

Whangarei District Council Meeting

Agenda

Date: Thursday, 7 September, 2017

Time: 1:00 pm

Location: Council Chamber
Forum North, Rust Avenue
Whangarei

Elected Members: Her Worship the Mayor Sheryl Mai
(Chairperson)
Cr Stu Bell
Cr Crichton Christie
Cr Vince Cocurullo
Cr Tricia Cutforth
Cr Shelley Deeming
Cr Sue Glen
Cr Jayne Golightly
Cr Phil Halse
Cr Cherry Hermon
Cr Greg Innes
Cr Greg Martin
Cr Sharon Morgan
Cr Anna Murphy

For any queries regarding this meeting please contact
the Whangarei District Council on (09) 430-4200.

1. Declarations of Interest

2. Apologies

3. Decision Reports

3.1 Deliberations for the proposed Camping in Public Places
Bylaw

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4. Public Excluded Business

5. Closure of Meeting

3.1 Deliberations – Proposed Camping in Public Places Bylaw

Meeting: Whangarei District Council
Date of meeting: 7 September 2017
Reporting officer: Shireen Munday – Strategic Planner

1 Purpose

To deliberate on matters raised in feedback to the proposed Bylaw and officer advice to determine the final scope and content of the Bylaw.

2 Recommendations

That Council approves the recommendations as contained in this report and the associated attachments for the development of the final draft Camping in Public Places Bylaw as follows:

Topic 1 - Provision of non self-contained camping areas

- a) That Council notes the submissions and that no associated changes to the proposed Bylaw are made.

Topic 2 – Maximum nights

- a) That the restriction provided under proposed clause 8.1(a) is amended to a three-day maximum for the Finlayson Street/Reyburn House Lane and Bascule Bridge carparks.
- b) That no other changes to the proposed Bylaw are made.

Topic 3 – Bylaw content/wording

- a) That staff seek legal advice on the final Bylaw to remove any ambiguity and provide clarity on the desired outcomes.
- b) That staff obtain advice from NZMCA on the definition of self-containment for the final Bylaw.

Topic 4 – Area specific rules

- a) That the changes to the proposed Schedules of the Bylaw are made as per the recommendations provided in Attachment 2.

Topic 5 – Enforcement

- a) That Council notes the submissions and that the Manager Health and Bylaws reports back to Council prior to the Bylaw coming into force on an implementation and monitoring programme for the 2017/2018 summer with associated budget information.

Topic 6 – General Bylaw comments

- a) That Council notes the submissions and that the relevant issues are taken into consideration as part of a Camping Strategy development.

Topic 7 – Other comments

- a) That Council notes the submissions and that any relevant issues are taken into consideration as part of a Camping Strategy development.

Topic 8 - associated Parking and Traffic Bylaw and Public Places Bylaw amendments

- a) That the proposed amendments to the Parking and Traffic Bylaw and Public Places Bylaw proceed as proposed.

3 Background

Whangarei District Council at its meeting on 29 June 2017 adopted a Statement of Proposal on a proposed Camping in Public Places Bylaw for public consultation. The Statement of Proposal also incorporated proposed amendments to the Public Places Bylaw 2014 and the Parking and Traffic Bylaw 2009 that are required to ensure consistency between these Bylaws and the proposed Bylaw.

A Council Briefing was held on 15 August 2017 which provided an overview of the consultation activities and numbers and types of feedback received as well as a summary of the feedback received. In total, 126 individuals or organisations provided feedback. One submission was supported by a petition with 131 names and 24 submissions were provided in pro-forma formats which focused on two specific areas identified in the proposed schedules.

Council now needs to consider the feedback received and deliberate on whether any changes are required to the proposed Bylaw. Section 83(3) of the Local Government Act 2002 provides that Council can also consider further advice from staff before making decisions. This report contains staff advice in accordance with this provision and is highlighted as such.

The final Camping in Public Places Bylaw will incorporate the decisions of Council made at this meeting and is scheduled to be presented to Council for adoption on 28 September 2017.

4 Discussion

4.1 Overview

The recommendations of this report have been grouped into the following topics for discussion and relate to the associated recommendations of this report.

1. **Provision of non self-contained areas**
2. **Maximum nights**
3. **Bylaw content/wording**
4. **Area specific rules (Schedules)**
5. **Enforcement**
6. **General Bylaw comments**
7. **Other comments**
8. **Associated Parking and Traffic Bylaw and Public Places Bylaw amendments**

4.2 Analysis and recommendations

Topic 1: Provision of non self-contained areas

The report tabled at the briefing meeting provided that 13 submitters stated their opposition to the proposed provision of non self-contained (NSC) camping, with four submitters clearly expressing their support for this. Where a submitter made location-specific comments

relating to this issue, this has been incorporated into the feedback and the associated recommendations for Topic 4 for a Council resolution for each area.

Rule as proposed in Statement of Proposal	Staff recommendation	Staff comments
<p>9 Non self-contained areas</p> <p>9.1 Schedule 3 identifies areas where the following types of camping are permitted:</p> <p>(a) Schedule 3A: camping in vehicles only</p> <p>(b) Schedule 3B: all types of camping, including tents.</p>	<p>That Council notes the submission and that no associated changes to the proposed Bylaw are made.</p>	<p>As outlined in the briefing meeting, at a high level the feedback received indicated a perception that the proposal was more permissive than what is currently in place. The feedback was also largely focussed on the problems currently experienced, both generally, as well as site specific. It is anticipated that the proposed restrictions for any NSC sites (limited specific locations only, 1 night max, designated sites) will address many concerns raised, as well as site specific changes to the Schedules as contained in Topic 4.</p>

Topic 2: Maximum nights

Approximately 20 submitters commented on the maximum nights of the proposal, with requests varying from increasing the 1 night maximum to unlimited, to having a 1 night maximum for all camping related activities.

