

Te Kārearea Strategic Partnership Standing Committee Agenda

Date: Wednesday, 17 February, 2021
Time: 9:00 am
Location: Council Chamber
Forum North, Rust Avenue
Whangarei
Attendees: Cr Phil Halse (Chairperson)
Her Worship the Mayor Sheryl Mai
Cr Gavin Benney
Cr Ken Couper
Cr Greg Innes
Cr Anna Murphy
Cr Carol Peters
Cr Simon Reid
Delaraine Armstrong
Jade Kake
Tame Te Rangi
Jared Pitman
Mira Norris
Aorangi Kawiti
Deborah Harding
Len Bristowe

Recommendations contained in the agenda are not decisions of the meeting. Please refer to minutes for resolutions.

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Te Kārearea Strategic Partnership Standing Committee – Terms of Reference

Membership

Chairpersons

Council based meetings: Councillor Phil Halse

Marae based hui: to be determined from mandated hapū members*

Members

Her Worship the Mayor Sheryl Mai

Councillors Gavin Benney, Ken Couper, Greg Innes, Anna Murphy, Carol Peters, Simon Reid and Phil Halse

Eight mandated hapū representatives: Delaraine Armstrong, Jade Kake, Tame TeRangi, Jared Pitman, Mira Norris, Aorangi Kawiti, Deborah Harding and Len Bristowe

Meetings

Bi monthly for formal standing committee meetings, with hui on being held on a marae in accordance with Tikanga*

Quorum

8 comprised of 4 councillor and 4 hapū members

*note, marae based hui will be in accordance with Tikanga and as such are outside of standing orders adopted under the Local Government Act 2002

Preamble

Te Kārearea Strategic Partnership Forum was formed late in 2012 between Te Huinga (as advocates of the hapū of Whangarei) and Whangarei District Council. The desire to 'develop more robust partnership arrangements over time' was signaled in the 2014 revision of the Agreement. This partnership Committee Represents an important step in that process. While the Purpose, Key Responsibilities and Delegations form the basis for the Terms of Reference to determine what the Committee will do, it is important that the respective principles of each of the Partners continue to underpin the relationship, and that the relationship builds on the foundations outlined in the Agreement. The Statement of Principles for each of the Partners, as established in the foundation relationship agreement, is below.

Te Huinga Statement of Principles

He Whakaputanga o Te Rangiratanga o Nu Tirenī (Declaration of Independence – 1835) and Te Tiriti o Waitangi, 1840 provides the foundational doctrines of authority and partnership that are being sought after by the hapū of Whangārei as the relationship develops with the Whangārei District Council.

Te Huinga will work towards achieving the strategic intent.

Strategic Intent

- Vision/Te Pae Tawhiti: 'Ma nga hapū ano nga hapū e korero' - 'Hapū self reliance and prosperity'
- Mission/Te Kaupapa: 'Achieving hapū aspirations through effective and enduring relationships'
- Whangārei - Māori Community Outcomes:
 - a A rohe with a vibrant Māori culture
 - b A Māori community, which is healthy and highly educated

- c A society that protects and cares for all its members
- d A rohe with a flourishing Māori economy
- e A society that appreciates and cares for its natural environment
- Nga tikanga – Values
 - a Whanau – the extended family is the social unit that Māori identify with.
 - b Mana Hapū - Hapū are the cornerstone of the Māori community and identity.
 - c Mana Motuhake – self-determination, self-reliance and self-sustainability.
 - d Whakarite – Invest time and energy in building decision-making capacity and capability.
 - e Te Manawatoopu – Of one heart and mind. We are stronger working together.
 - f Kia maia – Providing leadership through courage.

Whangārei District Council Statement of Principles

In order to improve and enhance relationships with Māori, Council acknowledge a strategic platform is required upon which to continue to build strong relationships. Council is committed to collaboration with Māori organisations within the District.

Council has a contribution to make towards Māori wellbeing, be it environmental, social, cultural/spiritual or economic. Additionally, further collaboration and relationship building processes with Crown agencies and other local territorial authorities will continue as all such organisations make up part of the many services that impact on Māori wellbeing.

Whangārei District Council wishes to engage with Māori hapū and to recognize the Treaty of Waitangi. The Local Government Act 2002 outlines the obligations of local authorities around the Treaty of Waitangi.

Purpose

To enable the primary partners (Council and hapū of Whangārei) to work closely together to achieve the agreed vision 'He Whenua Rangatira - Whangārei, a district of prosperity, wellbeing and empowered communities' and mission 'Ka tūtuki te Kāwanatanga ā-rohe, ka puāwai hoki te kotahitanga me ōna tini kaupapa - Local Government that works through effective partnership and shared decisions to provide practical solutions'. Central to this is continued development of robust partnerships through learning conversations.

The Committee provides a platform for high level/strategic discussions and priority setting between the primary partners, with preference given to *kanohi ki te kanohi* (face-to-face) and preserving tikanga. Areas of focus include, but are not limited to;

- Identifying the cultural, economic, environmental, and social issues/decisions of Council that are significant for Māori¹ in the Whangarei District. (participation)
- Ensuring Council complies with statutory provisions that refer to Te Tiriti o Waitangi (the Treaty of Waitangi), including providing oversight of key processes and controls (assurance)
- To agree mutual strategic priorities (direction)

However, it is acknowledged that areas of focus/priorities may be beyond the direct control of the committee, meaning that in some areas it will be operating in an advisory capacity.

Recognising this, and to ensure clarity, the Working Group for Maori Participation in decision making (which was tasked with developing Terms of Reference) split the responsibilities of

¹ Māori in this context is defined as people that affiliate to a whanau, hapū, Iwi, mana whenua groups

the Committee into those where it provides advice and recommendations, and those where decision making powers would be delegated.

