLUTION TO EXCLUDE THE PUBLIC**

### Move/Second

That the public be excluded from the following parts of proceedings of this meeting.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

	eral subject of each matter to onsidered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing this resolution
1.1	Confidential Minutes Whangarei District Council 22 April 2021	Good reason to withhold information exists under Section 7 Local Government Official Information and Meetings Act 1987	Section 48(1)(a)

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public, are as follows:

Item	Grounds	Section
1.1	For the reasons as stated in the open minutes	
1.2	To enable Council to carry on without prejudice or disadvantage commercial activities	Section 7(2)(h)
	To enable Council to carry on without prejudice or disadvantage negotiations (including commercial and industrial negotiations	Section 7(2)(i)

#### Resolution to allow members of the public to remain

If the council/committee wishes members of the public to remain during discussion of confidential items the following additional recommendation will need to be passed:

#### Move/Second

"That \_\_\_\_\_be permitted to remain at this meeting, after the public has been excluded, because of his/her/their knowledge of <u>Item</u>.

This knowledge, which will be of assistance in relation to the matter to be discussed, is relevant to that matter because \_\_\_\_\_\_.

Note: Every resolution to exclude the public shall be put at a time when the meeting is open to the public.