Several of these comments related specifically to the Bascule Bridge carpark.

Rule as proposed in Statement of Proposal	Staff recommendation	Staff comment
<p>6.2 Camping is permitted in all areas of the District, except the areas listed in all Schedules of this Bylaw, subject to the following conditions:</p> <p>(a) Camping is restricted to self-contained vehicles only</p> <p>(b) no person may camp for more than three nights in any four-week consecutive period in any one area. The four consecutive weeks begin from the first overnight stay.</p> <p>8.1 Schedule 2 of this Bylaw identifies areas where camping is restricted to a designated site or marked parking spaces within an area, subject to the following conditions:</p> <p>(a) No person may camp for more than one night in any four-</p>	<p>That the restriction provided under clause 8.1(a) is changed to a 3 day maximum for the Finlayson Street/Reyburn House Lane and Bascule Bridge carparks.</p> <p>That all other maximum night provisions are retained as per the proposed Bylaw.</p>	<p>The three-night maximum parking restrictions are well established at Finlayson Street/Reyburn House Lane carpark and Bascule Bridge carpark. This request from submitters at Bascule Bridge carpark is considered acceptable and for consistency and enforcement purpose it is recommended this extension also includes the Finlayson Street/Reyburn House Lane carpark.</p> <p>The one night maximum for all other areas contained in the schedules is designed to ensure availability and turn-over for users, mainly non self-contained vehicles, as well as designated sites</p>

week consecutive period in any one area. The four consecutive weeks begin from the first overnight stay		in known preferred locations. This is not considered overly detrimental to self-contained vehicles who can utilise many other locations in the District for three nights. This is expected to also encourage a greater dispersal across the District, minimising the risk of 'hotspots'.
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Topic 3: Bylaw content/wording

Ten submitters have commented on the wording of the proposed Bylaw, with five submitters seeking specific clarification. The matter raised in this topic do not include requests for specific changes to elements of the proposed Bylaw, these are raised elsewhere in this report. Staff agree that some changes to the Bylaw are appropriate to provide clarity on the intent of several specific clauses. Staff are currently obtaining legal advice on the proposed Bylaw and this will include a review of the content/wording issues raised in submissions.

The submission from the New Zealand Motor Caravan Association also commented on the proposed definition of self-contained vehicle, taking into consideration the recent amendments to the NZ Standard 5465:2001. NZMCA have offered to share their legal advice on this matter and this will also be taken into consideration for the final proposed wording.

Rule as proposed in Statement of Proposal	Staff recommendation	Staff comment
Various	<p>That staff seek legal advice on the final Bylaw to remove any ambiguity and provide clarity on the desired outcomes.</p> <p>That staff obtain advice from NZMCA on the definition of self-containment for the final Bylaw.</p>	<p>Any changes recommended through this process will be highlighted in the final Bylaw presented to Council on 7 September 7 for confirmation and resolution.</p> <p>It is noted here that the Standard requires a transition period between the previous requirements and the revised Standard. This means that some vehicles will still be legally certified for the 2017/2018 summer, but not meet the new Standard requirements.</p>

Topic 4: Area specific rules (Schedules)

The proposed Bylaw included three Schedules; comprised of 28 prohibited areas, 7 areas with designated sites for self-contained (SC) vehicles only and 29 areas for non self-contained (NSC) vehicles. Nine of the 29 NSC areas were also proposed to permit tents. At the 15 August Council Briefing an attachment was provided detailing the 157 area specific feedback points made. A table detailing the feedback on the 11 most commented on areas

was provided in the report. This feedback has been further reviewed and analysed together with Council's Parks and Recreation and Health and Bylaw departments.

In addition to the 64 areas of the proposed Schedules, feedback was also received on another range of locations in the District. Eight of these have been included in the analysis but the remaining locations are not under the control of Council and have therefore been omitted. These areas are:

McAuslin Road, Sandy Bay	McLeod Hall, McLeod Bay
Mair Road, Ruakaka	Oakura Hall carpark and reserve opposite
Otamure Reserve, Whananaki	
Watkin Powell Track, Whananaki	

Attachment 1 provides the analysis of all area specific feedback for 47 areas, including a summary of the feedback received, alternative options, and recommended options together with associated commentary. The areas are grouped into broader District areas (North, South, Central, Tutukaka Coast and Whangarei Heads) for ease of review.

No feedback was received on 25 of the 28 proposed prohibited areas of Schedule 3 and Council is not therefore required to deliberate further on these areas. The sites are included as a single line in the attachments and associated analysis for completeness.

Five proposed areas of Schedule 3 also did not attract any feedback (Marsden Point Wharf, One Tree Point, Sandy Bay – road reserve carpark, Parua Bay and Pataua North). Staff have made officer recommendations for changes for these areas based on further analysis and to align with other recommendations.