Key responsibilities – advice and recommendations

- 1) Participation
 - a) Develop pathways (and processes) that will achieve lasting and meaningful relationships between Māori and Council.
 - b) Ensure the views of Māori are taken into account.
 - c) Recommend ways to develop Council capacity
 - d) Recommend ways to develop Māori capacity to contribute to decision making processes
 - e) Governance oversight of initiatives, Te Karearea budget and resourcing to build capacity (both Council and Māori) and deliver on the Terms of Reference
 - f) Provide for equitable participation
- 2) Direction
 - a) Identify strategic priorities for the partnership
 - b) Provide advice on topics referred by Council and Māori
 - c) Advice to, and relationships with, other committees of Council
 - d) Recommendations on harbour and waterway matters (within the jurisdiction of WDC)
 - e) Advice and recommendations on 3 Waters and flood protection infrastructure
 - f) Oversight and advice on central government reform initiatives relating to strategic priorities of the partnership and Te Ao Māori including, but not limited to, three waters reform
 - g) Provide advice and recommendations on key strategic policies, plans and projects of Council, including but not limited to growth strategies, the Long Term Plan and the District Plan
 - h) Information sharing / discussions on Treaty Settlement processes and potential co-governance opportunities (where appropriate)
 - i) Identify matters of significance to Māori that may require joint positions/advocacy with external agencies (i.e. co-governance) or recommendations to Council
 - j) Recommendations on Maori Representation (i.e. under the Local Electoral Act)
- 3) Assurance
 - a) Develop a workplan and strategy log to monitor input to, and decision making/progress on, strategic priorities identified by the Committee
 - b) Monitor and advise on council's compliance with its legislative obligations to Māori, including under the Local Government Act 2002 and the Resource Management Act 1991.
 - c) Receive and consider audit reports on Council's compliance with its legislative obligations
 - d) Monitor and ensure that appropriate action is being taken
 - e) Monitor and assess the primary partner relationship against its vision and mission
 - f) Monitoring compliance with statutory provisions that refer to Te Tiriti o Waitangi (the Treaty of Waitangi), including providing oversight of key processes and controls

Key Responsibilities – under Delegated authority

- 1) Establishing Audit Processes for statutory provisions relating to Te Tiriti o Waitangi (the Treaty of Waitangi).
- 2) Establishing Council processes and templates for Mana whakahono ā rohe Agreements and Iwi/Hapu Environmental Management Plans
- 3) Developing a Te Ao Maori framework for decision making
- 4) Establishment of working parties or steering groups
- 5) Nominating hapū representatives to any Council committee, joint committee or working group (as required, noting that nominations to Council Committees or Joint Committees must then be appointed by full Council)
- 6) Developing collaborative relationships on strategic priorities/areas of focus



Item 4.1

Te Kārearea Strategic Partnership Standing Committee Meeting Minutes

Date: Wednesday, 9 December, 2020
Time: 9:00 a.m.
Location: Council Chamber
 Forum North, Rust Avenue
 Whangarei

In Attendance
 Cr Phil Halse (Co-Chairperson)
 Delaraine Armstrong (Co-Chairperson)
 Her Worship the Mayor Sheryl Mai
 Cr Gavin Benney
 Cr Ken Couper
 Cr Greg Innes
 Cr Anna Murphy
 Cr Carol Peters
 Cr Simon Reid
 Jade Kake
 Mira Norris
 Aorangi Kawiti
 Deborah Harding
 Len Bristowe

Not in Attendance
 Tame Te Rangi
 Jared Pitman

Scribe N. Pestana (Team Leader Democracy)

1. Karakia/Mihi

Andre Hemara

2. Declaration of Interests

There were no declarations of interest made.

3. Apology

Jared Pitman

Moved By Cr Greg Innes

Seconded By Cr Carol Peters

That the apology be sustained.

Carried

Cr Murphy joined the meeting at 9.06am during confirmation of the minutes.

4. Confirmation of Minutes

4.1 Minutes Te Kārearea Strategic Partnership Standing Committee Meeting held 29 October 2020

Moved By Cr Carol Peters

Seconded By Cr Phil Halse

That the minutes of the Te Kārearea Strategic Partnership Standing Committee meeting held on Wednesday 29 October 2020, having been circulated, be taken as read and now confirmed and adopted as a true and correct record of the proceedings of that meeting.

Carried

4.2 Minutes Te Kārearea Strategic Partnership Standing Committee hui held 18 November 2020

Moved By Deborah Harding

Seconded By Cr Ken Couper

That the minutes of the Te Kārearea Strategic Partnership Standing Committee hui held on Wednesday 18 November 2020, having been circulated, be taken as read and now confirmed and adopted as a true and correct record of the proceedings of that meeting, subject to the following corrections:

- *Refer Item 5.1 – Approach to LTP 2021 - 2031 - regarding marae, Delaraine Armstrong discussed marae being classified as commercial entities in the consents process.*
- *Refer Item 5.2 – Three Waters Report Update - regarding inviting the Hon Minister Nanaia Mahuta, Cr Murphy stated that this should be carefully considered as consultation is happening at different levels and this needs to be discussed with Te Huinga.*

- *Refer Item 5.2 – Three Waters Report Update - regarding the Three Waters Working Party, Cr Murphy questioned the appointment of three male Councillors to the working party.*
- *Refer Item 6 – Other Business - regarding composting toilets, Cr Murphy asked whether Te Huinga would consider supporting a policy whereby WDC opt for installing dry/composting toilets when replacing or building new toilets in coastal locations.*

Carried

5. Information reports

5.1 Action Log Update December 2020

Moved By Cr Carol Peters

Seconded By Len Bristowe

That the Te Kārearea Strategic Partnership Standing Committee note the attached Action Log.

Carried

5.2 Strategy Programme

Moved By Cr Anna Murphy

Seconded By Jade Kake

That Te Kārearea Strategic Partnership Standing Committee notes the report.

Carried

5.3 Approach to LTP 2021 - 2031 Update

Moved By Cr Greg Innes

Seconded By Cr Ken Couper

That Te Karearea Strategic Partnership Standing Committee receives this report.

Carried

The meeting adjourned at 10.52am and reconvened at 11.09am.

Item 6.1 was taken before Item 5.4.

5.4 Three Waters Reform Update - December 2020

Moved By Cr Simon Reid

Seconded By Mira Norris

That the Te Kārearea Strategic Partnership Standing Committee receives this report.

Carried

6. Te Kārearea Standing Agenda Item Kokiri

6.1 Te Kārearea Standing Agenda Item K okiri

Moved By Deborah Harding

Seconded By Delaraine Armstrong

That Te Kārearea Strategic Partnership Standing Committee:

1. Establishes the standing agenda item - 'Kokiri: Progressive Partnership Action'
2. Endorses a Marae based wananga to build capacity/understanding in Te Ao Māori

Carried

7. Public excluded

Moved By Cr Greg Innes

Seconded By Cr Gavin Benney

That the public be excluded from the following parts of proceedings of this meeting. The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing this resolution
1.1 Update on Transmission Mast	Good reason to withhold information exists under Section 7 Local Government Official Information and Meetings Act 1987	Section 48(1)(a)

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public, are as follows:		
Item	Grounds	Section
1.1	To enable Council to carry on without prejudice or disadvantage commercial activities	Section 7(2)(h)
	To enable Council to carry on without prejudice or disadvantage negotiations (including commercial and industrial negotiations)	Section 7(2)(i)
	To prevent the disclosure or use of official information for improper gain or advantage.	Section 7(2)(j)

Carried

8. Closure of Meeting - Karakia

The meeting concluded at 12.34pm.

Karakia - Len Bristowe

Confirmed this 17th day of February 2021

Cr Phil Halse (Co-Chairperson)

Delaraine Armstrong (Co-Chairperson)

5.1 Kokiri: Progressive Partnership Action

Meeting: Te Kārearea Strategic Partnership Standing Committee
Date of meeting: 17 February 2021
Reporting officer: Dominic Kula – General Manager Strategy & Democracy

1 Purpose

To progress topics for 'Kokiri': Progressive Partnership Action

2 Recommendation

That Te Kārearea Strategic Partnership Standing Committee notes the report

3 Background

Following hui between Te Kārearea and Te Huinga hapū proposed the establishment of a standing agenda item on the Te Kārearea Agenda.

The intent of the item is to bring forward strategic topics or initiatives Te Huinga and Te Kārearea hapū members want to elevate with Council.

Titled "Kokiri" to denote progressive (strategic) action, the item provides an opportunity for collective discussion on initiatives aligned to the Committee's Terms of Reference.

At its December 2020 hui the Committee:

- Established the standing agenda item - 'Kokiri: Progressive Partnership Action'
- Endorsed a Marae based wananga to build capacity/understanding in Te Ao Māori

4 Discussion

Te Kārearea Strategic Partnership Standing Committee Terms of Reference outlines key responsibilities under the 'Participation' section as:

- a) Developing pathways (and processes) that will achieve lasting and meaningful relationships between Māori and Council
- b) Ensuring the views of Māori are taken into account
- c) Recommending ways to develop Council capacity
- d) Recommending ways to develop Māori capacity to contribute to decision-making processes

In addition, the Committee has "Governance oversight of initiatives, Te Kārearea budget and resourcing to build capacity (both Council and Māori) and deliver on the Terms of Reference" and is tasked with developing a workplan to track progress on strategic initiatives.

Kokiri provides a mechanism for capacity building initiatives to be brought to the Committee for debate and the establishment of a collective view. It also provides for Committee oversight of, and direction on, these initiatives.

4.1 Initial area of focus

As a foundation topic Te Kārearea Strategic Partnership Standing Committee endorsed 'a Marae based wananga to build capacity/understanding in Te Ao Māori'. It was proposed that this be conducted early in March 2021.

At this hui an update on planning for the wananga will be provided, along with an overview of the approach and content.

4.2 Further areas of focus?

Other areas of focus that hapū have identified for discussion under Kokiri that potentially fall under the committees Terms of Reference include:

Kokiri Topic	Description	Timeframes?
Develop Council and Māori Capacity	Wananga to enhance Council knowledge in Te Ao Māori? Engagement of hapū technicians? Te Ao Māori decision making framework (included in Committee ToR)	
Māori representation	Māori wards? Other opportunities for Māori Representation?	
Treaty of Waitangi	Quarterly updates? Discussion of co-governance opportunities? Establish audit process (included in Committee ToR)	
Councils compliance on legislative obligations to Māori	Aligned to Audit processes, ongoing monitoring and reporting to the Committee	

This meeting will provide an opportunity to further explore these topics, and work through priorities to focus on moving forward.

It is anticipated that the direction provided through Kokiri will feed into the Committee's workplan.

4.3 Resourcing

The working group involved in the establishment of Te Kārearea (which was comprised of three hapū and three councillors) proposed the budget/resourcing below for the new Committee, which was subsequently approved by Council:

Outcome	Description	Total
Te Kārearea Meeting Fees	Meeting fee set at \$280 per meeting	\$27,000
Internal resourcing / support	0.3 FTE Democracy resource to support committee meetings, agendas etc 0.5 FTE for internally resourced technical/secretariat support (yet to be allocated)	\$50,000 (internal staffing cost)
Systems/support	Systems support for kaupapa/initiatives including newsletters, photocopying printing etc.	\$3,000
Te Kārearea/Hui a Hapū	Meetings on Marae, hapū update hui, travel, catering, koha etc	\$20,000
Capacity building	Remaining budget to support hapū capacity (i.e. technical advice etc)	\$50,000
TOTAL		\$150,000

Within the budget \$50k is allocated for 'building capacity'. In addition to this internal resourcing was allocated. Recruitment for this position is currently being worked through. Going forward it is anticipated that this position will work with the partners on key initiatives, and be responsible for developing and driving the Committee's work plan.

5 Significance and engagement

The decisions or matters of this Agenda do not trigger the significance criteria outlined in Council's Significance and Engagement Policy, and the public will be informed via Agenda publication on the website.

6.1 Action Log Update February 2021

Meeting: Te Kārearea Strategic Partnership Standing Committee
Date of meeting: 17 February 2021
Reporting officer: Dominic Kula (General Manager Strategy and Democracy)

1 Purpose

To brief the Te Kārearea Strategic Partnership Standing Committee on the actions undertaken for queries brought up at previous meetings in the attached Action Log.

2 Recommendation

That the Te Kārearea Strategic Partnership Standing Committee note the attached Action Log.

3 Background

Queries from previous Te Kārearea Strategic Partnership Standing Committee meetings are added to the Action Log with Council updating actions.

4 Significance and engagement

The decisions or matters of this Agenda do not trigger the significance criteria outlined in Council's Significance and Engagement Policy, and the public will be informed via Agenda publication on the website.