The recommended changes to the Schedules are summarised here:

Schedule	Recommendations
Schedule 1 28 prohibited areas	Include 3 additional areas: <ul style="list-style-type: none"> • Moureeses Bay Recreation Reserve • Ngunguru School • Urquharts Bay
Schedule 2 7 areas restricted to SC vehicles only	Changes as follows: <ul style="list-style-type: none"> • Remove Moureeses Bay Recreation Reserve and include in prohibited areas (<i>as above</i>) • Extend maximum nights to 3 for Finlayson Street/Reyburn house Lane carpark (<i>see Topic 2</i>) • Remove Teal Bay/Ngawai Bay from the Schedule, area to be subject to District-wide rule • Remove Sandy Bay – road reserve carpark from the Schedule, area to be subject to District-wide rule
Schedule 3 – Non self-contained areas 3A – 29 areas NSC & SC vehicles only	Changes as follows: <ul style="list-style-type: none"> • Replace 50 metre restriction with designated sites for all relevant areas. • Extend maximum nights to 3 for Bascule Bridge carpark (<i>see Topic 2</i>) • Remove Bland Bay from the Schedule, area to be subject to District-wide rule • Remove Pataua North from the Schedule, area to be subject to District-wide rule

3B – 9 areas all camping (included in the above 29)	<ul style="list-style-type: none"> • Remove Taurikura from the Schedule, area to be subject to District-wide rule • Remove Ngunguru School and Urquharts Bay and include in prohibited areas (<i>as above</i>) • Move the designated site at Wellingtons Bay to south of the toilets <p>Remove the following 3 areas and include in Schedule 3A with restricted designated sites:</p> <ul style="list-style-type: none"> ○ Kowharewa Bay ○ Wellingtons Bay ○ Manaia
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The net outcome of these recommended changes is:

31	prohibited areas (+3)
4	restricted areas for SC vehicles only (-3)
17	areas for SC & NSC vehicles only – all with restricted sites (-3)
6	areas for all camping – all with restricted sites (-3)
6	areas removed from all Schedules and subject to District-wide rules.

To assist in the decision-making process, Attachment 2 provides a summarised version of Attachment 1; with each area, the associated recommendations and comments. A notes column is included for Elected Members to use.

Maps of ten of the areas are provided in Attachment 3 to provide examples of what the finalised maps will look like for all areas included in the Schedules. Due to time constraints, it was not possible to create all 58 proposed maps for this report.

Topic 5: Enforcement and Signage

Approximately a third of the feedback received raised concerns regarding enforcement and signage activities. At the 15 August Briefing Meeting the Manager Health and Bylaws provided an overview of the issue relating to an implementation, monitoring and enforcement programme for the 2017/2018 summer. While these are important issues, they do not form part of the content of the Bylaw itself, as all technical aspects of breaches and enforcement are prescribed through the Freedom Camping Act. As such there is no decision of Council required on this matter to inform the final Bylaw form and content.

Staff recommendation
That Council notes the submissions and that the Manager Health and Bylaws reports back to Council prior to the Bylaw coming into force on an implementation and monitoring programme for the 2017/2018 summer with associated budget information.

Topic 6: General Bylaw comments

Several general camping related issues were also raised in feedback that were raised and discussed at the 15 August Briefing meeting. These are summarised as below, together with staff comments.

Issue	Staff comment
Areas should specify a maximum number of vehicles.	This is not considered a suitable approach for enforcement purposes, as it is difficult for enforcement staff to determine which vehicle is the non-complying vehicle. By providing appropriately signed designated sites, users are clearly non-compliant if they park outside the boundary of these sites.
Vehicles are too long for some carpark areas, they park outside the marked parking spaces. Or carparks are too small.	Vehicles that park illegally (for example across several marked parking spaces) are subject to the provisions (and instant fines) of other bylaws or Acts. All final designated sites will include a maximum permissible vehicle length.
Bylaw should prohibit camping in areas close to commercial campsites/ not restrict resident's views.	The Freedom Camping Act only allows camping in public places to be prohibited or restricted to protect areas and access and provide for public health and safety.
Campers parking on grass.	Council has many grass areas that are also often generally used for vehicle parking during the day. Where this is acceptable, there is no difference with a vehicle parking at such a location overnight. The proposed Bylaw provides that all camping vehicles must be legally parked. In addition, the proposed changes to the designated sites in the Schedules ensure that parking is only available in formed carparks or areas that are also used for vehicular parking during the day.
Definition of 'overnight'	Some submitters were concerned that they would only be able to park for the purposes of camping within the defined 'overnight' time. The Bylaw restrictions are limited to overnight parking, vehicular parking during the day is not restricted unless other specific restrictions are in place at a given location.
Permits for 'resident' campers	Some submitters noted that a permit system should be developed for 'resident' campers. This would be a policy decision of Council that could be accommodated through the Bylaw through the proposed 'Prior Consent' provision.
Potable water	It is not a requirement of Council to provide potable water in any public places, for day visitors or campers. Public toilets that are connected to the town water supply provide potable water. Other toilets have suitable signage in place.
Designated sites not available for other users	The designated sites in the proposed Bylaw only apply to the activity of overnight camping – there are no restrictions on who can park in these sites during the day.

Staff recommendation
That Council notes the submissions and that the relevant issues are taken into consideration as part of a Camping Strategy development.

Topic 7: Other comments

Feedback was provided that either cannot be addressed by, or is outside the scope of a bylaw on the topic of camping in public places. An overview of these was provided and discussed at the 15 August Briefing Meeting. For completeness, these are summarised here again.