5 Attachments

Action Log

Te Karearea Strategic Partnership Standing Committee Action Log

Item #	Meeting	Date item raised	Action item	Action taken / Comments	Status
2020-01	Te Kārearea hui	18/11/2020	Request for support for the NSPS (Ngunguru Sandspit Protection Society) petition requiring WDC to change the bylaw to prohibit vehicles driving on the estuary and ocean beaches in the Ngunguru Sandspit Scenic Reserve.	18/12/2020 To check with NTA on the process for this. 7/12/2020 Awaiting response on speed limits on beaches from NTA. 9/2/2021 NTA has advised that this can be incorporated into Council's Tutukaka Coastal area speed limit review. This area is in in Tranche 4, which is currently programmed for mid-late 2022 for consultation with implementation in 2023. This is similar to the approach for 90 Mile Beach in Far North, where the hapu and council are creating a management plan, which one element was speed limit. With 90 Mile Beach, there has been engagement and consultation alongside the management plan, which will also be the process here.	In progress
2020-02	Te Kārearea hui	18/11/2020	Report of accident with Council's rubbish truck.	7/12/2020 Health and Safety Incident report logged. Requested more details from Aorangi Kawiti for Health and Safety Incident report. 17/12/2020 Further email to Aorangi Kawiti requesting more details to proceed with Health and Safety Incident report. 9/2/2021 Require further details to complete Health and Safety Incident report	In progress
2020-03	Te Kārearea hui	18/11/2020	Request for feedback on how WDC works with NTA	18/11/2020 NTA overview to be scheduled for the new year. Dominic spoke to NTA manager 02/02/21. He is unavailable this month but can present to the April Te Karearea in Council.	In progress
2020-04	Te Kārearea hui	18/11/2020	Resolution that the Chief Executive invite Minister Nanaia Mahuta to have a discussion on Three Waters with the Te Kārearea Standing Committee	18/11/2020 Chief Executive has had Initial discussions with government officials with a positive response. A letter is being drafted for sign off by hapū and Council Chairs. 21/12/2020 Letter sent to Hon Nanaia Mahuta inviting her to meet with Te Karearea. 23/12/2020 Received acknowledgement of receipt of the invitation. 04/02/21 Hui held	Complete
2020-05	Te Kārearea Committee	9/12/2020	Request for Te Kārearea / Te Huinga to have the opportunity to consider how Council's pensioner housing serves Māori. Discussion should include how pensioner housing provides for kaumatua and kuia and tools to support papakainga housing	9/12/2020 Dominic Kula will arrange for a report back to Te Kārearea. 05/02/21, Dominic requested a report from GM Community for the March or April hui	In progress

2020-06	Te Kārearea Committee	9/12/2020	Request for feedback from Te Kārearea / Te Huinga on Camping in Public Places (noting that the bylaw is subject to a formal statutory process).	9/12/2020 Delaraine Armstrong will put on Te Huinga's agenda for discussion.	In progress
2020-07	Te Kārearea Committee	9/12/2020	Request for Te Kārearea to be provided with a high level capex programme list	Capex programme provided 08/12/20	Complete
2020-08	Te Kārearea Committee	9/12/2020	Request for support from Council for Māori cemeteries and for planning/facilities support in rural areas	Funding in the draft LTP outlined, while there is increased funding for rural areas (particularly in Transportation) and a playground programme there is currently no funding for urupa. Feedback to be provided through the LTP process.	In progress
2020-09	Te Kārearea Committee	9/12/2020	Query whether Te Kārearea could have the opportunity to be involved in Council's review of its Procurement Policy.		
2020-10	Te Kārearea Committee	9/12/2020	Resolution that a Marae based wananga to build capacity / understanding of Te Ao Māori be held.	Hapu members to work through what this could involve and report back to the Committee	In progress

6.2 Strategic work programme update

Meeting: Te Kārearea Strategic Partnership Standing Committee
Date of meeting: 17 February 2021
Reporting officer: Tony Horton (Manager – Strategy)

1 Purpose

To update Te Kārearea Strategic Partnership Standing Committee on future strategic work programme and facilitate discussion of priorities.

2 Recommendation/s

That Te Kārearea Strategic Partnership Standing Committee notes the report

3 Background

Creation of Te Kārearea Strategic Partnership Standing Committee provides an opportunity to work alongside hapu on strategic priorities. This report outlines:

- the key projects in Council's current strategic work programme
- overview of central government policy and future reforms (to the extent that these are known)

In doing so it provides an opportunity for discussion of the strategic priorities of the Partners, and how to work together on these.

4 Discussion

4.1 Work programme

The strategic work programme is largely driven by the legislative requirements. It is comprised of the following key projects:

Growth Management	Description	Timeframes
Draft Whangarei District Growth Strategy	Strategic document which outlines the key issues facing our District and how we will respond to those issues. Also aligns with the requirements of the	Hui planned for the 12 and 20 February Adoption – Early/Mid 2021

	National Policy Statement on Urban Development.	Implementation – ongoing Reviewed every 3 years.
Housing Demand and Capacity Assessment	Requirement of the National Policy Statement on Urban Development. Assesses the demand for housing and ability to meet that demand over the next 30 years	Work underway – will be raised alongside the Growth Strategy at the hui on 12 and 20 February First assessment by 31 July 2021. Reviewed every 3 years.
Future Development Strategy	Requirement of the National Policy Statement on Urban Development. Sets out how and where new homes and business will be built.	Programme to begin in late 2021 Completed to inform the 2024-34 LTP
Inner city living	Programme to investigate opportunities to enable and encourage more inner-city living opportunities.	Underway and budget contribution in 2020-2021 Annual Plan

Place based Planning	Description	Timeframes
Placemaking Programme	Location specific plans created with the community to set out a 30 year vision. The plan will focus on future housing and development as well as infrastructure provision.	Hikurangi and Tikipunga Plans (Pilot schemes) – Mid 2021 More targeted engagement with hapū underway through to April Then move through other areas such as Waipu and Parua Bay.
Waterfront Precinct Plan	The third of the City Centre precinct plans, this focuses on the Hatea and Waterfront areas. It aims to tie together	Consultation – Late 2020 through to early 2021

	existing projects as well as set direction for the long term.	Draft and finalise – mid / late 2021
Northland to Auckland Corridor Plan	Central government led spatial plan for the corridor between North Auckland and Whangarei (likely also to include Dargaville). Based on the model established by the Hamilton to Auckland Corridor Plan.	Timeframes not confirmed yet by central government. Discussions at an officer level but not detail on timeframes. Likely to start in mid - 2021.

Climate Change	Description	Timeframes
Climate Action Plan	A plan focusing on District wide actions to reduce emissions as well as adaption to a changing climate.	Partner and stakeholder engagement – Underway Wider public engagement – March Finalise and implement through mid 2021
Climate Change Risk Assessments	Place specific risk assessments, linked to the region-wide programme. The assessments will identify risk and begin an approach with the community to identify solutions.	Dependant on LTP funding. To begin in late 2021

Statutory Policy and Bylaws	Description	Timeframes
Camping in Public Place Bylaw	Review of the 2017 bylaw to manage freedom camping across the District.	Consultation – complete Deliberations 16 February Adoption – February or March
Water supply bylaw	Review of existing 2012 bylaw which protects the supply and quality of water for the District.	Consultation – Mid 2021 Adoption – Late 2021

Trade Waste bylaw	Review of existing 2012 bylaw which regulates the discharge of trade waste to the reticulate waste water network.	Consultation – Mid 2021 Adoption – Late 2021
Animals Bylaw	Review of existing 2017 bylaw which manages the keeping of animals in urban areas.	Consultation – Mid/ Late 2021 Adoption – Late 2021

Corporate Planning	Description	Timeframes
2021 – 31 Long Term Plan	Sets out the 10-year plan of programmes and projects as well as the revenue and budget.	Consultation – 3 March 2021 Adoption – June 2021

4.2 Future government reform and requirements

Alongside the Council programme, central government reforms add additional programmes of work.

On 10 February, Minister Parker announced wide ranging reforms of the Resource Management Act. The RMA will be replaced by:

- **Natural and Built Environments Act (NBA)** to provide for land use and environmental regulation (this would be the primary replacement for the RMA)
- **Strategic Planning Act (SPA)** to integrate with other legislation relevant to development, and require long-term regional spatial strategies
- **Climate Change Adaptation Act (CAA)** to address complex issues associated with managed retreat and funding and financing adaptation.

The NBA will be first act to brought before parliament before the end of the year. These reforms will have wide ranging impacts to the strategy work programme and the roles and functions of local government. As more detail on these new pieces of legislation are released, update will be provided to Te Karearea.

More details on the governments announcement can be found here:

<https://www.mfe.govt.nz/rma/resource-management-system-reform>

Alongside the RMA reforms there are ongoing programmes of work relating to central government policy. A key focus for the next 12 months will be compliance with the new National Policy Statements on Urban Development. This includes the Housing Demand and Capacity Assessment and the Future Development Strategy.

6.3 District Plan Work Programme Update

Meeting: Te Kārearea Strategic Partnership Standing Committee
Date of meeting: 17 February 2021
Reporting officer: Robert Burgoyne (Manager – District Plan), Sarah Brownie (Intermediate Planner), Evan Cook (Senior Planner)

1 Purpose

To update Te Kārearea Strategic Partnership Standing Committee on the future District Plan work program and on plan changes which are in progress.

2 Recommendation

1. That Te Kārearea Strategic Partnership Standing Committee receives and notes the report.

3 Background

Creation of Te Kārearea Strategic Partnership Standing Committee provides an opportunity to work alongside hapū on strategic priorities. At the inaugural hui the Committee requested that the Strategy work programme become a standing item on the Council based Te Kārearea Agenda. Given the scale and importance of the District Plan work programme, this will also be reported to Te Kārearea Strategic Partnership Standing Committee regularly as a separate workstream. Separate progress reports for individual projects within the District Plan work programme will be made as required.

4 Discussion

Whangarei District Council is undertaking a rolling review of the District Plan. Chapters (topics) within the District Plan are reviewed and updated using a plan change (PC) process at different times rather than reviewing and updating the whole District Plan at once.

The table below is a snapshot summary of the topics of the District Plan currently under review and the immediate work program pending in 2021 and 2022. The table is followed by brief discussion with further details about the plan changes for Biodiversity, Hazards, Tangata Whenua and Sites and Areas of Significance to Māori.

Plan Change (PC) Number	Topic	Timeframe Targets
PC141	Biodiversity	Preparation: 2020 Consultation on Draft: Early 2021 Notification: Mid-late 2021
PC154	Hazards	Preparation: 2020 – 2021 Consultation on Draft: Mid 2021 Notification: Mid – late 2021 * Timing dependent on finalised Northland Regional Council mapping.
PC146	National Planning Standards	Preparation: 2021 Operative: 2021-early 2022
PC156	Tangata Whenua/ Mana Whenua	Preparation: 2021 Operative: 2021-early 2022
PC157	Sites and Areas of Significance to Māori	Preparation: 2021 Consultation on Draft: Dependent on progress of draft plan change development during preparation phase.

4.1 Biodiversity

Project Lead: Evan Cook

PC141 – Biodiversity

PC141 will review and update provisions that relate to the management of indigenous biodiversity. This is a requirement under the Northland Regional Policy Statement (NRPS) and the proposed National Policy Statement for Indigenous Biodiversity (NPSIB). The plan change includes mapping significant vegetation and habitat within public and private land - Significant Natural Areas (SNA), and the introduction of district wide provisions to manage vegetation clearance, earthworks and subdivision. Mapping of SNAs within the district has been completed and ground truthing of selected sites is being completed.

PC159 – Esplanade Reserves

Esplanade reserves and esplanade strips are parcels of land created through the subdivision of land that adjoins lakes, rivers and the coast (similar to what we used to call the “queens chain”). Under s230 of the Resource Management Act 1991 (RMA), when Land adjoining a waterbody is subdivided to below 4 hectares, an esplanade area can be required to the vested with Council without compensation to the landowner. Where land is subdivided into lots above 20 hectares, unless there is a rule in the District Plan a reserve cannot be taken. In these cases, reserves can only be created with the agreement, and appropriate compensation of the land owner.