• Options to emulate – Gisborne & DOC passes	• Freedom campers and camping should be encouraged
• Sites promoted on ‘apps’	• Te Araroa walkers good/not good
• Non Council controlled areas mentioned (e.g Mair Road, McAuslin Road)	• Proposal is restricting responsible self-contained campers
• Whangarei District ‘resident’ campers wanting facilities	• Doing dishes/hanging washing
• Council should provide custom built facilities that are cheaper than campgrounds	• Non-camping issues: people doing donuts in cars on the beach, dumping fish bodies and shellfish
• Homelessness	• Concerns re fires
• Tourism is going to increase – how to deal with this? Lack of research	

Staff recommendation

That Council notes the submissions and that any relevant issues are taken into consideration as part of a Camping Strategy development.

Topic 8: associated Parking and Traffic Bylaw and Public Places Bylaw amendments

One submission was received on the Parking and Traffic Bylaw but the content of the submission discussed heavy vehicle parking in residential areas, which is outside the scope of the proposed amendment.

Staff recommendation

That Council notes the submission and that the proposed amendments to the Parking and Traffic Bylaw and Public Places Bylaw can proceed as proposed.

5 Significance and engagement

5.1 Significance

The decisions and matters of this agenda do not trigger the significance criteria of Council's Significance and Engagement Policy.

5.2 Engagement

Council has consulted with the community on the issues of this agenda in accordance with the statutory requirements of the Local Government Act 2002. The public will be informed via agenda publication on Council's website.

6 Attachments

Attachment 1 – Area specific feedback, option analysis and recommendations

Attachment 2 – Summary of recommendations

Attachment 3 – examples of maps for final Bylaw

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Proposed Camping in Public Places Bylaw