The Operative District Plan has identified and mapped almost 100 Esplanade Priority Areas (EPA) along certain rivers, streams, and the coastline. In these areas it is considered desirable to obtain esplanade reserves/strips.

Current Council practice has been to only take reserves when compensation is not required, however as part of the review of the EPA provisions there may also be opportunities to introduce incentives to provide for esplanade areas as part of large lot subdivision.

4.2 Hazards

Project Lead: Robert Burgoyne

Council has responsibilities under section 31 of the RMA to control any effects of the use, development, or protection of land, including for the purpose of the avoidance or mitigation

of natural hazards. In addition, the NRPS requires the risk and impacts of natural hazards to be minimised through the District Plan and contains several objectives, policies and methods, particularly in relation to flooding and coastal hazards.

The draft Natural Hazards Plan Changes include the following new district wide chapters:

- Plan Change 154 (PC154) – Overarching Natural Hazards Chapter (NH)
- Plan Change 90 (PC90) – Coastal Hazards (CH)
- Plan Change 139 (PC139) – Land Suitability (LST)
- Plan Change 149 (PC149) – Flooding (FLD)
- Plan Change 152 (PC152) – Mining Subsidence Hazards (MSH)

PC154 – Natural Hazards

PC154 includes an overview of the natural hazard issues within the District at a high level and includes objectives and policies that apply throughout the District. PC154 does not include any rules or amendments to the District Plan Planning Maps.

PC90 – Coastal Hazards

PC90 addresses coastal erosion and coastal inundation (flooding). The NRPS requires Council to incorporate new coastal erosion and inundation hazard maps into the District Plan. The maps identify areas at risk over 50-year and 100-year periods. Council must include provisions in the District Plan to manage land use and subdivision within these at-risk areas. PC90 includes provisions to support changes in land use that reduce the risk of hazards to people and property. PC90 seeks to protect natural buffers to coastal hazards, such as dune systems.

PC139 – Land Suitability

Land instability hazards, or landslides, result from factors such as heavy rainfall, excessive weight, excavation, vegetation clearance, natural weathering, and erosion. PC139 seeks to manage the risk of land instability hazards by identifying areas of low, moderate, and high susceptibility to landslides. Within the hazard areas, the provisions seek to manage earthworks, vegetation clearance, the construction of buildings, and the subdivision of land.

PC149 – Flooding

PC149 seeks to minimise flood hazard risks. The NRPS requires Council to incorporate new flood hazards maps into the District Plan. The maps identify areas at risk of flooding over 10-year and 100-year periods. Council must include provisions in the District Plan to manage land use and subdivision within these at-risk areas. PC149 includes provisions to manage earthworks, vegetation clearance, hazardous substances, construction of buildings and subdivision of land. PC149 also seeks to ensure that flood protection structures and natural flood protection systems throughout the District are not compromised.

PC152 – Mining Subsidence Hazards

Coal mining was a major industry in Northland with major coalfields being located at Kamo and Hikurangi. Hazards such as subsidence and sink holes can arise from the existence of old mines and can place constraints on potential land use and development. PC152 seeks to retain the existing hazard mapping in these areas and implement provisions relating to earthworks, the construction of buildings, and subdivision of land within these hazard areas.

4.3 Next Steps for Biodiversity and Hazards

- Finalise draft provisions and mapping, prepare consultation documents and website (including webmap).
- Consultation on drafts with iwi, Councils, landowners, and other stakeholders.
- Finalise proposed mapping, provisions and Section 32 reports.
- Seek approval from Council to formally notify proposed plan changes.

4.4 PC156 – Tangata Whenua and PC157 - Sites and Areas of Significance to Māori

Project Lead: Sarah Brownie

PC156 and PC157 are in early development stages. Although both plan changes contain content that is relevant and of interest to Māori, the plan changes have been separated to accommodate different processes.

PC156 is a chapter that will contain information. It will recognise hapū within the Whangārei rohe, document relationships between hapū and local authorities, identify relevant planning documents and describe processes for hapū involvement and participation in resource management processes.

The chapter will not contain any provisions and therefore will not require a formal notification process. This means that the chapter can be introduced to the District Plan and made operative once the material is ready. Hapū will be consulted and asked to provide information about their respective hapū and rohe for the chapter. While hapū may be ready and able to provide information at different times, not needing to undertake formal notification means that the Tangata Whenua chapter can be introduced and updated on an ongoing basis as required.

PC157 will contain objectives, policies, rules and maps to identify and support appropriate environmental and cultural management of sites that are significant to Māori. This plan change does need to go through the formal notification process and will take longer to prepare and implement than PC156, although Council will work with hapū to begin developing the plan changes at the same time.

Developing positive and constructive working relationships between Council and hapū will be essential for the plan changes to deliver desirable outcomes. Fostering learning between Council and hapū and addressing capacity issues is also necessary.

Staff are currently working on preparation of workshops about how District Plans are prepared and implemented (under the RMA). The RMA mechanics workshops are intended to provide an opportunity for learn about planning processes ahead of consultation work for the plan changes, and to provide an opportunity to meet and connect with staff involved. Delivery of the first RMA mechanics workshops is anticipated mid-late March 2021.

4.5 Next Steps for Tangata Whenua and Sites and Areas of Significance to Māori

- Invite hapū to participate in plan changes and to provide information about themselves, their rohe and sites that are significant to them.
- Consultation and drafting with hapū to develop draft plan changes.
- Deliver RMA Mechanics workshops to hapū.

5 Significance and Engagement

The decisions or matters of this Agenda do not trigger the significance criteria outlined in Council's Significance and Engagement Policy, and the public will be informed via Agenda publication on the website.

6.4 Long Term Plan Update

Meeting: Te Kārearea Strategic Partnership Standing Committee

Date of meeting: 17 February 2021

Reporting officers: Jane Ashley (Manager, Communications)
 Dominic Kula (General Manager, Strategy and Democracy)

1 Purpose

To provide an update to Te Kārearea Strategic Partnership Standing Committee on the Long Term Plan.

2 Recommendation

That the Te Kārearea Strategic Partnership Standing Committee receives the report.