Summary of feedback, Option development and Staff Recommendations

Location	Area	Feedback summary	Option 1 (as proposed)	Option 2	Option 3	Recommendation	Reason for recommendation
Central	AH Reed Memorial Park – Whareora Road carpark	1 - opposed to designated site due to proximity to adjacent campground 1 - opposed to all camping areas in urban areas	Designated site, SC & NSC vehicles only	Prohibit	NA	Designated site for SC & NSC vehicles	As per proposal.
Central	Mander Park	1 - opposed to all camping areas in urban areas	SC & NSC vehicles - 50 metres of public toilet	Remove from schedule, area subject to District-wide rule	designated site, SC & NSC vehicles only	Designated site for SC & NSC vehicles	Designated site provides more clarity for users and enforcement officers.
Central	Tarewa I-Site	1 - no camping	SC & NSC vehicles - 50 metres of public toilet	Remove from schedule, area subject to District-wide rule	designated site, SC & NSC vehicles only	Designated site for SC & NSC vehicles	Designated site provides more clarity for users and enforcement officers.
Central	Bascule carpark – Port Road	1 - opposed to all camping areas in urban areas	designated site, SC & NSC vehicles only	Prohibit	NA	Designated site for SC & NSC vehicles - 3 night max	High usage site for campers accessing CBD/Town Basin.
Central	Whangarei Falls Scenic Reserve	1 - opposed to designated site due to proximity to adjacent campground 1 - parking spaces on-site are too small for camping vehicles	Designated site, SC vehicles only	Prohibit	NA	Designated site for SC vehicles	Designated area is parallel to driveway to accommodate longer length vehicles, it is anticipated that a maximum of 2 vehicles can fit in the space provided.
Central	Finlayson Street/Reyburn House Lane carpark	1 - prohibit, parking should be available for marina users	Designated site, SC vehicles only	Prohibit	NA	Designated site for SC vehicles - 3 night max	Extend maximum nights to 3 nights, high usage site for campers accessing CBD/Town Basin.
Central	Town Basin	1 - opposed to all camping areas in urban areas	District-wide provisions	NA	NA	District-wide provisions	Area not considered under pressure from SC vehicles. Daytime parking restrictions to apply.
Central	Whau Valley Dam	1 - allow restricted access	Prohibited	designated site for SC vehicles only	NA	Prohibit	As per proposal.
North	Whananaki North	2 - clearly defined designated site	All camping within 50 metres of public toilet	NA	designated site, all camping	Designated site, all camping	Designated site provides more clarity for users and enforcement officers and aligns to the submitters' requests.
North	Moureeses Bay Bridge carpark area	1 - prohibit all camping, very small and busy carpark	District-wide provisions	NA	Prohibit	District-wide provisions	Area not known to be under significant pressure from SC vehicles.
North	Oakura - foreshore	1 - supports proposal	District-wide provisions	NA	NA	District-wide provisions	Submitter has supported proposal for this area.
North	Moureeses Bay Recreation Reserve (northern end of beach)	1 - prohibit all camping. Busy, small carparking area	Designated site, SC vehicles only	Remove from schedule, area subject to District-wide rule	Prohibit	Prohibit	Difficult area to create and sign a designated site, very small and busy during summer, as per submitter comments.
North	Mangaiti Reserve	1 - proposal supported	Prohibited	NA	NA	Prohibit	As per proposal.
North	Bland Bay – Whangaruru North Road	1 - opposed to designated site due to proximity to adjacent campground	Designated site, SC & NSC vehicles only	Prohibit	Remove from schedule, area subject to District-wide rule	Remove from schedule, area subject to District-wide rule	Unlikely to attract larger than current numbers of SC vehicles and restrictions on NSC expected to reduce usage of area. SC vehicles can disperse through wider Whangaruru/Bland Bay area.
North	Teal Bay/Ngawai Bay - Teal Bay Recreation Reserve	17 - see briefing report summary	Designated site, SC vehicles only	Prohibit	Remove from schedule, area subject to District-wide rule	Remove from schedule, area subject to District-wide rule	Unlikely to attract larger than current numbers of SC vehicles, and restrictions for NSC expected to further reduce usage of area. Problems described relate to ancillary issues (tree roots, carcasses on beach etc) should be managed via other mechanisms.
South	Marsden Bay	4 - prohibit/provide restrictions	SC & NSC vehicles - 50 metres of public toilet	Prohibit	designated site, SC & NSC vehicles only	Designated site for SC & NSC vehicles	Prohibits vehicles on northern end of reserve which is the area predominantly subject to complaints and submitter feedback.
South	Marsden Point Wharf	nil	SC & NSC vehicles - 50 metres of public toilet	NA	designated site, SC & NSC vehicles only	Designated site for SC & NSC vehicles	Designated site provides more clarity for users and enforcement officers and contains all vehicles to the main carparking area.
South	One Tree Point	nil	SC & NSC vehicles - 50 metres of public toilet	NA	designated site, SC & NSC vehicles only	Designated site for SC & NSC vehicles	Designated area ensures other parking spaces available for vehicles and boat trailers.
South	Ruakaka Beach Reserve	1 - proposal supported	Designated site, SC vehicles only	NA	NA	Designated site for SC vehicles	Designated site provides more clarity for users and enforcement officers.
South	Waipu Caves	1 - allow all camping 1 - seeking designated site	All camping within 50 metres of public toilet	Create designated site for SC & NSC vehicles & tents	NA	Designated site, all camping	Upgrades to the carpark and fencing in this reserve have been made, and there is no vehicle access to the grass area. This supports the proposal for limited overnight camping.
South	Langs Beach	2 - prohibit all camping in entire Langs Beach area	District-wide provisions	Prohibit	NA	District-wide provisions	District-wide restrictions on NSC camping and the prohibition at Cove Road carpark is anticipated to alleviate most of the concerns raised.
Tutukaka Coast	Kowharewa Bay	7 - see briefing report summary	All camping within 50 metres of public toilet	Prohibit	designated site for SC & NSC vehicles only	Designated site for SC & NSC vehicles	Submission concerns raised are reflective of the current unlimited usage on site. The proposed restricted area is located away from the boatramp, waka storage area and main daytime usage area of reserve ensuring access requirements are met. Area remains suitable for NSC vehicles but too small to also accommodate tents.
Tutukaka Coast	Sandy Bay - toilet block carpark/grass area	1 - supports SC only - 1 prohibit all camping	Designated site, all camping	designated site for SC vehicles only	designated site, SC & NSC vehicles only	Designated site for SC & NSC vehicles	Designated site provides more clarity for users and enforcement officers.
Tutukaka Coast	Woolleys Bay - western carpark	3 - self contained only, 1- allow for tents	Designated site, all camping	designated site for SC vehicles only	designated site, SC & NSC vehicles only	Designated site for SC & NSC vehicles	Designated site provides more clarity for users and enforcement officers.
Tutukaka Coast	Matapouri - Wehiwehi Road carpark	1 - prohibit all camping, busy carpark	Designated site, SC & NSC vehicles only	NA	Prohibit	Designated site, all camping	Designated site provides more clarity for users and enforcement officers.
Tutukaka Coast	Ngunguru Library	1 - opposed to proposal 1 - supports proposal	SC & NSC vehicles - 50 metres of public toilet	Remove from schedule, area subject to District-wide rule	designated site, SC & NSC vehicles only	designated site, all camping	Proposed site relocated for ease of signage and to extend space for other users.
Tutukaka Coast	Ngunguru Foreshore	1 - opposed to all camping on foreshore	District-wide provisions	Prohibit	NA	District-wide provisions	Area not known to be under significant pressure from SC vehicles.
Tutukaka Coast	Ngunguru School	12 (plus 1 late) - see briefing report summary	SC & NSC vehicles - 50 metres of public toilet	Remove from schedule, area subject to District-wide rule	Prohibit in carparking area adjacent to school.	Prohibit	Recommended option supports submitters' concerns regarding school usage requirements. SC camping available on remaining road reserve area, away from school.
Tutukaka Coast	Woolleys Bay eastern carpark	2 - allow self-contained, 1 - supports prohibition	Prohibited	designated site for SC vehicles only	NA	Prohibit	As per proposal.
Tutukaka Coast	Wellingtons Bay – main reserve (Whangaumu Reserve)	19 - see briefing report summary	Designated site, all camping	designated site for SC vehicles only (relocated area)	Re-locate designated site to south of toilets, SC & NSC vehicles only	Re-locate designated site to south of toilets, SC & NSC vehicles only	Area relocation in accordance with submitters' requests. Area remains suitable for NSC vehicles but too small to also accommodate tents.
Tutukaka Coast	Ngunguru Whale Tail Park	6 - see briefing report summary	SC & NSC vehicles - 50 metres of public toilet	Prohibit	Remove from schedule, area subject to District-wide rule	Remove from schedule, area subject to District-wide rule	Removal of designated area allows SC camping only, not considered a desirable location for SC vehicles.
Tutukaka Coast	Sandy Bay – road reserve carpark	Nil	Designated site, SC vehicles only	Prohibit	Remove from schedule, area subject to District-wide rule	Remove from schedule, area subject to District-wide rule	Further in-house feedback (Parks & Enforcement teams) is that a designated site is unnecessary for SC vehicles at this location. A designated site would be difficult to signpost.