3 Background

The Local Government Act 2002 (LGA) requires Councils to produce a Long Term Plan (LTP) every three years. The LTP outlines activities and priorities for the next ten years, providing a long-term focus for decision-making. It also explains how work will be scheduled and funded.

Given the importance of the LTP korero with hapū began early, with an initial hui with Te Huinga in September 2019. It has been ongoing since that time.

A full overview of the LTP programme, inclusive of a copy of the capex programme, was provided to Te Kārearea Strategic Partnership Standing Committee on 9 December 2020.

A draft Long Term Plan, draft Consultation Document and draft supporting information was subsequently dopted at the Whangarei District Council meeting on 17 December.

This step was necessary to enable Audit New Zealand / Mana Arotake Aotearoa to review the required documentation before consultation begins on the 3 March 2021.

4 Discussion

At the November hui staff outlined korero between hapū and Council on the LTP since 2019, including new funding/initiatives included in the draft. An overview of the priorities and funding for the draft plan was provided, along with an overview of the tight statutory timeframes that Council is required to work to. Feedback on priorities/aspirations for the 2021 – 2031 LTP was sought, along with how best to engage going forward.

A further update on the process, along with an overview of the financial parameters and key priorities, was provided at the December Te Kārearea hui. Key feedback received at that

time related to the potential for a hui to be arranged as part of the consultation programme, and the potential for grant support for non-council managed cemeteries.

While a hui has been arranged (more detail below), the timing meant that further budgetary changes were not possible prior to Audit. Opportunities for further input through the LTP process will therefore be worked through in this meeting.

4.1 Approach to consultation and engagement

In March 2021, we will be seeking community feedback on the proposed LTP. Key issues currently identified for consultation include:

- Climate change.
- Rating options.
- Revitalisation of our city centre.
- Funding for events and conference facilities.

The LTP also proposes a major boost to transportation funding over the 10 years of the plan, which may be a focus for consultation following Audit.

Formal consultation starts on 3 March 2021 and closes 1 April 2021.

4.2 Communication and engagement programme

Council will be sharing our LTP consultation document and inviting feedback via the following standard consultation communications and activities:

- Communication campaign – including video, social media, print media and radio.
- WDC website – providing access to the Consultation Document, supporting documents, and submission form.
- Public meetings across the District.
- Working with existing networks to engage with community groups and businesses.

In addition to these ‘traditional channels’ we are looking to connect with a wider section of our community – in particular, Māori and younger families. To do this, we are proposing some new/additional engagement opportunities including:

- Regular updates and feedback through Te Kārearea Strategic Partnership Standing Committee.
- An LTP hui at Terenga Parāoa Marae – Friday 12 March 2021.
- Free Family Fun Day on 27 March 2021 at William Fraser Memorial Park. The day will offer a range of fun family activities and provide the community with an opportunity to have a chat our Council's activities and priorities for the next ten years.
- Promotion of the LTP consultation via school newsletters.

At this meeting staff will provide an overview of the proposed LTP consultation process, seek feedback on any further communication and engagement opportunities and work through opportunities for further feedback on the budget through the LTP process.

6.5 Three Waters Reform Update – February 2021

Meeting: Te Kārearea Strategic Partnership Standing Committee Hui

Date of meeting: 9 December 2020

Reporting officer: Simon Weston (General Manager Infrastructure)
 Dominic Kula (General Manager Strategy and Democracy)

1 Purpose

To provide an update on Council's response to the Government's Three Water Reform and seek direction on engagement and collaboration going forward.

2 Recommendation

That the Te Kārearea Strategic Partnership Standing Committee receives this report.

3 Background

Over the past three years there has been intense focus on the issues and opportunities facing the system for regulating and managing the three waters (drinking water, wastewater, and stormwater). This has in part been driven by events in Havelock North, and the subsequent 2016 Government Inquiry into Havelock North Drinking Water.

Over that time Council has provided regular updates and Briefings to hapū, notably through hui with Te Kārearea Strategic Partnership Forum. With the creation of a Standing Committee, and given the pace at which reform is moving, this matter has been brought back to Te Kārearea at the earliest possible opportunity.

This has been in addition to, and recognising the limitations of, the Governments processes and engagement on their reform programme.

4 Discussion

The agenda for the November Te Kārearea hui provided a comprehensive overview of the Government's Three Water Service Delivery Reform programme, with an emphasis on the timelines and funding decisions currently before Council (as defined by the Delivery Plan submitted to the Department of Internal Affairs).

While the potential for a working party was discussed at the November marae based hui it was noted at the time that the Committee couldn't make that decision on the Marae. The need for 'further discussion on how we work together in December' was noted in the minutes, with an alternative resolution being passed:

That the Chief Executive invite the Honourable Minister Nanaia Mahuta to have a discussion on Three Waters with the Te Kārearea Standing Committee

An invitation was subsequently extended to the Minister, with confirmation of her desire to meet with Te Kārearea being confirmed soon after.

4.1 Options for collaboration and Government funding of projects

At the December meeting staff provided a three waters update. While the options for engagement and collaboration going forward were summarised, along with the requirements for each option (Attachment 1) for a working group to be established we need the committee to resolve to establish it and adopt a terms of reference).

While the intent of that item was to generate discussion/get direction, there was a lot to get through on the day. Similarly the government funding of projects with special interest to iwi/hapū (Attachment 2) were unable to be worked through at the December Meeting.

These matters have therefore been tabled again for korero and direction at this hui.

4.2 Hui with the Minister

On 03 February Te Kārearea members and councillors met with the Minister to discuss the Government's Three Waters Programme. Feedback was that it was a productive and valuable session, with a number of you commenting on how generous the Minister was with her time. In the hui a range of topics were covered including:

- Models for, and scale of, any water entity.
- Timeframes for the process.
- The focus on public good (noting that Council does 'not exist in a vacuum'); and
- That the reform Agenda would not specifically address Te Tiriti issues around water

Also discussed was the Government's intention to have a process to work through 'what is left' if the waters go into separate entities.

4.3 What next

This meeting provides an opportunity to debrief on the hui, work through a possible joint position, and to discuss where to from here (a follow up session in April with the invitation extended to councils, hapu and iwi across Te Tai Tokerau has already been signaled as a possibility).

At this hui the committee will work through a possible joint position of the Committee and a timeline for collaboration and engagement going forward.