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Proposed Camping in Public Places Bylaw

Summary of feedback, Option development and Staff Recommendations

Location	Area	Feedback summary	Option 1 (as proposed)	Option 2	Option 3	Recommendation	Reason for recommendation
Whangarei Heads	Manaia	6 - (includes petition). See briefing report summary	All camping within 50 metres of public toilet	Prohibit	designated site for SC & NSC vehicles	Designated site for SC & NSC vehicles	Recommended option is to provide 2 parking spaces immediately adjacent to toilets. Retains 17 parking space for daytime arrivals. Considered acceptable toilet capacity for 2 overnight vehicles.
Whangarei Heads	McLeods Bay	7 - (includes petition) see briefing report summary	SC & NSC vehicles - 50 metres of public toilet	Prohibit	designated site for SC & NSC vehicles	Designated site for SC & NSC vehicles	Submitters' concerns frequently relate to usage/camping on grass area. By providing an on-road limited space this issue is addressed, as well as clearly defining a maximum parking area, ensuring other parking is available for day users.
Whangarei Heads	Reotahi	6 - (includes petition) see briefing report summary	SC & NSC vehicles - 50 metres of public toilet	NA	designated site for SC & NSC vehicles	Designated site for SC & NSC vehicles	Recommended option aligns with petition and other submissions received.
Whangarei Heads	Taiharuru	1 - (petition) seeking designated site 1 - seeking designated site	SC & NSC vehicles - 50 metres of public toilet	Remove from schedule, area subject to District-wide rule	designated site for SC & NSC vehicles	Designated site for SC & NSC vehicles	Recommended option aligns with petition and other submissions received.
Whangarei Heads	Ocean Beach carpark	3 - allow SC only	designated site, SC & NSC vehicles only	designated site for SC vehicles only	NA	Designated site for SC & NSC vehicles	Proposed restricted area for SC & NSC expected to mitigate majority of concerns raised in submissions.
Whangarei Heads	Pataua South - bridge carpark and reserve area	1 - permit camping on reserve, 1 - proposal supported	designated site, SC & NSC vehicles only	Add designated site for SC vehicles only in reserve area	NA	Designated site for SC & NSC vehicles	As per proposal.
Whangarei Heads	Onerahi - Beach Road Reserve	7 - see briefing report summary	Designated site, SC vehicles only	Prohibit	designated site, SC & NSC vehicles only	Designated site for SC vehicles	As per proposal.
Whangarei Heads	Parua Bay	nil	All camping within 50 metres of public toilet	NA	designated site for SC & NSC vehicles	Designated site, all camping	Designated site provides more clarity for users and enforcement officers.
Whangarei Heads	Tamaterau	1 - prohibit all camping 1 - seeking designated site	All camping within 50 metres of public toilet	designated site for SC vehicles only	Designated site, all camping	Designated site, all camping	Designated site provides more clarity for users and enforcement officers.
Whangarei Heads	Little Munro	1 - seeking designated site	District-wide provisions	Designated site, SC vehicles only	NA	District-wide provisions	Area not known to be under significant pressure from SC vehicles.
Whangarei Heads	Waikaraka	1 - exact location of submission topic unclear but submitter resides at Waikaraka. Submitter appears to be opposed to all camping in all locations.	District-wide provisions	NA	NA	District-wide provisions	Proposed restrictions on NSC camping in the vicinity of this area is anticipated to alleviate most of the concerns raised.
Whangarei Heads	McLeod Firestation - opposite	1 - use as designated site	District-wide provisions	NA	NA	NA	Under Council's control but not maintained as a park or reserve, not suitable to make available for parking.
Whangarei Heads	Urquharts Bay	12 - (includes petition). See briefing report summary	SC & NSC vehicles - 50 metres of public toilet	designated site for SC & NSC vehicles	Prohibit	Prohibit	Recommended option aligns with petition and other submissions received. Small and difficult to navigate carparking area.
Whangarei Heads	Pataua North	nil	SC & NSC vehicles - 50 metres of public toilet	NA	Reserve has been physically upgraded and now not accessible for NSC vehicles - remove from schedule	Remove from schedule, area subject to District-wide rule	Physical layout of reserve now means no longer appropriate for NSC due to access being restricted.
Whangarei Heads	Taurikura	7 - (includes petition). See briefing report summary	SC & NSC vehicles - 50 metres of public toilet	Prohibit	Remove from schedule, area subject to District-wide rule	Remove from schedule, area subject to District-wide rule	Unlikely to attract larger than current numbers of SC vehicles and restrictions on NSC expected to further reduce usage of area.
Various	25 areas of Schedule 1 not commented on	Nil	Prohibited	NA	NA	As per proposal	No feedback received on these areas.

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Proposed Camping in Public Places Bylaw
Summary of Recommendations