5 Significance and engagement

The decisions or matters of this Agenda do not trigger the significance criteria outlined in Council's Significance and Engagement Policy, and the public will be informed via the publication of this agenda item on the Council website.

6 Attachments

1. Options for engagement and collaboration
2. Government funding of projects with special interest to iwi/hapū

Attachment 1: Options for engagement and collaboration

It must be stressed that this reform programme has been instigated and driven by central government. While both hapū and council can advocate for outcomes, all decisions will be made by the government.

Given the scale of this kaupapa, and the significance to both partners, there was extensive korero on options for collaboration at the November hui. While a working party was one avenue raised, discussion also centred on the need for technical input from hapu, and the fact that this issue was not limited to the Whangarei District.

Given the importance of the matter to the committee (and beyond) a summary of potential options for engagement and collaboration going forward has been provided in the table below.

Option	Benefits	Requirements
Standing item for Te Kārearea	Provides a forum for korero and direction Provides for the involvement of all committee members Alignment to other committees of Council (notably Infrastructure) through councillors involvement in those committees	Falls under existing ToR
Three waters working group	Provides a dedicated workstream for the three waters Potential for more focussed discussion/direction (i.e. 6 members rather than 14)	Clear terms of reference covering: <ul style="list-style-type: none"> • Purpose of the working group • Delegations • Budget/remuneration • Conflict management • Reporting and alignment (i.e. back to Te Karearea/other committees)
Technical input / workstreams	Could support engagement and the development of a hapu perspective/position Potential for 'technical input through a cultural lens' Invaluable to ensuring that any council workstreams take into account the views/values of Maori	Scope definition Procurement/engagement of appropriate practitioners Contract/mana enhancing agreement Conflict and role management
Broader engagement	Likely to support the above options by providing for broader involvement and engagement in the kaupapa once a workprogramme (and potentially joint perspective) has been formed	An engagement plan with associated budget

While not an exhaustive list, and the options are not necessary mutually exclusive, it is hoped that this will generate discussion and provide direction to staff.

Attachment 2: Government funding of projects with special interest to Iwi/Hapū

All projects within the Delivery Plan to the Department of Internal Affairs must be started before 31 March 2021; and must be completed by 31 March 2022. The projects are managed as a single programme, where funding stays within the programme and can be reallocated across the projects as necessary by the Programme Director.

Within the Delivery Plan there are 3 approved projects of special interest to Iwi and Hapū which are explained below. All three projects received funding for delivery across the region.

Although Council holds the funding for these projects, it is envisaged that delivery will be through collaborative partnerships with Iwi/Hapū (as appropriate to the situation), that Iwi/Hapū will have an active role in the projects and may provide specialists or experts to do some of the work.

Governance, resourcing and delivery planning for the individual projects is yet to be determined. The Te Ao Māori Decision Making Framework is specifically referenced in the Te Kārearea Strategic Partnership Standing Committee Terms of Reference. While the governance of the projects within Whangarei District aligns to the Committee, there will need to be a regional perspective with a governance and reporting structure agreed with other councils, iwi and hapu.

Iwi/Māori Engagement in 3 Waters Reform for Northland

This is for engagement beyond that undertaken by the Government, recognising that Councils have specific partnerships or relationships with the Iwi/Māori in their Districts or Regions.

It was identified that during the process of investigating reform options for Northland (another project in the list) there was going to be a need for engagement with Northland's Iwi/Māori. It is envisaged that this funding would allow for facilitated hui with established leadership forums plus expert cultural advice relating to how Iwi/Māori could be included in future a 3 Waters entity in decision-making and/or advisory capacities. Funding for this work is \$50,000.

Te Ao Māori Decision Making Model

Within the Climate Change Action Plan, the need for a Te Ao Māori Decision Making Framework was identified as a top priority. Climate Change will have a significant impact on 3 Waters, and as such this work is urgent to assist to inform policy and planning decisions.

Policy and planning of 3 Waters infrastructure and many other areas of Council responsibility are of special interest to Iwi/Māori and as such would benefit from a consistent approach to decision making that takes into account Te Ao Māori, the Māori worldview. This work fits has an available budget of \$100,000.

Northland Mātauranga Māori Report and GIS Data Capture

The need for capture of Mātauranga Māori, Māori knowledge, in a consistent and easily accessible format has been desired for some time by Iwi/Hapū and Councils alike to inform policy, planning and infrastructure project decisions. Discreet pieces of work have been done or are currently in progress. Funding for this work is \$150,000.

The Tane Whakapiripiri report identified mātauranga as one of the five central themes where work is needed to increase capacity of Iwi and Hapū through the use of new

tools and information to take part in all aspects of environmental and resource planning decisions. Particular focus is on the Resource Management Act, where Mātauranga Māori can actively inform the 3 Waters aspects of environmental, resource and infrastructure planning.

The Tane Whakapiripiri report also identified Resourcing and Relationships as central themes where improvement is needed. By providing some resources and the opportunity to build relationships through funding and delivery of this project, some progress can be made towards implementing the recommendations of Tane Whakapiripiri.

RESOLUTION TO EXCLUDE THE PUBLIC**Move/Second**

That the public be excluded from the following parts of proceedings of this meeting.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered		Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing this resolution
1.1	Confidential Minutes Te Kārearea Strategic Partnership Standing Committee Meeting 9 December 2020	Good reason to withhold information exists under Section 7 Local Government Official Information and Meetings Act 1987	Section 48(1)(a)
1.2	Location Option Study Briefing		

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public, are as follows:

Item	Grounds	Section
1.1	For the reasons as stated in the open minutes	
1.2	To maintain legal professional privilege To enable Council to carry on without prejudice or disadvantage commercial activities	Section 7(2)(g) Section 7(2)(h)

Resolution to allow members of the public to remain

If the committee wishes members of the public to remain during discussion of confidential items the following additional recommendation will need to be passed:

Move/Second

“That _____ be permitted to remain at this meeting, after the public has been excluded, because of his/her/their knowledge of Item _____.

This knowledge, which will be of assistance in relation to the matter to be discussed, is relevant to that matter because _____.

Note: Every resolution to exclude the public shall be put at a time when the meeting is open to the public.