Location	Area	Recommendation	Reason for recommendation	Notes
Central	AH Reed Memorial Park – Whareora Road carpark	Designated site for SC & NSC vehicles	As per proposal.	
Central	Mander Park	Designated site for SC & NSC vehicles	Designated site provides more clarity for users and enforcement officers.	
Central	Tarewa I-Site	Designated site for SC & NSC vehicles	Designated site provides more clarity for users and enforcement officers.	
Central	Basculc carpark – Port Road	Designated site for SC & NSC vehicles - 3 night max	High usage site for campers accessing CBD/Town Basin.	
Central	Whangarei Falls Scenic Reserve	Designated site for SC vehicles	Designated area is parallel to driveway to accommodate longer length vehicles, it is anticipated that a maximum of 2 vehicles can fit in the space provided.	
Central	Finlayson Street/Reyburn House Lane carpark	Designated site for SC vehicles - 3 night max	Extend maximum nights to 3 nights, high usage site for campers accessing CBD/Town Basin.	
Central	Town Basin	District-wide provisions	Area not considered under pressure from SC vehicles. Daytime parking restrictions to apply.	
Central	Whau Valley Dam	Prohibit	As per proposal.	
North	Whananaki North	Designated site, all camping	Designated site provides more clarity for users and enforcement officers and aligns to the submitters' requests.	
North	Moureeses Bay Bridge carpark area	District-wide provisions	Area not known to be under significant pressure from SC vehicles.	
North	Oakura - foreshore	District-wide provisions	Submitter has supported proposal for this area.	
North	Moureeses Bay Recreation Reserve (northern end of beach)	Prohibit	Difficult area to create and sign a designated site, very small and busy during summer, as per submitter comments.	
North	Mangaiti Reserve	Prohibit	As per proposal.	
North	Bland Bay – Whangaruru North Road	Remove from schedule, area subject to District-wide rule	Unlikely to attract larger than current numbers of SC vehicles and restrictions on NSC expected to reduce usage of area. SC vehicles can disperse through wider Whangaruru/Bland Bay area.	
North	Teal Bay/Ngawai Bay - Teal Bay Recreation Reserve	Remove from schedule, area subject to District-wide rule	Unlikely to attract larger than current numbers of SC vehicles, and restrictions for NSC expected to further reduce usage of area. Problems described relate to ancillary issues (tree roots, carcasses on beach etc) should be managed via other mechanisms.	
South	Waipu Caves	Designated site, all camping	Upgrades to the carpark and fencing in this reserve have been made, and there is no vehicle access to the grass area. This supports the proposal for limited overnight camping.	
South	Marsden Bay	Designated site for SC & NSC vehicles	Prohibits vehicles on northern end of reserve which is the area predominantly subject to complaints and submitter feedback.	
South	Marsden Point Wharf	Designated site for SC & NSC vehicles	Designated site provides more clarity for users and enforcement officers and contains all vehicles to the main carparking area.	
South	One Tree Point	Designated site for SC & NSC vehicles	Designated area ensures other parking spaces available for vehicles and boat trailers.	
South	Ruakaka Beach Reserve	Designated site for SC vehicles	As per proposal.	
South	Langs Beach	District-wide provisions	District-wide restrictions on NSC camping and the prohibition at Cove Road carpark is anticipated to alleviate most of the concerns raised.	



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Proposed Camping in Public Places Bylaw
Summary of Recommendations

Location	Area	Recommendation	Reason for recommendation	Notes
Tutukaka Coast	Kowharewa Bay	Designated site for SC & NSC vehicles	Submission concerns raised are reflective of the current unlimited usage on site. The proposed restricted area is located away from the boatramp, waka storage area and main daytime usage area of reserve ensuring access requirements are met. Area remains suitable for NSC vehicles but too small to also accommodate tents.	
Tutukaka Coast	Matapouri - Wehiwehi Road carpark	Designated site for SC & NSC vehicles	As per proposal.	
Tutukaka Coast	Ngunguru Library	Designated site for SC & NSC vehicles	Designated site provides more clarity for users and enforcement officers.	
Tutukaka Coast	Sandy Bay - toilet block carpark/grass area	Designated site, all camping	As per proposal.	
Tutukaka Coast	Woolleys Bay - western carpark	designated site, all camping	Proposed site relocated for ease of signage and to extend space for other users.	
Tutukaka Coast	Ngunguru Foreshore	District-wide provisions	Area not known to be under significant pressure from SC vehicles.	
Tutukaka Coast	Ngunguru School	Prohibit	Recommended option supports submitters' concerns regarding school usage requirements. SC camping available on remaining road reserve area, away from school.	
Tutukaka Coast	Woolleys Bay eastern carpark	Prohibit		
Tutukaka Coast	Wellingtons Bay – main reserve (Whangaumu Reserve)	Re-locate designated site to south of toilets, SC & NSC vehicles only	Area relocation in accordance with submitters' requests. Area remains suitable for NSC vehicles but too small to also accommodate tents.	
Tutukaka Coast	Ngunguru Whale Tail Park	Remove from schedule, area subject to District-wide rule	Removal of designated area allows SC camping only, not considered a desirable location for SC vehicles.	
Tutukaka Coast	Sandy Bay – road reserve carpark	Remove from schedule, area subject to District-wide rule	Further in-house feedback (Parks & Enforcement teams) is that a designated site is unnecessary for SC vehicles at this location. A designated site would be difficult to signpost.	

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Proposed Camping in Public Places Bylaw
Summary of Recommendations

Location	Area	Recommendation	Reason for recommendation	Notes
Whangarei Heads	Manaia	Designated site for SC & NSC vehicles	Recommended option is to provide 2 parking spaces immediately adjacent to toilets. Retains 17 parking space for daytime arrivals. Considered acceptable toilet capacity for 2 overnight vehicles.	
Whangarei Heads	McLeods Bay	Designated site for SC & NSC vehicles	Submitters' concerns frequently relate to usage/camping on grass area. By providing an on-road limited space this issue is addressed, as well as clearly defining a maximum parking area, ensuring other parking is available for day users.	
Whangarei Heads	Parua Bay	Designated site, all camping	Designated site provides more clarity for users and enforcement officers.	
Whangarei Heads	Reotahi	Designated site for SC & NSC vehicles	Recommended option aligns with petition and other submissions received.	
Whangarei Heads	Taiharuru	Designated site for SC & NSC vehicles	Recommended option aligns with petition and other submissions received.	
Whangarei Heads	Ocean Beach carpark	Designated site for SC & NSC vehicles	Proposed restricted area for SC & NSC expected to mitigate majority of concerns raised in submissions.	
Whangarei Heads	Pataua South - bridge carpark and reserve area	Designated site for SC & NSC vehicles	As per proposal.	
Whangarei Heads	Onerahi - Beach Road Reserve	Designated site for SC vehicles	As per proposal.	
Whangarei Heads	Tamaterau	Designated site, all camping	Designated site provides more clarity for users and enforcement officers.	
Whangarei Heads	Little Munro	District-wide provisions	Area not known to be under significant pressure from SC vehicles.	
Whangarei Heads	Waikaraka	District-wide provisions	Proposed restrictions on NSC camping in the vicinity of this area is anticipated to alleviate most of the concerns raised.	
Whangarei Heads	McLeod Firestation - opposite	NA	Under Council's control but not maintained as a park or reserve, not suitable to make available for parking.	
Whangarei Heads	Urquharts Bay	Prohibit	Recommended option aligns with petition and other submissions received. Small and difficult to navigate carparking area.	
Whangarei Heads	Pataua North	Remove from schedule, area subject to District-wide rule	Physical layout of reserve now means no longer appropriate for NSC due to access being restricted.	
Whangarei Heads	Taurikura	Remove from schedule, area subject to District-wide rule	Unlikely to attract larger than current numbers of SC vehicles and restrictions on NSC expected to further reduce usage of area.	
Various	25 areas of Schedule 1 not commented on	As per proposal	No feedback received on these areas.	

Proposed Camping in Public Places Restriction

-  All camping prohibited
-  Self-contained and non self-contained vehicles in designated site or marked parking spaces only



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Proposed Camping in Public Places Restriction





Self-contained and non self-contained vehicles in designated site or marked parking spaces only



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Proposed Camping in Public Places Restriction

-  All camping prohibited
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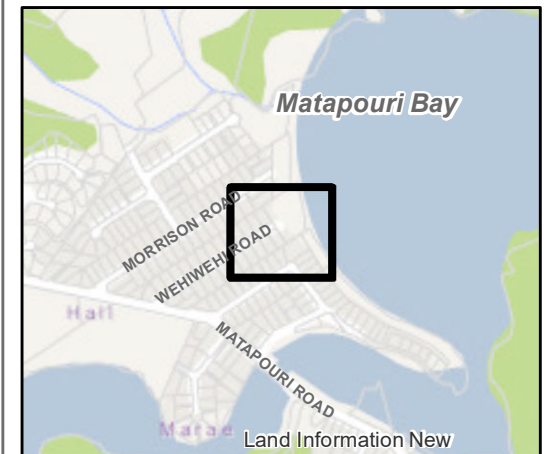
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Proposed Camping in Public Places Restriction



-  All camping prohibited
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Proposed Camping in Public Places Restriction

-  All camping prohibited
-  Self-contained and non self-contained vehicles within 50 metres of public toilets



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Proposed Camping in Public Places Restriction




Self-contained and non self-contained vehicles in designated site or marked parking spaces only



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Proposed Camping in Public Places Restriction



 All camping prohibited



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Proposed Camping in Public Places Restriction


-  All camping prohibited
-  Self-contained camping in designated site or marked parking spaces only

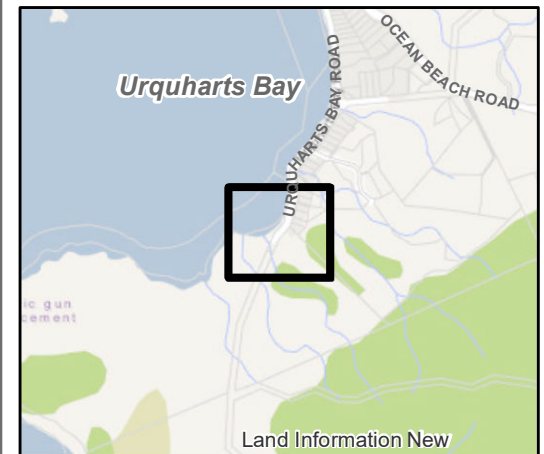


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Proposed Camping in Public Places Restriction



 All camping prohibited



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Proposed Camping in Public Places Restriction

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RESOLUTION TO EXCLUDE THE PUBLIC

That the public be excluded from the following parts of proceedings of this meeting.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

1.	The making available of information would be likely to unreasonably prejudice the commercial position of persons who are the subject of the
2.	To enable the council (the committee) to carry on without prejudice or disadvantage commercial negotiations. {(Section 7(2)(i))}.
3.	To protect the privacy of natural persons. {Section 7(2)(a)}.
4.	Publicity prior to successful prosecution of the individuals named would be contrary to the laws of natural justice and may constitute contempt of court.
5.	To protect information which is the subject to an obligation of confidence, the publication of such information would be likely to prejudice the supply of information from the same source and it is in the public interest that such information should continue to be supplied.
6.	In order to maintain legal professional privilege. {Section 2(g)}.
7.	To enable the council to carry on without prejudice or disadvantage, negotiations {Section 7(2)(i)}.

Resolution to allow members of the public to remain

If the council/committee wishes members of the public to remain during discussion of confidential items the following additional recommendation will need to be passed:

Move/Second

permitted to remain at this meeting, after the public has been excluded, because of his/her/their knowledge of _____

This knowledge, which will be of assistance in relation to the matter to be discussed, is relevant to that matter because _____

Note:

Every resolution to exclude the public shall be put at a time when the meeting is open to the public.